

City of Kingston
Committee of Adjustment
Agenda

10-2024
Monday, September 16, 2024
5:30 p.m.
Council Chamber

Committee Composition

Peter Skebo, Chair
Councillor Cinanni
Councillor Hassan
Ken Dakin
Douglas Perkins
Gaurav Rehan
Jeff Scott
Somnath Sinha
Jordan Tekenos-Levy

Please provide regrets to Allison Hannah, Committee Clerk at 613-546-4291, extension 1209 or ahannah1@cityofkingston.ca.

Watch live on the Kingston City Council YouTube channel or register to receive the Zoom link.

Pages

- 1. Introduction by the Chair
- 2. Call to Order
- 3. Approval of the Agenda
- 4. Confirmation of Minutes
 - 1. Previous Meeting Minutes

That the minutes of Committee of Adjustment Meeting Number 09-2024, held on Monday, August 19, 2024, be approved.

- 5. Disclosure of Pecuniary Interest
- 6. Delegations
- 7. Request for Deferral

8. Returning Deferral Items

9. Business

1. Application for Minor Variance - 901 and 915 Alnwick Lane

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File Number: D13-051-2024

District: 1 - Countryside

Owner: Alexander and Bonnie Smith

Applicant: Michael Preston

The Report of the Commissioner of Growth & Development Services (COA-24-075) is attached.

Recommendation:

That minor variance application, File Number D13-051-2024, for the property located at 901 and 915 Alnwick Lane to increase the maximum height of an accessory building from 4.6 metres to 7.3 metres, be approved, as described below:

Variance Number 1: Maximum Height of an Accessory Building

By-Law Number 2022-62: 4.1.2.4

Requirement: 4.6 metres

Proposed: 7.3 metres

Variance Requested: 2.7 metres; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-075.

2. Application for Minor Variance and Consent - 757 Front Road

File Number: D10-027-2024 and D13-059-2024

District: 4 - Lakeside

Owner: Richard Beaubien

Applicant: Fotenn Consultants Inc.

The Report of the Commissioner of Growth & Development Services (COA-24-076) is attached.

Recommendation:

That minor variance application, File Number D13-059-2024 for the property located at 757 Front Road to permit the establishment of a new lot containing a single detached house and attached garage, be approved, as described below:

Severed Lot

Variance Number 1:

By-Law Number: 2022-62 Table 11.5.1 (1) - Minimum Lot Area

Requirement: 557.4 square metres

Proposed: 405 square metres

Variance Requested: 152.4 square metres; and,

Retained Lot

Variance Number 2:

By-Law Number: 2022-62 Table 11.5.1 (5) – Minimum Rear Setback

Requirement: 7.6 metres

Proposed: 1.0 metres

Variance Requested: 6.6 metres.

That approval of the minor variance application be subject to the conditions attached as Exhibit A (Recommended Conditions – Minor Variance) to Report Number COA-24-076; and,

That consent application, File Number D10-027-2024, to sever an approximately 405 square metre lot with approximately 16 metres of frontage along Jorene Drive be provisionally approved subject to the conditions included in Exhibit B (Recommended Conditions – Consent) to Report Number COA-24-076.

3. Application for Minor Variance - 590 Cataragui Woods Drive

File Number: D13-065-2024

District: 2 - Loyalist-Cataraqui

Owner: Clermont Investments Inc.

Applicant: The Boulevard Group

The Report of the Commissioner of Growth & Development Services (COA-24-077) is attached.

Recommendation:

That minor variance application, File Number D13-065-2024, for the property located at 590 Cataraqui Woods Drive, Units 1 and 2, to permit a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses, be approved, as described below:

Variance Number 1:

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Committee of Adjustment Meeting Number 10-2024 - Monday, September 16, 2024 at 5:30 p.m.

By-Law Number 2022-62: 16.1.2 Permitted Uses in the Employment Zones (M2)

Requirement: Wellness Clinic, Animal Care, Animal Shelter, and Recreation Facility are not identified as a permitted use in the M2 Zone

Proposed: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation Facility as a complementary use

Variance Requested: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation Facility as a complementary use in accordance with Section 16.3.2.5

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-077.

- 10. Motions
- 11. Notices of Motion
- 12. Other Business
- 13. Correspondence
- 14. Date of Next Meeting

The next meeting of the Committee of Adjustment is scheduled for Monday, October 21, 2024, at 5:30 p.m.

15. Adjournment



City of Kingston Report to Committee of Adjustment Report Number COA-24-075

To: Chair and Members of the Committee of Adjustment

From: Lindsay Sthamann, Intermediate Planner

Date of Meeting: September 16, 2024

Application for: Minor Variance

File Number: D13-051-2024

Address: 901 and 915 Alnwick Lane

District: District 2 - Countryside

Owner: Alexander and Bonnie Smith

Applicant: Michael Preston

Council Strategic Plan Alignment:

Theme: Regulatory & compliance

Goal: See above

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variance for the property located at 901 and 915 Alnwick Lane. The applicant is proposing to construct a detached accessory building with a height of 7.3 metres . A minor variance is requested to increase the maximum permitted height of the accessory building from 4.6 metres to 7.3 metres. The 80 square meter storage building is proposed to be located on a former tennis court with a 26 metre setback to the nearest property line. The proposed accessory building complies with all other zone provisions.

The requested minor variance is consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variance is desirable for the appropriate development or use of the land, building or structure

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and is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

Recommendation:

That minor variance application, File Number D13-051-2024, for the property located at 901 and 915 Alnwick Lane to increase the maximum height of an accessory building from 4.6 metres to 7.3 metres, be approved, as described below:

Variance Number 1: Maximum Height of an Accessory Building

By-Law Number 2022-62: 4.1.2.4
Requirement: 4.6 metres
Proposed: 7.3 metres
Variance Requested: 2.7 metres; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-075.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Lindsay Sthamann, Intermediate
Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services James Bar, Manager, Development Approvals

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Options/Discussion:

On July 10, 2024, a minor variance application was submitted by Michael Preston, on behalf of the owner, Alexander and Bonnie Smith, with respect to the property located at 901 and 915 Alnwick Lane. The variance is requested to increase the maximum permitted height of an accessory building to permit the construction of an 80 square metre, 7.3 metre tall accessory building. The maximum permitted height in Kingston Zoning By-law for an accessory building is 4.6 metres. The requested variance is to accommodate a loft storey and a pitched roof on the accessory structure for additional storage space. The primary purpose of the building is for vehicle, maintenance and gardening equipment storage, no livestock will be kept and no residential component is proposed. The proposed structure complies with all other provisions in the Zoning By-law including setback and lot coverage requirements.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit G)
- Floor Plans and Elevations (Exhibit H)
- Survey
- Cover Letter
- Lawyers Letter
- Owner's Authorization

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at 901 and 915 Alnwick Lane (Exhibit B – Key Map). These two lots were merged under the Planning Act and are now considered one single lot. The property is accessed by a private road (Alnwick Lane) off of Highway 2. There is an existing house on the portion of the lot addressed 915 Alnwick and an existing detached garage on the portion addressed 901 Alnwick. The single detached house on the portion of the lot addressed 901 Alnwick has been demolished and the intent is to rebuild a larger house as shown on the site plan. Due to the lot merge, two primary dwellings are considered a legal non-conforming use on the lot. The property abuts other residential properties and the St Lawrence River (Exhibit C – Neighbourhood Context Map).

The subject property is designated Rural in the Official Plan (Exhibit D – Official Plan Map) and zoned Limited Service Residential - LSR in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

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Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

Minor Variance Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

The general intent and purpose of the Official Plan are maintained

The subject property is designated Rural in the City of Kingston Official Plan (Exhibit D – Official Plan Map).

In considering whether this proposed variance is desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

The proposed accessory building will not have any negative impacts on abutting properties or residential uses or structures. The building will be setback 26 metres from the nearest property line which significantly exceeds the required setback for an accessory building (1.2 metres) and the required setback that would be applied to a primary dwelling (4.5 metres). The proposal is compatible with the surrounding residential uses and will not result in significant impacts or changes to the surrounding area. No additional dwelling units are proposed and there is no increase in density or intensity of uses.

No land use compatibility concerns as outlined in Section 2.7 of the Official Plan are expected to arise resulting from approval of this application, relating to increased shadowing, intrusive overlook, increased traffic, architectural incompatibility, or any other concerns outlined in the Official Plan. All functional needs are met as the building will not constrain the parking of vehicles and bicycles or generate issues relating to accessibility.

The subject property is not a designated property under the Ontario Heritage Act nor is it within a Heritage District. Heritage Planning staff have identified the subject property as having composite potential for archeological resources. However, as the proposed structure is slab on grade and located on top of an existing tennis court, there are no archaeological concerns and an archaeological assessment will not be required.

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The site is located outside of the Urban Boundary and is currently connected to private sewage and well water systems. The proposed accessory building will not require any additional private sewage or water service for its use.

The proposal meets the intent of the Official Plan, as the proposed accessory building is not anticipated to result in any negative impacts to adjacent properties or to the neighbourhood.

The general intent and purpose of the Zoning By-Law are maintained

The subject property is zoned Limited Service Residential (LSR) in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map). The LSR zone permits accessory buildings with a maximum height of 4.6 metres. The proposal requires a variance to Section 4.1.2.4 of the Zoning By-law as follows:

Variance Number 1: Maximum Height of Accessory Building

By-Law Number: 2022-62 Section 4.1.2.4
Requirement: 4.6 metres
Proposed: 7.3 metres
Variance Requested: 2.7 metres

The intent of the maximum height of an accessory building is to prevent intrusive overlook or shadowing onto surrounding properties and to provide for a consistent built form and massing on residential properties. The requested height increase is required to accommodate an accessory building has a higher roof pitch and extra space in a loft storey. The requested increase of height of 2.7 metres for the proposed accessory building is not anticipated to cause any adverse impacts or intrusive overlook onto surrounding properties. The proposed accessory building would be located 26 metres from the nearest property line, which exceeds the required interior setback of 1.2 metres and also exceeds the interior setback of 4.5 metres that would apply to a primary dwelling, the single detached house to the west of the property is also setback a large distance from the proposed accessory building and there are existing trees and landscaping along the property line which will provide additional protection from any intrusive overlook onto the property. The increased maximum building height maintains the general intent and the purpose of the by-law.

The requested variance maintains the general intent and purpose of the zoning by-law.

The variance is minor in nature

The accessory building is proposed to be located on an existing but abandoned tennis court that is a significant distance from all lot lines. It will not result in intrusive overlook with respect to adjacent properties or create any shadowing concerns. The total area of the proposed accessory building is 80 square metres and does not exceed the permitted lot coverage for accessory buildings. The variance is considered minor as there are no anticipated negative impacts on abutting properties or residential and/or uses or structures.

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The variance is desirable for the appropriate development or use of the land, building or structure

The proposed development will support the functional needs of the residential use of the property. The overall density, type of use and scale of activity as proposed is consistent with the existing built form of accessory buildings in this neighbourhood. The resulting built form satisfies all applicable provisions of the zoning by-law, except for the required maximum height. The proposal does not involve a significant alteration to the existing built form on the site. The size of the proposed accessory building is in scale with the size of the lot it will be located on. The variance is desirable and appropriate use of the land.

Technical Review: Circulated Departments and Agencies

\boxtimes	Building Services		\boxtimes	Heritage Services
	Finance	□ Utilities Kingston		Real Estate
	Fire & Rescue	☐ Kingston Hydro	\boxtimes	Environment Division
	Solid Waste	□ Parks Development		Canadian National Railways
	Housing	□ District Councillor		Ministry of Transportation
	KEDCO		\boxtimes	Parks of the St. Lawrence
\boxtimes	CRCA	☐ KFL&A Health Unit		Trans Northern Pipelines
	Parks Canada	☐ Eastern Ontario Power		CFB Kingston
\boxtimes	Hydro One	☐ Enbridge Pipelines		TransCanada Pipelines
	Kingston Airport			

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments have been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

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Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested variance(s) maintain(s) the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variance(s) is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application will permit an accessory building with a height of 7.3 metres.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on September 16, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 12 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit F – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

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Financial Considerations:

None

Contacts:

James Bar, Manager, Development Approvals, 613-546-4291 extension 3213

Lindsay Sthamann, Intermediate Planner, 613-546-4291 extension 3287

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A Recommended Conditions

Exhibit B Key Map

Exhibit C Neighbourhood Context Map (2022)

Exhibit D Official Plan Map

Exhibit E Zoning By-Law Map

Exhibit F Public Notification Map

Exhibit G Site Plan

Exhibit H Floor Plans

Exhibit I Site Visit Photos

Recommended Conditions

The approval of minor variance application, File Number D13-051-2024, to increase the maximum permitted height of an 80 square metre accessory building from 4.6 metres to 7.3 metres, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variance applies only to the 80 square metre accessory building as shown on the approved drawings attached to the notice of decision. The accessory building must be slab-on-grade construction and located on the existing tennis court. It does not have the effect of increasing the maximum height for any other accessory building on the lot.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and

Exhibit A Report Number COA-24-075

Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

Exhibit B Report Number - COA-24-075 Committee of Adjustment **Key Map** KINGSTON Address: 901, 915 Alnwick Lane File Number: D13-051-2024 **Planning** Prepared On: Jul-29-2024 Services Lands Subject to Minor Variance Plinwick lanes 2023 915 920 2_ 1809 Kanata Crt 1813 7 901 25 50 75 _ Metres Prepared By: Ichu Prepared On: Jul-29-2024 1:2,500 Page 16 of 73



Committee of Adjustment **Neighbourhood Context**

Address: 901, 915 Alnwick Lane File Number: D13-051-2024 Prepared On: Jul-29-2024 Subject Lands
Property Boundaries
Proposed Parcels

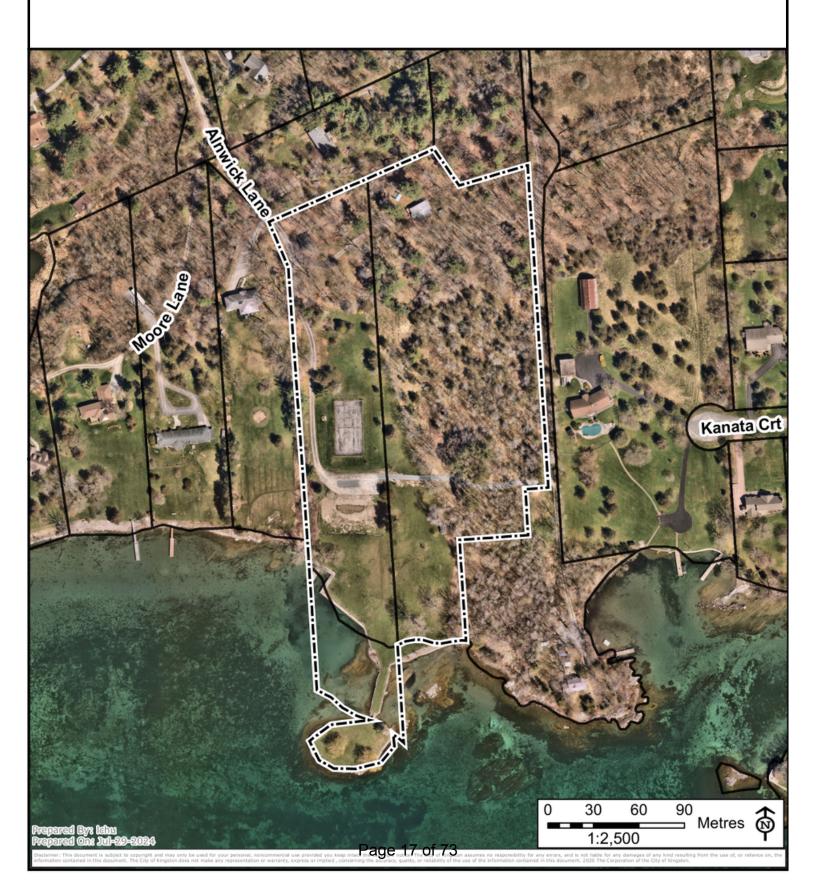


Exhibit D Report Number - COA-24-075



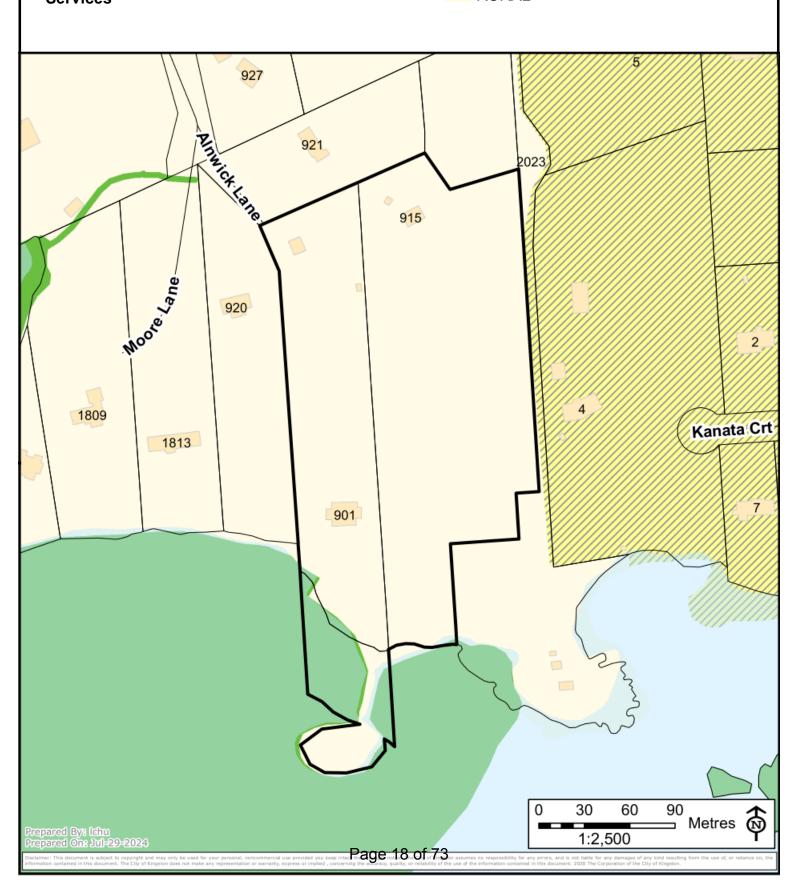
Committee of Adjustment Official Plan, Existing Land Use

Address: 901, 915 Alnwick Lane File Number: D13-051-2024 Prepared On: Jul-29-2024 Subject Lands

ENVIRONMENTAL PROTECTION AREA

//// ESTATE RESIDENTIAL

RURAL





Planning Committee

Existing Zoning Kingston Zoning By-Law 2022-62

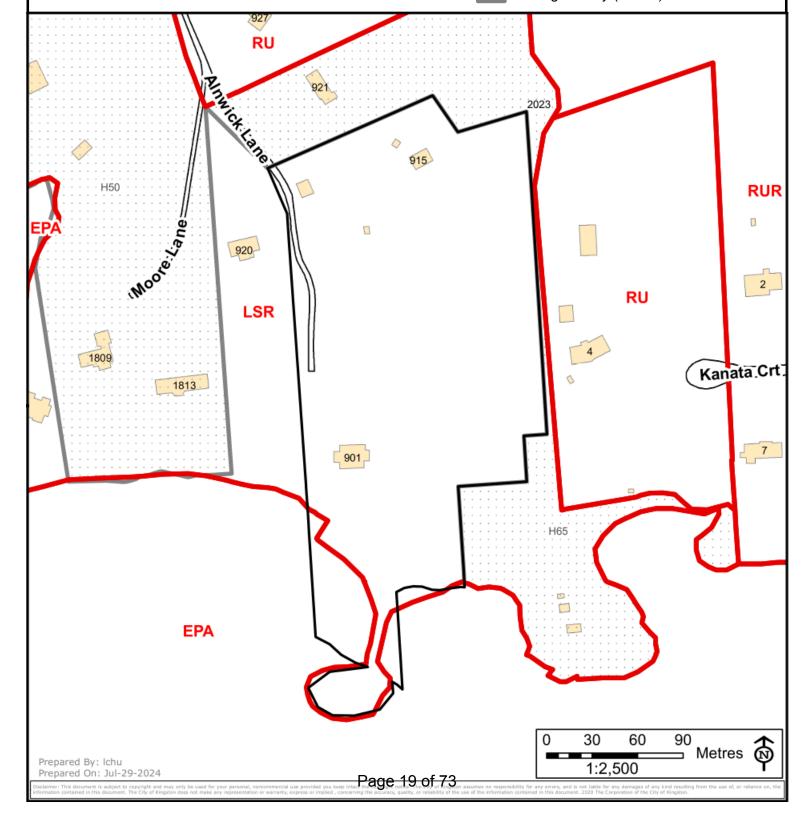
Planning Services

Address: 901, 915 Alnwick Lane File Number: D13-051-2024 Prepared On: Jul-29-2024 Subject Lands
Schedule 1 Zoning Map
Zone

Schedule E - Exception Overlay

Legacy Exceptions (LXXX)

Exceptions (EXXX)
Schedule F - Holding Overlay
HoldingOverlay (HXXX)





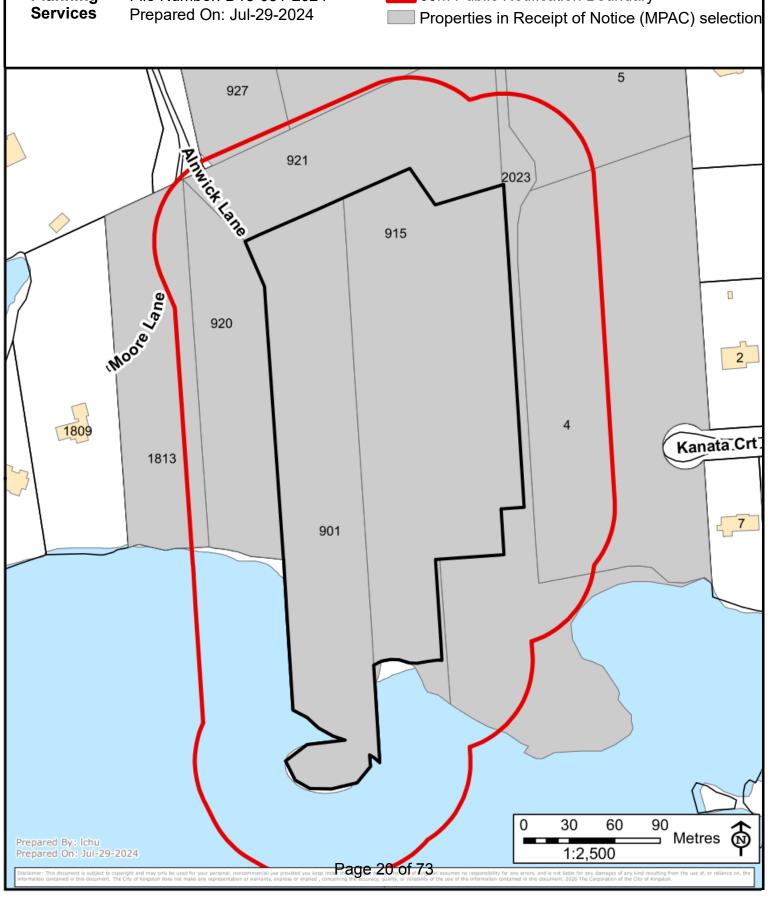
CITY OF KINGSTON

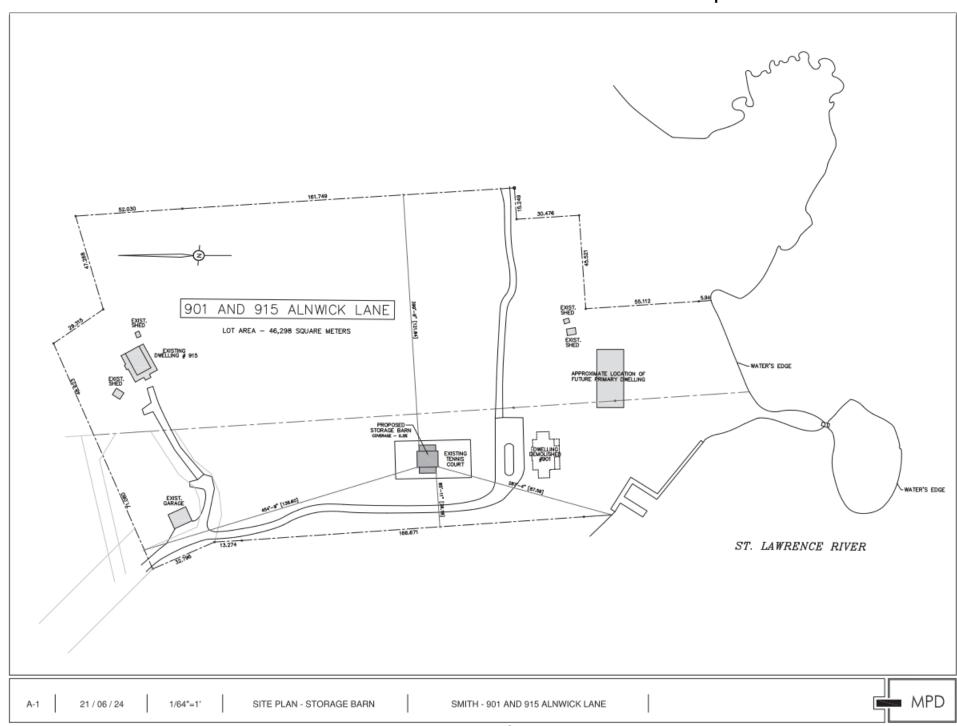
Public Notice Notification Map

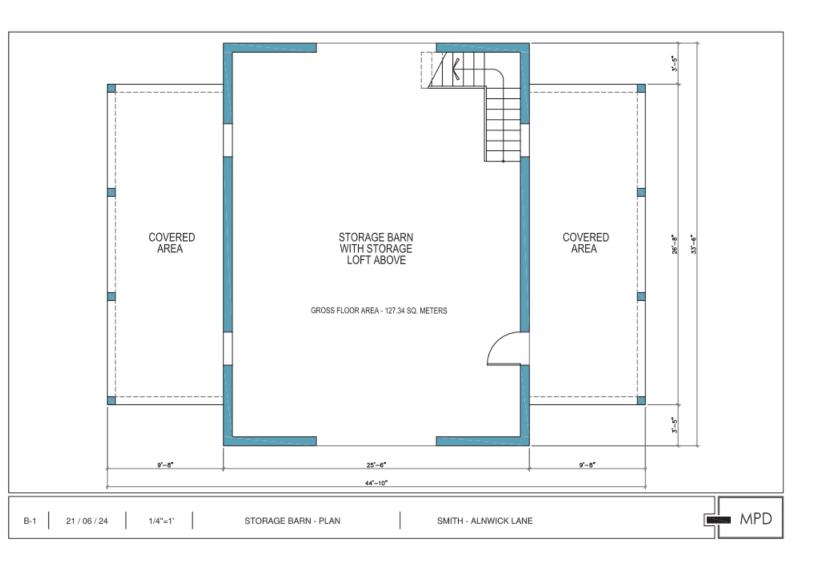
Address: 901 Alnwick Lane File Number: D13-051-2024

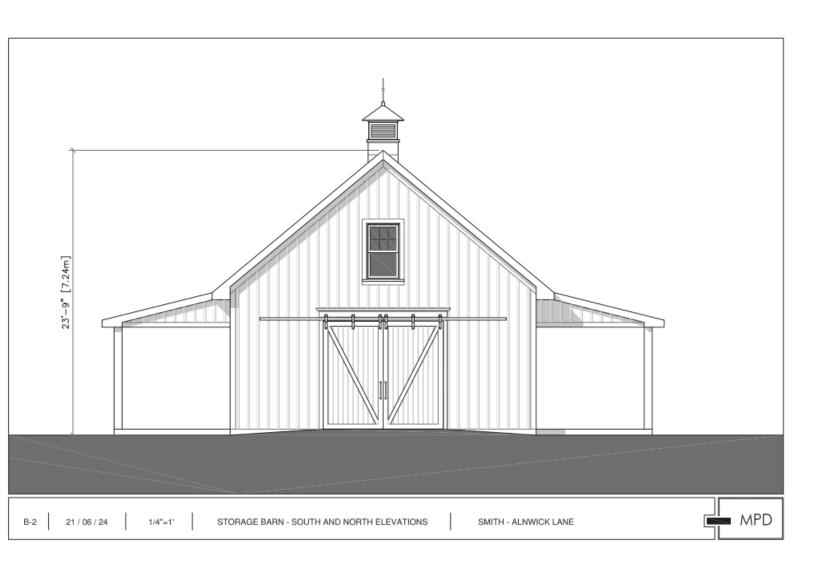
Lands Subject to Minor Variance

60m Public Notification Boundary















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City of Kingston Report to Committee of Adjustment Report Number COA-24-076

To: Chair and Members of the Committee of Adjustment

From: Annemarie Eusebio, Intermediate Planner

Date of Meeting: September 16, 2024

Application for: Minor Variance and Consent

File Numbers: D10-027-2024 and D13-059-2024

Address: 757 Front Road

District: District 4 - Lakeside District

Owner: Richard Beaubien

Applicant: Fotenn Consultants Inc.

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.1 Promote increased supply and affordability of housing.

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding applications for minor variance and consent submitted by Fotenn Consultants on behalf of the owner, Richard Beaubien for the property located at 757 Front Road.

The purpose of the consent application is to sever the subject property for the purpose of residential development. The property is a corner lot and is currently developed with two-storey single detached house. The severed lot will have an area of approximately 405 square metres and a frontage of approximately 16 metres along Jorene Drive. The severed lot is proposed to be developed with a two-storey single detached house and an attached garage. The retained lot will have an area of approximately 660 square metres and 25 metres of frontage on Front Road and will contain the existing single detached house.

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Minor variances are requested to facilitate the proposed residential development. For the severed lot, relief is required for the minimum lot area. For the retained lot, relief is requested from the minimum rear setback.

The requested minor variance and consent applications are consistent with the Provincial Policy Statement and conform with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and are minor in nature. The proposed minor variance application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval. The requested consent application has regard to the matters set out in subsection 51(24) of the *Planning Act* and a plan of subdivision is not necessary for the proper and orderly development of the property, as such, is recommended for provisional approval.

Recommendation:

That minor variance application, File Number D13-059-2024 for the property located at 757 Front Road to permit the establishment of a new lot containing a single detached house and attached garage, be approved, as described below:

Severed Lot

Variance Number 1:

By-Law Number: 2022-62 Table 11.5.1 (1) - Minimum Lot Area

Requirement: 557.4 square metres Proposed: 405 square metres

Variance Requested: 152.4 square metres; and,

Retained Lot

Variance Number 2:

By-Law Number: 2022-62 Table 11.5.1 (5) – Minimum Rear Setback

Requirement: 7.6 metres
Proposed: 1.0 metres
Variance Requested: 6.6 metres.

That approval of the minor variance application be subject to the conditions attached as Exhibit A (Recommended Conditions – Minor Variance) to Report Number COA-24-076; and,

That consent application, File Number D10-027-2024, to sever an approximately 405 square metre lot with approximately 16 metres of frontage along Jorene Drive be **provisionally approved** subject to the conditions included in Exhibit B (Recommended Conditions – Consent) to Report Number COA-24-076.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Annemarie Eusebio, Intermediate Planner

Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services James Bar, Manager, Development Approvals

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Options/Discussion:

On July 26, 2024, applications for minor variance and consent were submitted by Fotenn Consultants Inc. on behalf of the owner Richard Beaubien for the subject property located at 757 Front Road.

The purpose of the consent application is to sever the subject property for the purpose of residential development. The property is a corner lot and is currently developed with two-storey single detached house. The severed lot will have an area of approximately 405 square metres and a frontage of approximately 16 metres along Jorene Drive. The severed lot is proposed to be developed with a two-storey single detached house and an attached garage. The retained lot will have an area of approximately 660 square metres and 25 metres of frontage on Front Road and will contain the existing single detached house.

Minor variances are requested to facilitate the proposed residential development. For the severed lot, relief is required for the minimum lot area. For the retained lot, relief is requested from the minimum rear setback.

In support of the applications, the applicant has submitted the following:

- Site Plan and Survey (Exhibit F);
- Planning Justification

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located 757 Front Street (Exhibit C – Key Map) within an established residential subdivision within the Lakeside District. The property has an area of approximately 1,070 square metres and a lot frontage of 25 metres along Front Road and 43 metres along Jorene Drive. The property is a corner lot and is currently developed within a single detached dwelling and attached garage. The property has vehicular access from Jorene Drive. Pedestrian access is also provided from Front Road.

The property is in proximity to various commercial, institutional, employment, and open space uses. The site is located within walking distance of Crerar Park, Jorene Park and Everitt Point Park, the Reddendale commercial plaza, and schools including Our Lady of Lourdes Catholic School, RG Sinclair Public School and Welbourne Avenue Public School. The site also near numerous Kingston Transit routes.

The subject property is designated Residential in the Official Plan (Exhibit E – Official Plan Map) and zoned Urban Residential 4 'UR4' zone in Kingston Zoning By-Law Number 2022-62 (Exhibit F – Zoning By-Law Map).

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Provincial Policy Statement

The Provincial Policy Statement (PPS) provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as much, the proposal conforms to and is consistent with the PPS.

Consent Application

The review of an application for a consent is subject to Section 53 of the *Planning Act* which requires the approval authority be satisfied that a plan of subdivision is not necessary for the proper and orderly development of the municipality having regard to the matters addressed in subsection 51(24).

The proposal will result in the creation of two separately conveyable parcels. The proposed consent meets the tests set out in the *Planning Act* and plan of subdivision is not required for the proper and orderly development of the property.

Official Plan

The subject property is designated Residential in the City of Kingston Official Plan. Residential uses are primarily forms of housing including detached, semi-detached or duplex dwellings, townhouses, and apartments of various types, tenure, and density that respond to a wide range of housing needs. The goal of the designation is to respond to the housing needs of the City's citizens by retaining and augmenting a broad range of housing at all levels of affordability within a safe, convenient and stable setting, organized primarily into neighbourhoods.

The creation of individual parcels of land by way of consent is subject to the consent policies of the Official Plan. In considering whether the proposal is appropriate, the Committee of Adjustment will have regard for the requirements included within the Official Plan, specifically Section 9.6.13 titled: "Criteria for Consent Approval".

The proposed lot area and frontage of the retained lot can adequately accommodate for the existing single-detached house and detached garage. The severed lot has been designed appropriately for the intended two storey single detached dwelling-built form. The retained and severed lots are not anticipated to have any negative impacts on the adjacent residential uses or the neighbourhood, as the new lot is intended to support a future residential use which is in keeping with the character of the neighbourhood and permitted uses in the Official Plan and zoning by-law.

The proposed lot configuration will not result in irregularly shaped lots. The size and shape of each lot will be compatible with the existing lot fabric of neighbouring residential properties. The retained lot and severed lot will have direct vehicular access on Jorene Drive, which is a municipally maintained road. Any new or altered entrances on the severed or retained lot will require an Entrance Permit from Public Works.

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A safe and accessible parking arrangement is proposed on each lot. Existing zone compliant parking spaces will be provided for the retained lot within the existing garage and driveway. A zone compliant parking space will be provided for the severed lot within the proposed driveway.

The proposed single detached house and attached garage to be constructed on the severed lot is compatible with surrounding uses, which include a mix of dwelling types that are primarily low-rise residential in form. This proposal will supply a range of housing options within an established residential neighbourhood. The proposal is not anticipated to have any negative impacts on abutting properties or existing residential uses.

There will be no impact on the natural heritage system, natural heritage features or areas. Heritage Planning staff have advised that there are no cultural heritage concerns associated with the consent application. An archaeological assessment is not required.

The existing and proposed residential development on each resulting lot will be adequately supplied with such municipal services as fire protection, road maintenance, storm drainage and, water supply and sewage disposal facilities. There will be no adverse impact on the City's finances.

Utilities Kingston and Engineering staff have confirmed that a servicing plan and grading plan are required. The servicing plan must show all existing and proposed services and the mains they connect to, and the existing buildings and all proposed and existing property lines. There shall be no encroachment of services. The grading plan must indicate sufficient existing and proposed grades so that it can be confirmed that proposed grading of the property will not adversely affect adjacent properties.

Engineering staff have advised that a noise study is also required to address potential impacts on the proposal due to transportation noise sources in the vicinity. The study is to be prepared by a qualified individual with experience in environmental acoustics and demonstrate compliance with NPC-300.

The applications were circulated to the Cataraqui Region Conservation Authority (CRCA). CRCA does not have concerns with the proposal in terms of erosion or flood risk to the severed lot and future development on the property.

As a condition of provisional consent approval, the applicant will be required to obtain and submit the necessary plans and report for review by Engineering and Utilities Kingston staff. Any recommendations resulting from that undertaking will be required to be included in the future Development Agreement that will be registered on title (Exhibit B – Recommended Conditions – Consent).

In accordance with City of Kingston By-Law Number 2022-145, the Owner shall provide cash-in-lieu of parkland conveyance in the amount of \$2428.00 for the new lot.

The proposal meets the intent of the Official Plan, as the proposed consent to create a new residential lot to facilitate the construction of a new single detached house and attached garage will not result in any negative impacts to adjacent properties or to the neighbourhood.

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Zoning By-Law

The subject property is zoned Urban Residential 4 (UR4) zone in Kingston Zoning By-Law Number 2022-62 (Exhibit F – Zoning By-Law Map). The UR4 zone permits single detached houses.

Concurrent with this application for consent, minor variances are requested to facilitate the proposed severance of the subject property and its future residential development, as described further in the proceeding section.

Minor Variance Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

1. The general intent and purpose of the Official Plan are maintained

The subject property is designated Residential in the City of Kingston Official Plan (Exhibit E – Official Plan Map). In considering whether this proposed variance is desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

The subject site is located within the Housing District in Schedule 2 of the City of Kingston Official Plan. This proposal will supply a range of housing options within the residential neighbourhood and it is not anticipated to have any negative impacts on abutting properties or existing residential uses.

Section 2.7 of the Official Plan provides a discussion with respect to land use compatibility. The proposed variances seek to reduce the lot area for the severed lot and reduce the rear yard setback for the retained lot. Despite a reduced lot area, an appropriate building envelope can be established on the severed lot and the proposed dwellings will comply with applicable zoning provisions.

The proposed variances are not anticipated to result in any compatibility issues such as shadows, loss of privacy, uncomfortable wind speed, increased level of light pollution, noise, odour, dust or vibration, increased traffic levels, environmental degradation, diminished levels of service, reduction in the ability to enjoy a property, visual intrusion, degradation of cultural heritage resources, architectural incompatibility, or loss of significant views.

The proposal would facilitate the construction of a single detached house on the severed lot, which is considered minor infill development as the subject property is located in an established urban residential area.

Vehicular access for the severed and retained lot will be obtained from Jorene Drive. The location of the new attached garage on the severed lot will provide for a zone compliant and

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functional parking space for the residents. A 1.2 metre walkway is proposed for the severed lot, which will provide safe pedestrian access. There will be no significant impact to the function of the site in terms of parking, access routes or universal accessibility.

There will be no impact on the natural heritage system, natural heritage features or areas. Heritage Planning staff have advised that there are no cultural heritage concerns associated with the consent application. An archaeological assessment is not required.

The resulting development has adequate municipal water and sewage services within the Urban Boundary. Utilities Kingston staff have advised that a servicing plan showing any existing and proposed services will be required. Engineering staff has advised that a grading plan is required to demonstrate that there will be no negative drainage impacts to neighbouring properties. As previously noted, a noise study is also required.

The proposed variances are considered minor and the development is consistent with the existing built form along Jorene Drive and Front Road. Recommended conditions of approval are included in Exhibit A of this report. Therefore, a zoning by-law amendment is not required. The proposal is in keeping and compatible with the existing development in the surrounding area and will not set an undesirable precedent

The proposal meets the intent of the Official Plan, as the proposed variances will not result in any negative impacts to adjacent properties or to the neighbourhood.

2. The general intent and purpose of the Zoning By-Law are maintained

The subject property is zoned Urban Residential 4 'UR4' in Kingston Zoning By-Law Number 2022-62 (Exhibit F – Zoning By-Law Map). The UR4 zone permits single detached houses.

The proposal requires the following variances to facilitate the proposed development.

Severed Lot

Variance Number 1:

By-Law Number: 2022-62 Table 11.5.1 (1) - Minimum Lot Area

Requirement: 557.4 square metres
Proposed: 405 square metres
Variance Requested: 152.4 square metres.

The intent of the minimum lot area requirement is to protect the functionality of the site and ensure that the property is not overdeveloped. Relief is requested to permit a reduced minimum lot area of 405 square metres from 557.4 square metres. Despite the reduced lot area, the landscaped open space proposed is approximately 63 percent on the severed parcel and approximately 72 percent on the retained lot which exceeds the 30 percent landscaped open space requirement in the UR4 Zone. The proposed reduction in overall lot area is not anticipated to alter the character of the neighbourhood. Further, the submitted concept plan demonstrates that all of the required functional needs of site users can be accommodated onsite, including vehicle parking, outdoor amenity, and access. The proposed development

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represents minor infilling, which will contribute to the City's housing supply and make efficient use of existing municipal infrastructure and public facilities.

Retained Lot

Variance Number 2:

By-Law Number: 2022-62 Table 11.5.1 (5) – Minimum Rear Setback

Requirement: 7.6 metres
Proposed: 1.0 metres
Variance Requested: 6.6 metres.

The intent of the rear setback provision is to ensure that rear yard amenity area and landscaped open space is maintained on each parcel, in addition to limiting intrusive overlook and establishing a consistent neighbourhood character. Relief is requested to permit a reduced rear yard setback from 7.6 metres to 1.2 metres for the retained lot.

The entire property is located on a corner lot and is currently developed with a single-detached dwelling. In accordance with Kingston Zoning By-Law, in the case of a corner lot, the shorter lot line abutting a street is deemed the front lot line and the longer lot line abutting a street is deemed an exterior lot line. In this instance, the shorter lot line for the retained lot abuts Front Street. As such, the front yard of the retained lot is along Front Road and the exterior yard is along Jorene Drive. Due to the location of the existing driveway on the proposed retained lot, the south yard will function as an interior side yard as opposed to a rear yard. A setback of approximately 6.8 metres will continue to be provided for the exterior side yard. which will continue to function as the 'backyard', located on the southwest portion of the retained lot. Additional open space on the property is available on the southeast portion of the property (Exhibit G – Site Plan).

The reduced rear yard setback for the retained lot is not anticipated to affect the functionality of the proposed lot which is sufficiently sized to provide landscaped open space, amenity space and parking, which comply with the zoning requirements. There will be no significant changes to neighbourhood character or impacts relating to intrusive overlook and privacy.

The requested variances maintain the general intent and purpose of the zoning by-law.

3. The variance is minor in nature

The variances are considered minor as there will be no negative impacts on abutting properties or residential and/or uses or structures. The reduced lot area for the retained lot will provide an adequate building envelope to support residential development on municipal servicing. The reduced rear setback from the retained lot is appropriate and will not create intrusive overlook. The proposal will be consistent with the existing built form of the residential development within the established residential neighbourhood. There will be no significant impacts to the existing streetscape.

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4. The variance is desirable for the appropriate development or use of the land, building or structure

The variances proposed represent a compatible development which supports the creation of a residential lot in a location intended to contribute to the City's housing supply. The proposal is suitable in scale, massing and density in relation to existing built form within the immediate area of Front Road and Jorene Drive. The proposal will meet the functional needs of site users which include vehicle parking, outdoor amenity, and access. The proposal represents a modest form of infill development will not result in overdevelopment. The proposal is appropriate and compatible with the surrounding residential uses and will not result in significant impacts or changes to the immediate area and surrounding residential area

The variances are desirable and appropriate use of the land.

Technical Review: Circulated Departments and Agencies

\boxtimes	Building Division		Heritage Services
	Finance	□ Utilities Kingston	Real Estate
	Fire & Rescue		Environment Division
\boxtimes	Solid Waste	□ Parks Development	Canadian National Railways
	Housing	□ District Councillor	Ministry of Transportation
	KEDCO	☐ Municipal Drainage	Parks of the St. Lawrence
\boxtimes	CRCA	☐ KFL&A Health Unit	Trans Northern Pipelines
	Parks Canada	☐ Eastern Ontario Power	CFB Kingston
	Hydro One	☐ Enbridge Pipelines	TransCanada Pipelines
	Kingston Airport		

Technical Comments

The applications were circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude the applications from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no formal correspondence has been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

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Conclusion

The requested minor variance and consent applications are consistent with the Provincial Policy Statement and conform with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and are minor in nature. The proposed minor variance application meets all four tests under Subsection 45(1) of the *Planning Act* and is being recommended for approval, subject to the proposed conditions.

The requested consent application has regard to the matters set out in subsection 51(24) of the *Planning Act* and a plan of subdivision is not necessary for the proper and orderly development of the property. As such, the requested consent application is recommended for provisional approval.

Provisional approval of these applications will enable the creation of one new residential lot and facilitate the development of a single detached house.

Existing Policy/By-Law:

The proposed applications were reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on September 16, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 14 days in advance of the meeting. In addition, notices were sent by mail to a total number of 15 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit I – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

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Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

James Bar, Manager, Development Approvals 613-546-4291 extension 3213

Annemarie Eusebio, Intermediate Planner, 613-546-4291 extension 3183

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A Recommended Conditions – Minor Variance

Exhibit B Recommended Conditions – Consent

Exhibit C Key Map

Exhibit D Neighbourhood Context Map (2022)

Exhibit E Official Plan Map

Exhibit F Zoning By-Law Map

Exhibit G Site Plan and Survey

Exhibit H Site Photos

Exhibit I Public Notification Map

Recommended Conditions

The approval of minor variance application, File Number D13-059-2024, to facilitate the proposed severance at 757 Front Road and to enable the development of single detached house and attached garage on the severed parcel shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variance applies only to the severed and retained lots and to the proposed new single detached house and attached garage as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

5. Approval of Consent Application

That the associated Consent Application D10-027-2024 is approved and all attached conditions of approval are fulfilled.

Recommended Conditions

The provisional approval of consent application, File Number D10-027-2024, to sever an approximate 405 square metre lot with approximately 16 metres of frontage on Jorene Drive, shall be subject to the following recommended conditions:

1. Certificate of Official and Deadline

That all conditions are satisfied and the Certificate of Official be presented to the Secretary-Treasurer, Committee of Adjustment for certification under Section 53(42) of the Planning Act, R.S.O. 1990 as amended, within two years of mailing of this notice. We suggest that the Land Registry Office be consulted for preapproval of the Certificate of Official to avoid delays.

The Certificate must be registered within two years from the issuance of the certificate as required under Section 53(43) of the Planning Act, R.S.O. 1990, as amended. A copy of the registered transfer certificate shall be provided to the Secretary-Treasurer, Committee of Adjustment to complete the file.

2. Reference Plan

That a digital version of a Reference Plan be provided in a PDF and AutoCAD Windows readable format on a compact disc (CD), USB memory stick or by email, illustrating the severed parcel be prepared and presented to the Secretary-Treasurer, Committee of Adjustment prior to the issuance of the Certificate of Official.

3. Payment of Taxes

The owner/applicant shall contact the Tax Department at tax@cityofkingston.ca and secure in writing from the Treasurer or the Manager of Taxation and Revenue, proof of payment of current taxes and any special charges (not simply a copy of the tax bill) required to be paid out and a statement of proof that is received and shall be provided to the Secretary-Treasurer Committee of Adjustment, prior to the issuance of the consent certificate. The owner/applicant must pay any outstanding realty taxes and all local improvement charges levied against the property.

4. Building Permit Application Requirements

To ensure the structure complies with both the current Ontario Building Code (OBC) requirements and the decision of the Committee of Adjustment, the owner/applicant shall provide to the Building Division a copy of the decision of the Committee of Adjustment, together with a copy of the drawings approved by the Committee of Adjustment in the subject decision. If the Planning, Building and Licensing Division deems that the drawings submitted for the building permit application do not conform to the general intent and description of the plans approved in the decision, the applicant will be required to resubmit the revised drawings to the Committee of Adjustment for approval. This will require a new application and fee to the Committee of Adjustment.

5. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism.

6. Associated Minor Variance

That associated Minor Variance Application D13-059-2024 is approved and all related conditions of approval are fulfilled.

7. Cash-In-Lieu of Parkland

That \$2428.00 shall be paid to the City of Kingston as cash-in-lieu of land dedication for park or public recreational purposes for each new building lot being created. The applicant may choose to pay the fee through their DASH application, provide a certified cheque, or provide payment at the front desk at 1211 John Counter Boulevard, prior to the issuance of the consent certificate.

8. Civic Addressing

The owner/applicant shall contact Planning Services once the Reference Plan has been deposited and provided to the City, and obtain a draft civic address for the new lot created and all appropriate fees shall be paid. The owner/applicant shall provide to the Secretary-Treasurer, Committee of Adjustment, written confirmation from the City that the civic address has been obtained prior to the issuance of the consent certificate.

9. Site Servicing Plan

The owner/applicant is required to submit a Site Servicing Plan for the new lot, which must be prepared by a qualified person. The Servicing Plan must be approved by Utilities Kingston, prior to the issuance of the Certificate of Official.

10. Grading Plan

The applicant/owner must provide a Grading Plan which should indicate sufficient existing and proposed grades so that it can be confirmed that proposed grading of the property will not adversely affect adjacent properties. The Grading Plan must be prepared by a qualified person and must be reviewed to the satisfaction of engineering staff.

11. Noise Study

The applicant/owner must provide a Noise Study to address potential impacts on the proposal due to transportation noise sources in the vicinity. The Study is to be prepared by a qualified individual with experience in environmental acoustics and demonstrate compliance with NPC-300. The Noise Study must be reviewed to the satisfaction of engineering staff.

12. Development Agreement

The owner shall enter into a development agreement satisfactory to the City to be registered on title to the severed and retained lands. All legal costs associated with the preparation and registration of the agreement shall be borne by the owner. The applicant shall provide a copy of the registered executed agreement to the Secretary-Treasurer, Committee of Adjustment, prior to the issuance of the consent certificate. The agreement shall contain conditions to ensure:

- a) Any recommendations resulting from the Noise Study, prepared by a qualified professional, be included within the development agreement for the lands.
- b) Compliance with the approved grading and servicing plan prepared by a qualified professional.
- c) In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613- 546-4291, extension 3180) must be immediately contacted.
- d) In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.
- e) That the owner be advised that any new or altered entrance to the severed or retained lot will require an entrance permit from Public Works.
- f) That a Building Permit is required prior to the construction or removal of all structures 15 square metres in area or greater. Issues such as but not limited to O.B.C., grading and servicing will be agreed through the permit review process.

Exhibit C Report Number COA-24-076 Days Rd Committee of Adjustment Braemal Rd Cranbrook St **Key Map** KINGSTON Address: 757 Front Rd. Front Rd File Numbers: D10-027-2024 and D13-059-2024 Redden St **Planning** Crerar Blvd Prepared On: Aug-02-2024 **Services** Subject Lands Severed Lands Retained Lands 126 760 Chelsea Rd 122 Front Rd 749 753 769 765 Jorene Dr 21 23 60 29 31 27 0 9 18 Metres Prepared By: ncameron 1:750 Re Prepared On: Aug-02-2024 Page 44 of 73



Committee of Adjustment **Neighbourhood Context**

Address: 757 Front Rd.

File Numbers: D10-027-2024 and D13-059-2024

Prepared On: Aug-02-2024

Subject Lands
Property Boundaries
Proposed Parcels

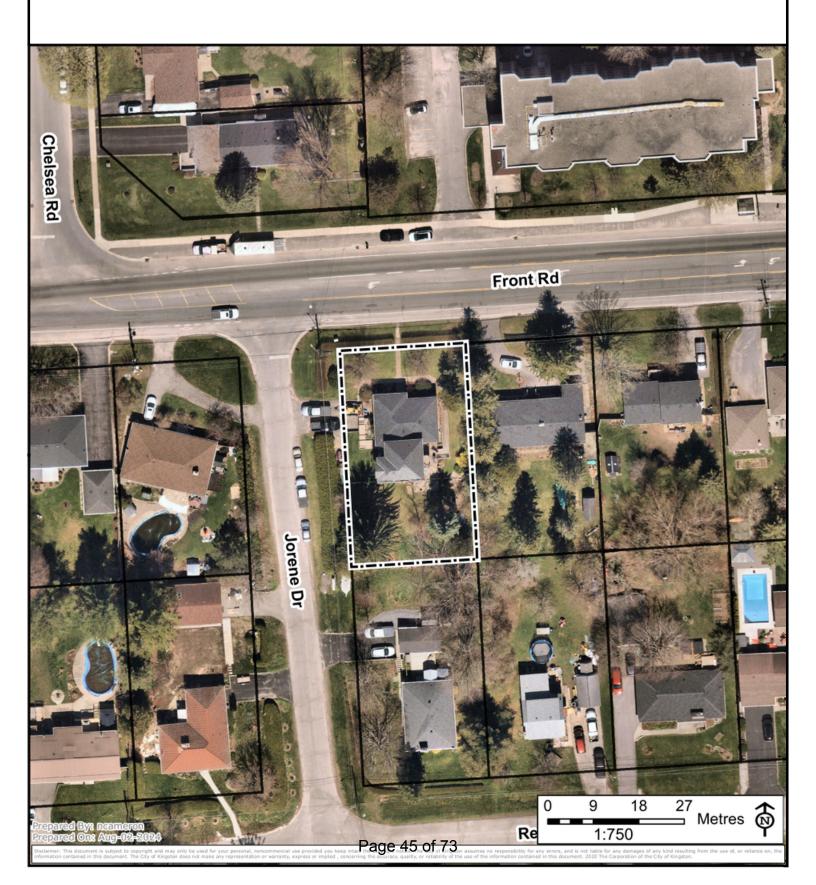


Exhibit E Report Number COA-24-076



Committee of Adjustment Official Plan, Existing Land Use

Address: 757 Front Rd.

File Numbers: D10-027-2024 and

D13-059-2024

Prepared On: Aug-02-2024

Subject Lands **RESIDENTIAL**

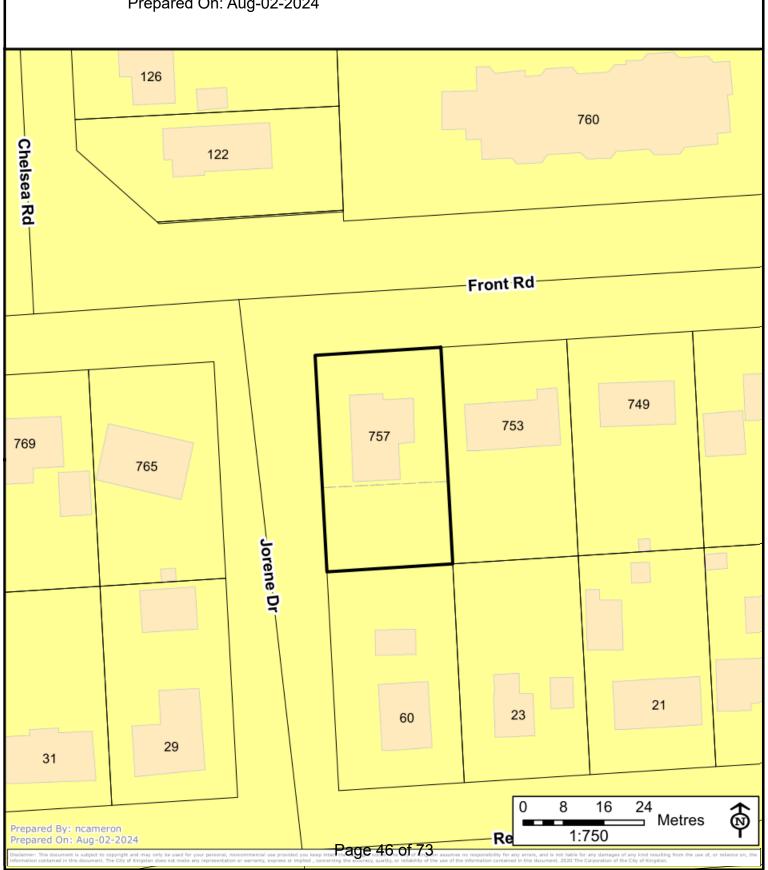


Exhibit F

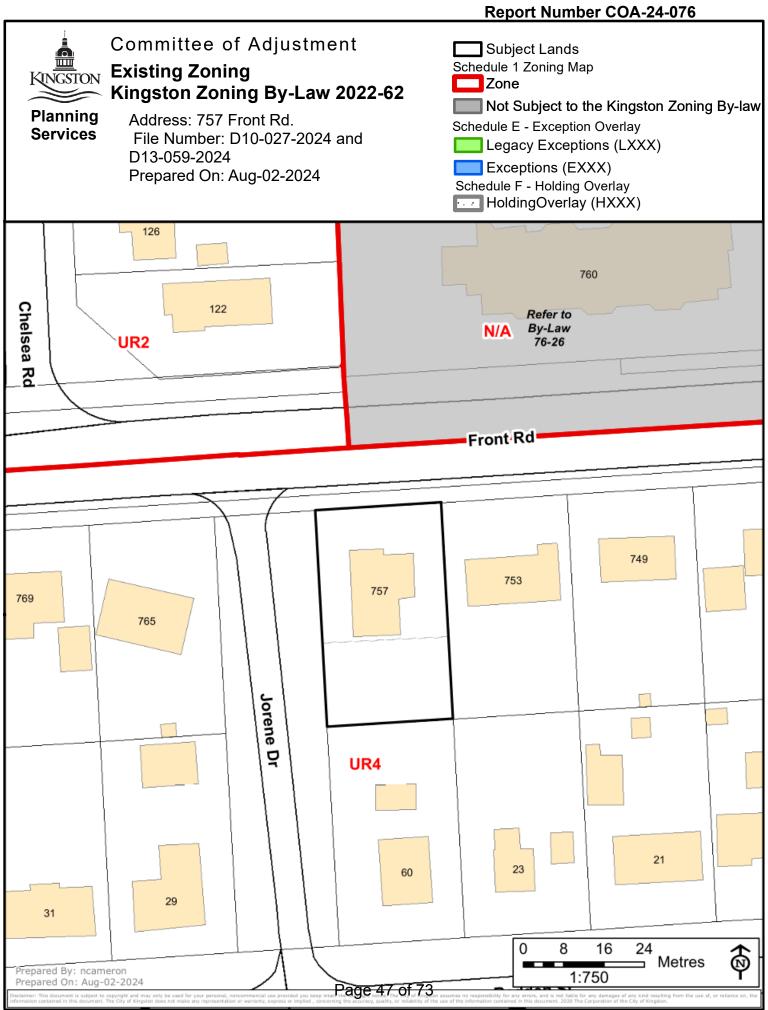


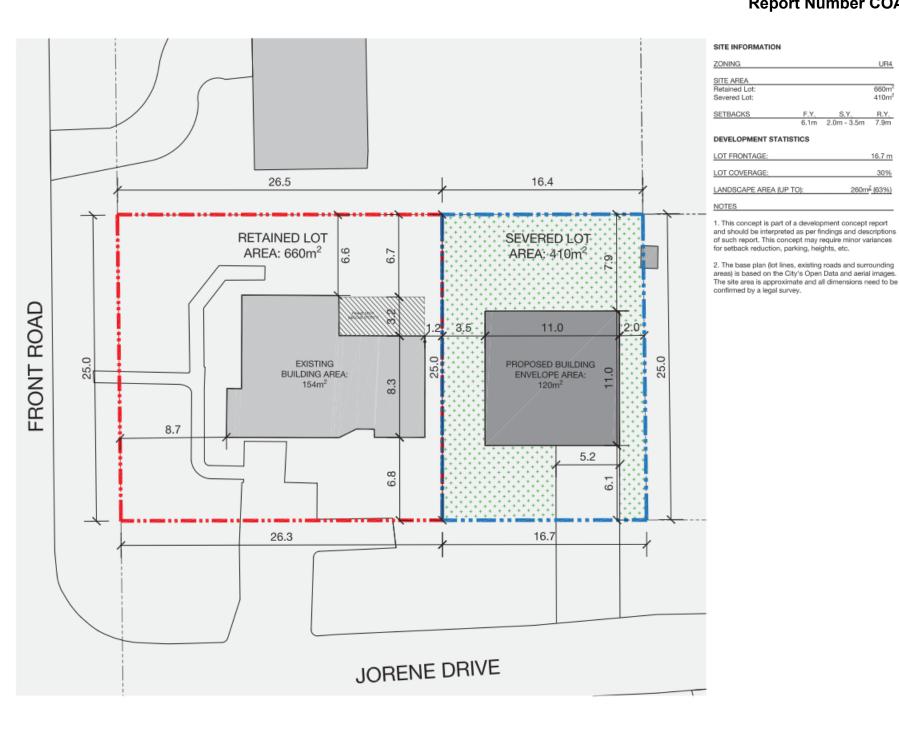
Exhibit G Report Number COA-24-076

6.1m 2.0m - 3.5m 7.9m

660m

16.7 m

260m2 (63%)







LEGEND BETAINED PROPERTY SEVERED PROPERTY PROPOSED BUILDING ENVELOPE LANDSCAPED AREA



Site Photos

View of front of house and vehicular access on Jorene Drive



View of side of the house and pedestrian access along Front Street.



Northeast portion of the property of the proposed retained lot



Area of the proposed severed lot





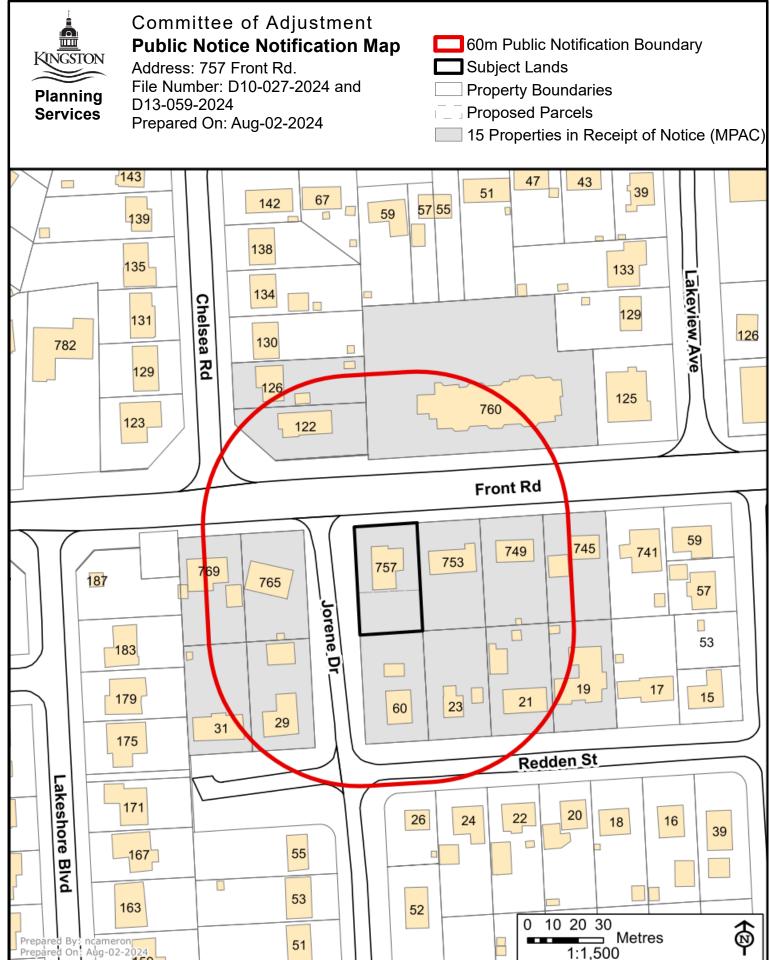


Surrounding residential use along Front Road



Surrounding residential use along Front Road





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City of Kingston Report to Committee of Adjustment Report Number COA-24-077

To: Chair and Members of the Committee of Adjustment

From: Victoria McCutcheon, Planner

Date of Meeting: September 16, 2024

Application for: Minor Variance

File Number: D13-065-2024

Address: 590 and 598 Cataraqui Woods Drive

Owner: Clermont Investments Inc.

Applicant: The Boulevard Group

Council Strategic Plan Alignment:

Theme: 4. Strengthen economic development opportunities

Goal: 4.1 Support new and existing businesses

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variances for the property located at 590 Cataraqui Woods Drive and 598 Cataraqui Woods Drive. The applicant is proposing to expand the permitted complementary uses on the subject property to include a wellness clinic, animal care, animal shelter, and recreation facility, in order to assist with securing a tenant for two vacant units at 590 Cataraqui Woods Drive (Units 1 and 2). The application seeks approval to accommodate the aforementioned complementary uses up to a maximum of 25% gross floor area of the existing buildings.

The proposed complementary uses are not permitted in the M2 zone under the current Zoning By-Law 2022-62 or through the M6-19 Red Exception that applies to the subject property. A minor variance application may be used to establish complementary uses that occupy generally 25 percent of the total floor area of all buildings located on a parcel of land provided they conform with Section 3.6.12(a) of the Official Plan.

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The requested minor variances are consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and **are** minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

Recommendation:

That minor variance application, File Number D13-065-2024, for the property located at 590 Cataraqui Woods Drive, Units 1 and 2, to permit a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses, be approved, as described below:

Variance Number 1:

By-Law Number 2022-62: 16.1.2 Permitted Uses in the Employment Zones (M2)

Requirement: Wellness Clinic, Animal Care, Animal Shelter, and Recreation Facility

are not identified as a permitted use in the M2 Zone

Proposed: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation

Facility as a complementary use

Variance Requested: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation

Facility as a complementary use in accordance with Section 16.3.2.5

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-077.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Victoria McCutcheon, Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services James Bar, Manager, Development Approvals

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Options/Discussion:

On August 28, 2024, a minor variance application was submitted by The Boulevard Group, on behalf of the owner, Clermont Investments Inc., with respect to the property located at 590 and 598 Cataraqui Woods Drive. The variances are requested to enable a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses within the General Industrial (M2) Zone.

The application is seeking to expand the permitted uses applicable to the subject property for the purpose of securing a tenant to occupy two vacant condominium units (Unit 1 and Unit 2) at 590 Cataraqui Woods Drive. The two units occupy 4000 square feet collectively, which would be approximately 13% of the total gross floor area of the two buildings on the subject property.

In support of the application, the applicant has submitted the following:

- Floor Plan (Exhibit F)
- Planning Justification
- Servicing Plan
- Owner Authorization

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at 590 and 598 Cataraqui Woods Drive (Exhibit B – Key Map). The property is located within the southern portion of the Cataraqui Estates Business Park and has an area of approximately 1.36 hectares and approximately 70 metres of frontage on Cataraqui Woods Drive, a collector road. There are multiple bus routes that run along Cataraqui Woods Drive with a nearby bus station at the Gardiners Road intersection.

The subject property is currently developed with two standalone buildings containing a total of 24 condominium units (12 units each). 590 Cataraqui Woods Drive has a total gross floor area of approximately 17,500 square feet while 598 Cataraqui Woods Drive has a total gross floor area of 12,500 square feet. The two vacant units are located within the 590 Cataraqui Woods Drive and maintain approximately 4000 square feet collectively. The two buildings accommodate a wide variety of uses including offices, laboratories, light industrial uses, a driving academy, a fitness center, and a bake shop.

The subject property abuts another condominium development to the west which accommodates a similar variety of light industrial and commercial uses. There is a bus and auto service to the east of the property and a larger industrial building located on the other side of Cataraqui Woods Drive (Exhibit C – Neighbourhood Context Map).

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The subject property is designated General Industrial in the Official Plan (Exhibit D – Official Plan Map) and zoned M2 in Kingston Zoning By-Law Number 2022-62. The property is also subject to the site-specific provisions of Red Exception M6-19 (Exhibit E – Zoning By-Law Map).

Planning Act

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

1) The general intent and purpose of the Official Plan are maintained

The subject property is designated General Industrial in the City of Kingston Official Plan (Exhibit D – Official Plan Map). The General Industrial designation is intended to provide convenient locations for manufacturing, wholesale trade, construction, transportation, storage, communications, utilities, and similar uses.

In considering whether the proposed variances are desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

A minor variance application may be used to establish complementary uses that occupy up to 25 percent of the total floor area of all buildings located on a parcel of land provided that these uses conform to Section 3.6.12 or 3.6.13, and 3.6.15 of the Official Plan. Permitted complementary uses within the General Industrial area are outlined in Section 3.6.B.2 and include recreation facilities, personal services, convenience commercial uses, medical and paramedical services, office and business service establishments, amongst other uses. As such a wellness clinic, animal care, animal shelter, and recreation facility would be permitted.

The proposed variances will assist with providing a support or service to the employees within the employment area. The subject property is close to lands located within the Regional Commercial designation; however, this designation is not intended to accommodate the proposed complementary uses. The proposed expanded uses will serve

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to attract additional employment opportunities to the area to support employees within the employment area and fill two vacant units within an existing condominium building.

The proposed variances will not hinder or preclude any employment uses from establishing lands in the employment area due to principles of land use compatibility. The proposed uses are not sensitive uses and specific separation distances are not required as per Section 2.7 of the Official Plan. The application also does not involve any physical changes or modifications to the existing site. The existing building and functionality of the site in terms of parking, access, and loading will be maintained. The application pertains primarily to interior changes to Unit 1 and Unit 2 at 590 Cataraqui Woods Drive.

The property is located within the urban boundary and has adequate access to municipal water and sewage services as has been demonstrated by the servicing plan provided. The proposed change is also not expected to set an undesirable precedent for the immediate area as the change is minor and will serve to support employees within the employment lands.

The proposal meets the intent of the Official Plan, as the proposed complementary uses will not result in any negative impacts to adjacent properties or to the neighbourhood.

2) The general intent and purpose of the Zoning By-Law are maintained

The subject property is zoned M2 in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map). The M2 zone permits a wide variety of industrial uses alignment with the General Industrial land use designation including manufacturing, wholesale, transportation activities, workshops, and storage facilities. Heavy industrial uses are not permitted within the M2 zone.

The subject property is also subject to the site-specific provisions of the M6-19 Red Exception which permit an accessory retail use and accessory wholesale establishment.

The proposal requires the following variances to Section 16.1.2 to allow for a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses in accordance with Section 16.3.2.5 of the Kingston Zoning By-Law:

Variance Number 1:

By-Law Number 2022-62: 16.1.2 Permitted Uses in the Employment Zones (M2)

Requirement: Wellness Clinic, Animal Care, Animal Shelter, and Recreation Facility

are not identified as a permitted use in the M2 Zone

Proposed: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation

Facility as a complementary use

Variance Requested: Establish Wellness Clinic, Animal Care, Animal Shelter, and Recreation

Facility as a complementary use in accordance with Section 16.3.2.5

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The permitted uses within the General Industrial (M2) zone include a variety of low to medium-impact employment uses. The aforementioned minor variances would seek to permit a wellness clinic, animal care, animal shelter, or recreation facility as complementary uses, occupying less than 25% of the total gross floor area of the two buildings on site. Section 16.3.2.5 of the Kingston Zoning By-Law contemplates the addition of complementary uses through a minor variance application, in accordance with the Official Plan policies and the provisions of the Planning Act.

The proposed uses are not sensitive uses nor are they anticipated to negatively impact existing or future employment uses on the property. Units 1 and 2 occupy 4000 square feet of the existing buildings or approximately 13% of the total gross floor area. This addition would help to ensure that a wider variety of tenants are able to occupy the vacant units while ensuring that the existing building footprint is maintained.

3) The variance is minor in nature

The variances are considered minor as the General Industrial (M2) zone contemplates the addition of complementary uses in accordance with Official Plan and Planning Act policies. The applicant has demonstrated that there are no anticipated negative impacts in accommodating these uses on site. The only proposed changes are internal within Unit 1 and 2 of the existing buildings.

The addition of a wellness clinic, animal care, an animal shelter, or a recreation facility would not be considered sensitive uses and would not introduce impacts such as noise, dust, or vibration that would be incompatible with the existing and surrounding uses.

4) The variance is desirable for the appropriate development or use of the land, building or structure

The variances are desirable and appropriate use of the land as they will facilitate the development of uses that are complementary to the existing employment uses on the subject property and in the surrounding area. The functionality of the site with regard to vehicle parking and loading will remain unchanged. The existing high-quality streetscape that is characteristic of the Cataraqui Estates Business Park will also be maintained.

The variances will help to facilitate a complementary use that will support and service employees within the employment lands while ensuring that the vacant units can be better utilized. The property is not designated under the Ontario Heritage Act and the application will not set an undesirable precedent for the area.

Technical Review: Circulated Departments and Agencies

\boxtimes	Building Services		\boxtimes	Heritage Services
\boxtimes	Public Works	□ Utilities Kingston	\boxtimes	Transportation Services
	Fire & Rescue		\boxtimes	Environment Division

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\boxtimes	Building Services		\boxtimes	Heritage Services
\boxtimes	Solid Waste	□ Parks Development		Canadian National Railways
	Housing	□ District Councillor		Ministry of Transportation
	KEDCO	☐ Municipal Drainage		Parks of the St. Lawrence
	CRCA	☐ KFL&A Health Unit		Trans Northern Pipelines
	Parks Canada	☐ Eastern Ontario Power		CFB Kingston
	Hydro One	☐ Enbridge Pipelines		TransCanada Pipelines
	Kingston Airport			

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments have been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested variance(s) maintain(s) the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variance(s) **are** minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application to permit a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses will enable the owners of the subject property to secure tenants for the vacant units of the existing buildings. This application will serve to support the employees of the Cataraqui Estates Business Park and provide a wider variety of employment opportunities on the subject property.

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Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on September 16, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 19 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

James Bar, Manager, Development Approvals, 613-546-4291 extension 3213

Victoria McCutcheon, Planner, 613-546-4291 extension 3237

Other City of Kingston Staff Consulted:

None

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Exhibits Attached:

Exhibit A Recommended Conditions

Exhibit B Key Map

Exhibit C Neighbourhood Context Map (2024)

Exhibit D Official Plan Map

Exhibit E Zoning By-Law Map

Exhibit F Floor Plan

Exhibit G Site Photos

Exhibit H Public Notification Map

Recommended Conditions

The approval of minor variance application, File Number D13-065-2024, to permit a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variance applies only to enable a wellness clinic, animal care, animal shelter, and recreation facility as complementary uses to the General Industrial (M2) Zone in Kingston Zoning By-Law 2022-62 as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

5. Maximum Floor Area

The requested complementary uses will be limited to a maximum of 13% of the gross floor area of the buildings on the property, contained within Units 1 and 2 of 590 Cataraqui Woods Drive, as shown on the approved drawings attached to the notice of decision.

6. Utilities Kingston- Discharger Information Report

The submission of a Sewer Use By-Law Part 7 – Discharger Information Report (short version) is required for industrial, institutional or commercial developments. Please submit to the contact on the form as well as upload to the application in DASH.

Exhibit B Report Number COA-24-077 Committee of Adjustment Cataraqui Woods Dr **Key Map** KINGSTON Address: 590 Cataraqui Woods Drive Midland Ave File Number: D13-065-2024 **Planning** Prepared On: Aug-30-2024 **Services** Lands Subject to Minor Variance 1224 598 626 566 578 620 590 Cataraqui Woods Dr 10 20 30 1:1,500 Metres Prepared By: cbarratt Prepared On: Aug-30-2024 Page 66 of 73



Committee of Adjustment **Neighbourhood Context**

Address: 590 Cataraqui Woods Drive File Number: D13-065-2024

File Number: D13-065-2024 Prepared On: Aug-30-2024

Subject Lands
Property Boundaries
Proposed Parcels



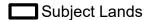
Exhibit D Report Number COA-24-077



Committee of Adjustment Official Plan, Existing Land Use

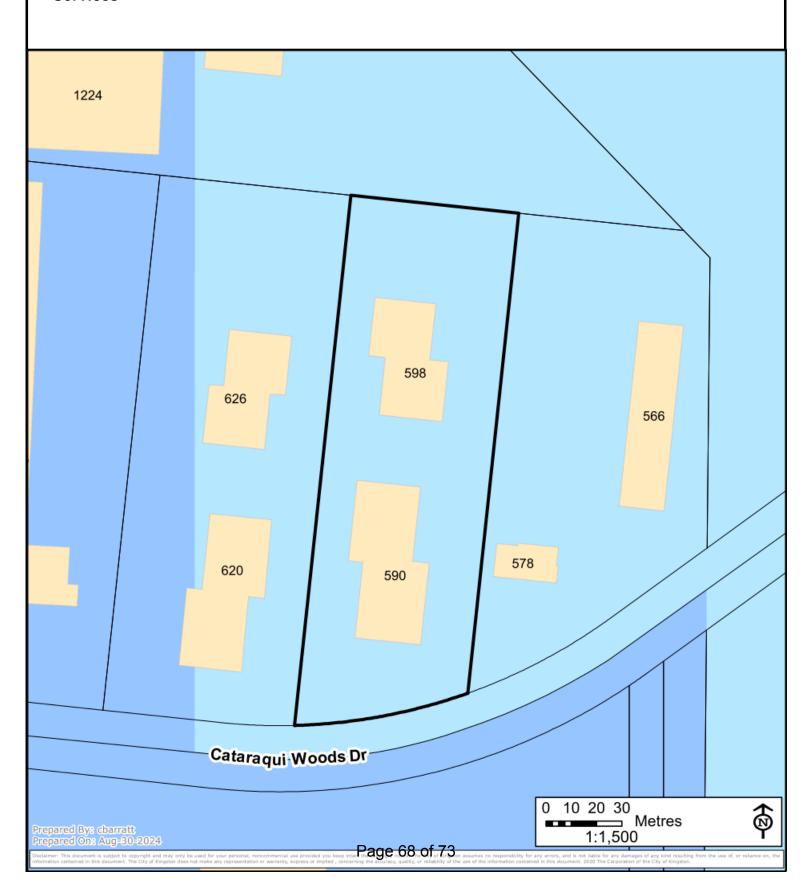
Address: 590 Cataraqui Woods Drive

File Number: D13-065-2024 Prepared On: Aug-30-2024



BUSINESS PARK INDUSTRIAL

GENERAL INDUSTRIAL





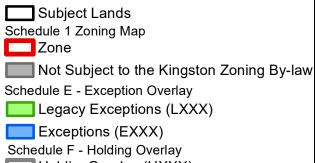
Planning Committee

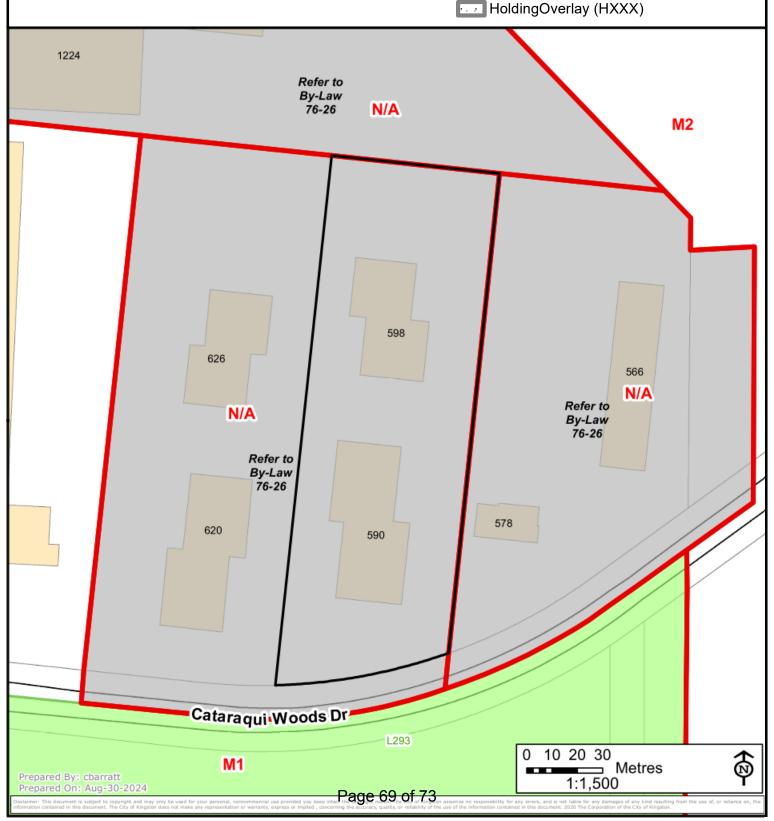
Existing Zoning Kingston Zoning By-Law 2022-62

Planning Services

Address: 590 Cataraqui Woods Drive

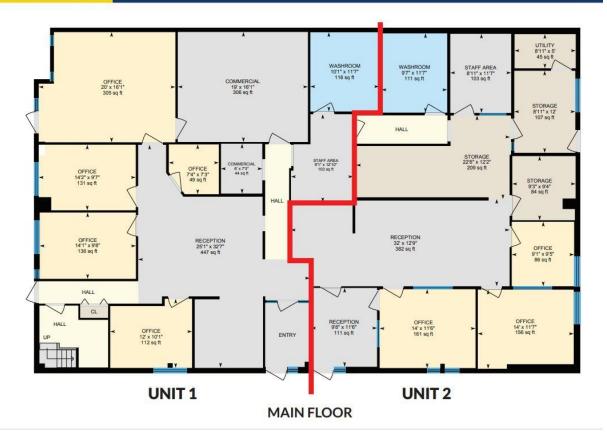
File Number: D13-065-2024 Prepared On: Aug-30-2024





FOR SALE

590 CATARAQUI WOODS DRIVE, UNIT 1 & 2



Site Photographs- September 3, 2024



Figure 1- 590 Cataraqui Woods Drive- Front



Figure 2- 620 Cataraqui Woods Drive-Adjacent Property



Figure 3- View Across the Street- Industrial Building



Committee of Adjustment **Public Notice Notification Map**

Address: 590 Cataraqui Woods Drive

File Number: D13-065-2024 Prepared On: Aug-30-2024

60m Public Notification Boundary

Subject Lands

☐ Property Boundaries

6 Properties in Receipt of Notice (MPAC)

