

City of Kingston Committee of Adjustment Meeting Number 03-2024 Agenda

Monday, February 26, 2024 at 5:30 p.m. Hosted at City Hall in Council Chamber

Please provide regrets to Iain Sullivan, Committee Clerk at 613-546-4291, extension 1864 or isullivan@cityofkingston.ca

Committee Composition

Peter Skebo, Chair Ken Dakin Douglas Perkins Gaurav Rehan Jeff Scott Somnath Sinha Jordan Tekenos-Levy

- 1. Meeting to Order
- 2. Approval of the Agenda

3. Confirmation of Minutes

a) That the minutes of Committee of Adjustment Meeting Number 02-2024, held Monday, January 22, 2024, be approved.

4. Disclosure of Pecuniary Interest

- 5. Delegations
- 6. Request for Deferral

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7. Returning Deferral Items

Note: Returning Deferral Item 7 a) will be considered immediately after Business Item 8 a).

a) Application for: Minor Variance

File Number: D13-071-2023 Address: 300 Bayfield Lane District: District 8 – Meadowbrook-Strathcona Owner: Frontenac Shopping Centre Inc. Applicant: Patry Group.

The Report of the Commissioner of Growth & Development Services (COA-24-013) is attached.

Schedule Pages 1 – 20

Recommendation:

That minor variance application, File Number D13-071-2023, for the property located at 300 Bayfield Lane to reduce the minimum rear setback and minimum visitor parking setback to support redevelopment of the site with a 6-storey residential building, be approved, as described below:

Variance Number 1:

By-Law Number 2022-62: 21.1.1.E122.(h) – Minimum rear setback

- Requirement: 20 metres
- Proposed: 18.75 metres
- Variance Requested: 1.25 metres

Variance Number 2:

By-Law Number 2022-62: 7.4.9.3(a) – Minimum visitor parking setback

- Requirement: 3.0 meres from any lot line
- Proposed: 2.25 metres from rear lot line
- Variance Requested: 0.75 metres; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-013.

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8. Business

Note: Business Item 8 a) will be considered immediately prior to Returning Deferral Item 7 a).

a) Subject: Supplemental Report
File Number: D13-071-2023
Address: 300 Bayfield Lane
District: District 8 – Meadowbrook-Strathcona
Owner: Frontenac Shopping Centre Inc.
Applicant: Patry Group

The Report of the Commissioner of Growth & Development Services (COA-24-022) is attached.

Schedule Pages 21 – 37

Recommendation:

That minor variance application, File Number D13-071-2023, for the property located at 300 Bayfield Lane to support redevelopment of the site with a six-storey residential building, be approved, as described below:

Variance Number 1:

By-Law Number 2022-62: 21.1.1.E122.(h) – Minimum rear setback

- Requirement: 20 metres
- Proposed: 18.75 metres
- Variance Requested: 1.25 metres

Variance Number 2:

By-Law Number 2022-62: 7.4.9.3(a) – Minimum visitor parking setback

- Requirement: 3.0 meres from any lot line
- Proposed: 2.25 metres from rear lot line
- Variance Requested: 0.75 metres;

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Variance Number 3:

By-Law Number 2022-62: 7.3.8 – Long-term bike parking spaces

- Requirement: 30% required to be horizontal bike spaces
- Proposed: 2% provided as horizontal bike spaces
- Variance Requested: 28%

Variance Number 4:

By-Law Number 2022-62: 7.3.12.1 – Stacked bike spaces

- Requirement: 0.6 metres wide
- Proposed: 0.5 metres wide
- Variance Requested: 0.1 metres

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-022.

b) Application for: Permission

File Number: D13-069-2023

Address: 115 Lower Union Street

District: District 10 – Sydenham

Owner: Erez Paz Provizor and Hendrick Hans Westenberg

Applicant: Erez Paz Provizor

The Report of the Commissioner of Growth & Development Services (COA-24-020) is attached.

Schedule Pages 38 – 70

Recommendation:

That the application for permission, File Number D13-069-2023, for the property located at 115 Lower Union Street to expand a legal non-complying dwelling with the construction of an approximately 33 square metre, one-storey addition intended for storage, with a rooftop terrace, be approved; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-020.

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Application for: Permission
File Number: D13-054-2023
Address: 1584 St. Lawrence Avenue
District: District 1 – Countryside
Owner: Ana Trajkovic and Zvonko Trajkovic
Applicant: Zvonko Trajkovic

The Report of the Commissioner of Growth & Development Services (COA-24-004) is attached.

Schedule Pages 71 – 89

Recommendation:

That the application for permission, File Number D13-054-2023, for the property located at 1584 St. Lawrence Avenue to increase the height of a non-complying accessory building, be approved; and,

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-004.

Application for: Minor Variance
File Number: D13-001-2024
Address: 62 Hatter Street
District: District 5 – Portsmouth
Owner: Vince Baker
Applicant: Vince Baker

The Report of the Commissioner of Growth & Development Services (COA-24-021) is attached.

Schedule Pages 90 – 115

Recommendation:

That minor variance application, File Number D13-001-2024, for the property located at 62 Hatter Street to construct a two-storey addition to a one-storey residential building, be approved, as described below:

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Variance Number 1:

By-Law Number: 2022-62 Table 11.8.1.12:

- Requirement: The rear wall of the principal building must not be closer than 7.5 metres to the rear lot line.
- Proposed: 4.0 metres
- Variance Requested: 3.5 metres

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-021.

- 9. Motions
- 10. Notices of Motion
- 11. Other Business
- 12. Correspondence

13. Date of Next Meeting

The next meeting of the Committee of Adjustment is scheduled for Monday, March 18, 2024 at 5:30 p.m.

14. Adjournment



City of Kingston Report to Committee of Adjustment Report Number COA-24-013

То:	Chair and Members of the Committee of Adjustment
From:	Genise Grant, Senior Planner
Date of Meeting:	February 26, 2024
Application for:	Minor Variance
File Number:	D13-071-2023
Address:	300 Bayfield Lane
District:	District 8 - Meadowbrook-Strathcona
Owner:	Frontenac Shopping Centre Inc.
Applicant:	Patry Group

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.2 Promote increase in purpose-built rental housing.

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variances for the property located at 300 Bayfield Lane, which is the municipal address of the newly formed lot at the northeast corner of the Frontenac Mall site.

The applicant has obtained an Official Plan Amendment and Zoning By-Law Amendment (File Number D35-013-2021) to support mixed-use, high-density redevelopment of the lands. Redevelopment is intended to occur in multiple phases, with the first phase being a new 6-storey residential building behind the retained mall.

As the applicant has proceeded through Site Plan Control review (File Number D11-026-2022), two minor areas of relief needed from the zoning by-law to support the intended site layout have been identified and are being sought through this application. The applicant is requesting minor

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relief from the minimum rear setback and the minimum visitor parking setback requirements of the Kingston Zoning By-Law.

The requested minor variances are consistent with the general intent and purpose of both the City of Kingston Official Plan and the Kingston Zoning By-Law. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and are minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

Recommendation:

That minor variance application, File Number D13-071-2023, for the property located at 300 Bayfield Lane to reduce the minimum rear setback and minimum visitor parking setback to support redevelopment of the site with a 6-storey residential building, be approved, as described below:

Variance Number 1:

By-Law Number 2022-62:	21.1.1.E122.(h) – Minimum rear setback
Requirement:	20 metres
Proposed:	18.75 metres
Variance Requested:	1.25 metres

Variance Number 2:

By-Law Number 2022-62:	7.4.9.3(a) – Minimum visitor parking setback
Requirement:	3.0 meres from any lot line
Proposed:	2.25 metres from rear lot line
Variance Requested:	0.75 metres; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-013.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Genise Grant, Senior Planner

In Consultation with the following Management of the Growth & Development Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approvals

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Options/Discussion:

On November 30, 2023, a minor variance application was submitted by Patry Group, on behalf of the owner, Frontenac Shopping Centre Inc., with respect to the property located at 300 Bayfield Lane. The variance is requested to obtain relief from the minimum rear setback and the minimum visitor parking setback requirements of the Kingston Zoning By-Law to facilitate development of the property with a 6-storey residential building.

In support of the application, the applicant has submitted the following:

- Survey; and
- Site Plan (Exhibit F).

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at the northeast corner of the lands commonly known as the Frontenac Mall (Exhibit B – Key Map). The property at 300 Bayfield Lane was recently created through a consent application (File Number D10-011-2023) and is 1.55 hectares in size. The property has previously supported a portion of the mall which is now being removed to make way for the proposed 6-storey residential apartment building.

The property does not abut a public roadway but benefits from legal access over "Bayfield Lane", which runs north/south through the Frontenac Mall property, connecting to Bath Road. The property abuts the Frontenac Mall to the west and south, the CN Rail line to the north, and a residential apartment development to the east (Exhibit C – Neighbourhood Context Map).

The subject property is designated District Commercial in the Official Plan (Exhibit D – Official Plan Map) and is subject to Site Specific Policy Area Number 74, which is intended to guide the multi-phase redevelopment of the mall lands. The property is zoned the URM8 zone and is subject to exception overlay E122 in the Kingston Zoning By-Law (Exhibit E – Zoning By-Law Map).

Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

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Minor Variance Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

1) The general intent and purpose of the Official Plan are maintained:

The subject property is designated District Commercial in the City of Kingston Official Plan (Exhibit D – Official Plan Map), and is subject to Site Specific Policy Area Number 74, which is intended to guide redevelopment of the mall lands with high-density residential and commercial uses.

In considering whether the proposed variances are desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

Council recently approved both an Official Plan amendment and a zoning by-law amendment for the subject lands which support the phased redevelopment of the Frontenac Mall site with a mix of uses. More specifically, the Official Plan and zoning by-law amendments considered and supported the 6-storey residential development of this new lot behind the retained mall site. The appropriateness of the proposed development, including conformity to the Official Plan, compatibility with surrounding uses, and ability of the site to function effectively were reviewed extensively through <u>Report Number PC-23-027</u>. The requested variances to the rear yard and visitor parking setback do not change the opinion provided by staff and supported by Council through that report.

The requested relief is appropriately considered through the minor variance application as it meets the criteria for a variance provided by the *Planning Act* and does not necessitate a zoning amendment process.

As such, the proposal meets the overall intent of the Official Plan, as well as the specific criteria of Section 9.5.19 as it relates to minor variance considerations. The proposed development will provide residential intensification on the central, serviced lands and will not result in any negative impacts to adjacent properties or to the neighbourhood.

2) The general intent and purpose of the Zoning By-Law are maintained:

The subject property is zoned the Urban Multi-Residential 8 (URM8) zone in Kingston Zoning By-Law Number 2022-62, with Exception Overlay E122 applied (Exhibit E – Zoning By-Law Map). The URM8 zone permits apartment buildings, stacked townhouses and a variety of community uses. The E122 Exception Overlay provides a number of site-specific provisions to generally implement the site layout reviewed and approved though the recent zoning by-law amendment application (File Number D35-013-2021). The exception overlay was approved by Council on August 8, 2023 in order to facilitate the proposed 6-storey residential development.

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As the applicant has proceeded through Site Plan Control review and prepared detailed site designs, minor areas requiring relief from the zoning by-law were identified and are being sought through this application. The proposal requests a variance to Sections 21.1.1.E122.(h) and 7.4.9.3(a) of the Kingston Zoning By-Law, as follows.

Variance Number 1:

By-Law Number 2022-62:	21.1.1.E122.(h) – Minimum rear setback
Requirement:	20 metres
Proposed:	18.75 metres
Variance Requested:	1.25 metres

Variance Number 2:

By-Law Number 2022-62:	7.4.9.3(a) – Minimum visitor parking setback
Requirement:	3.0 meres from any lot line
Proposed:	2.25 metres from rear lot line
Variance Requested:	0.75 metres

The variances would support the proposed site layout, particularly at the east side of the property. Through review of the site plan and discussions with the applicant team, the project architect has confirmed that the detailed floor plans and underground parking access layout does not allow for slight movement of the building to the west, nor a slight reduction to the building length without requiring significant additional design work. As such, the minor relief would support the detailed design work done to date.

The proposed variances maintain the intent and purpose of the zoning by-law by continuing to provide adequate setbacks to support land use compatibility and intervening functional design elements on the site. The reduction in minimum rear setback is minor in nature and continues to significantly exceed the minimum rear setback requirement of the parent URM8 Zone of 10 metres. The E122 exception overlay applied to the property doubles this setback to 20 metres, and the minor relief to 18.75 metres implements the intent of the overlay to provide a deep rear yard which supports a functional drive aisle and parking area.

The reduction in minimum visitor parking setback from 3 metres to 2.25 metres maintains the intent of the By-law to provide a separation buffer for parking spaces to avoid encroachment into adjacent properties and to allow for landscaped space between parking areas and lot lines. The eastern lot line abuts the parking area of the adjacent residential property, thus limiting impacts of the reduced parking setback. At the northeast corner of the site, the abutting residential play area is screened by a solid wood fence which provides physical separation between the parking and amenity area. The site plan continues to provide space for landscaping within the setback and will also incorporate lighting standards to support the safety and usability of the lands.

The requested variance maintains the general intent and purpose of the zoning by-law.

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3) The variance is minor in nature:

The variance is considered minor as the site will continue to provide appropriate setbacks to support land use compatibility and required functional site elements.

4) The variance is desirable for the appropriate development or use of the land, building or structure:

The proposed variances are desirable as they will facilitate development of the subject lands with a 6-storey purpose-built rental building which will provide 338 new homes into the local housing market. The proposed development has been supported by Council through the approved Official Plan and zoning by-law amendments as good land use planning in the public interest. The variances will support the desirable and appropriate use of the land.

Technical Review: Circulated Departments and Agencies

 \boxtimes Engineering

☑ Utilities Kingston

□ Parks Development

⊠ District Councillor

Municipal Drainage

□ KFL&A Health Unit

□ Enbridge Pipelines

Eastern Ontario Power

⊠ Kingston Hydro

- Building Services
- □ Finance
- ⊠ Fire & Rescue
- □ Solid Waste
- □ Housing
- □ KEDCO
- ☑ Parks Canada
- □ Hydro One
- □ Kingston Airport

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments have been received on the application. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

- Official Plan Amendment and Zoning By-Law Amendment application to establish redevelopment permissions for the mall (File Number D35-013-2020)
 - 7

- □ Heritage Services
- □ Real Estate
- □ Environment Division
- Canadian National Railways
- □ Ministry of Transportation
- $\hfill\square$ Parks of the St. Lawrence
- □ Trans Northern Pipelines
- □ CFB Kingston
- □ TransCanada Pipelines

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- Consent application to establish new lot and access and servicing easements (D10-011-2023)
- Site Plan Control modification application to demolish part of the mall (D11-027-2022)
- Site Plan Control application for new 6-storey apartment building (File Number D11-026-2022)

Conclusion

The requested variances maintain the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variances are minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application will facilitate development of the subject lands with a 6-storey apartment building.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on January 22, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to owners of the 8 properties (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

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Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Genise Grant, Senior Planner, 613-546-4291 extension 3185

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A	Recommended Conditions
Exhibit B	Кеу Мар
Exhibit C	Neighbourhood Context Map (2023)
Exhibit D	Official Plan Map
Exhibit E	Zoning By-Law Map
Exhibit F	Site Plan
Exhibit G	Site Photos
Exhibit H	Public Notification Map

Recommended Conditions

The approval of minor variance application, File Number D13-071-2023, to obtain relief from the minimum rear setback and the minimum visitor parking setback requirements of Kingston Zoning By-Law 2022-62 to facilitate development of the site with a 6-storey residential building, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variances apply only to development of the property with a 6-storey residential building as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

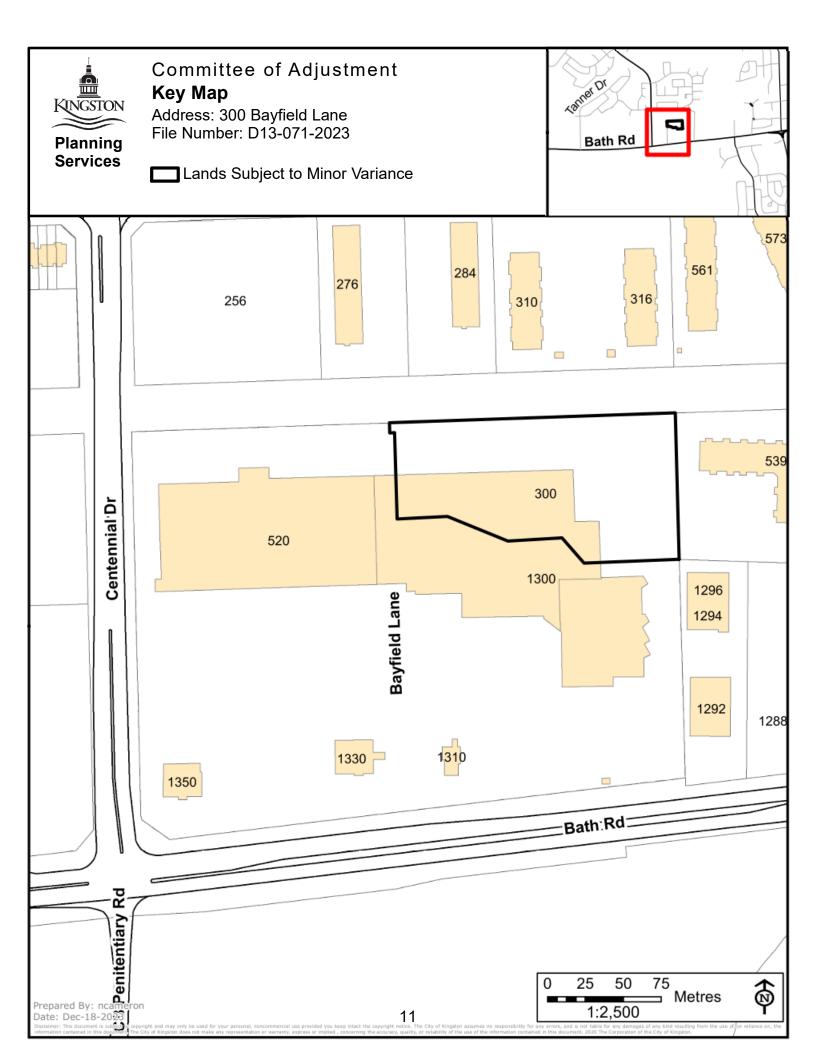
The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

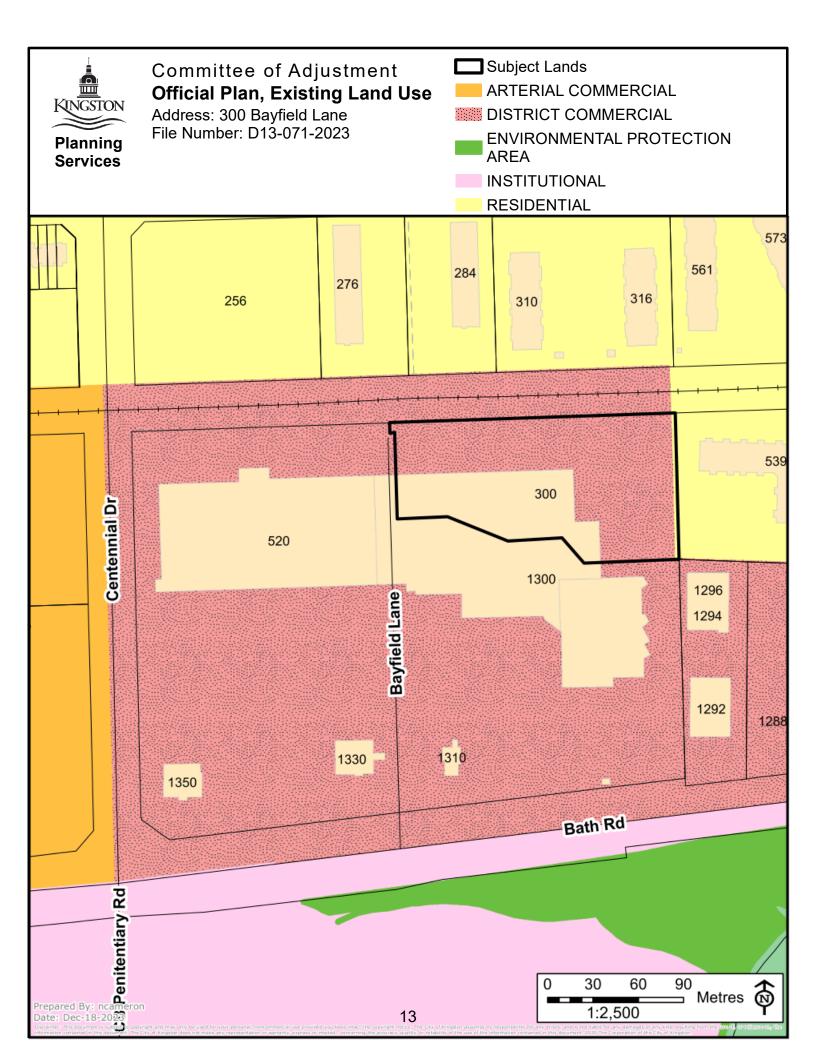


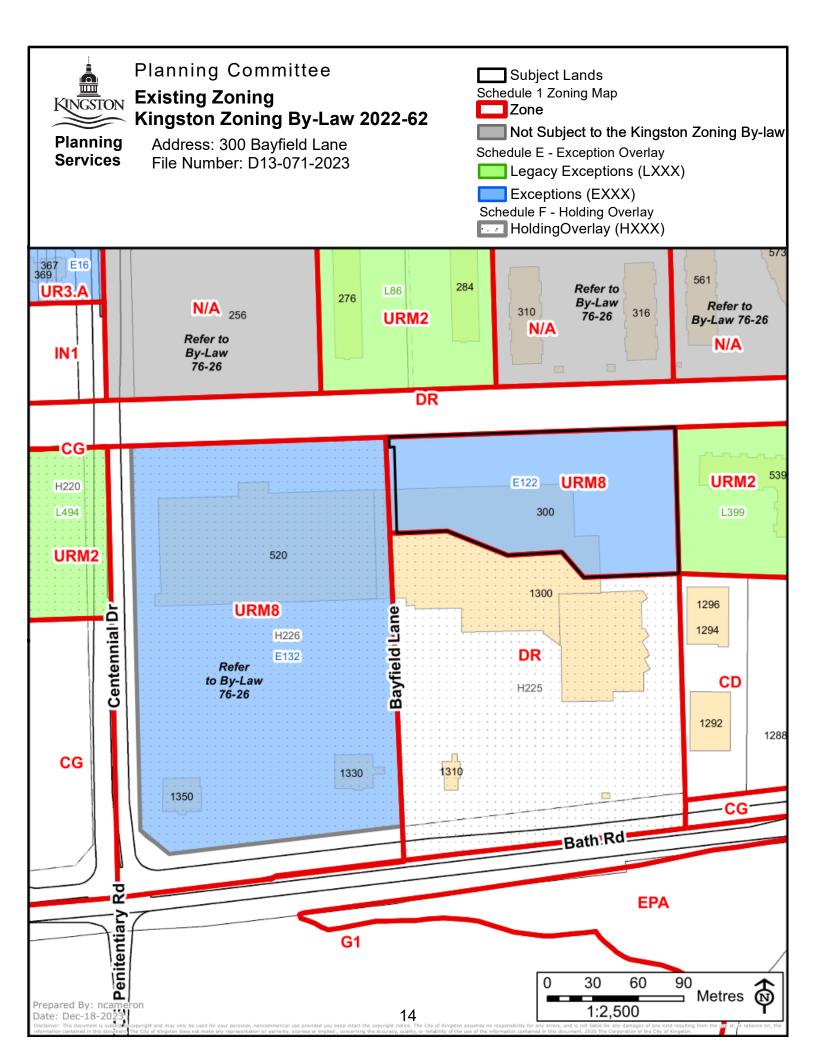


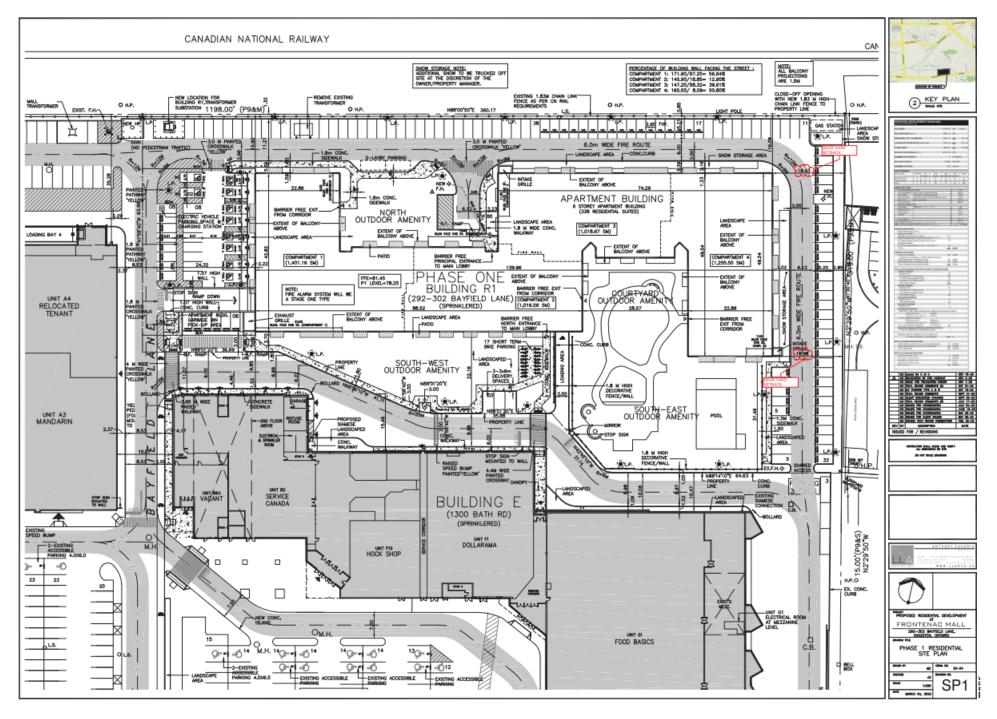
Committee of Adjustment Neighbourhood Context (2023)

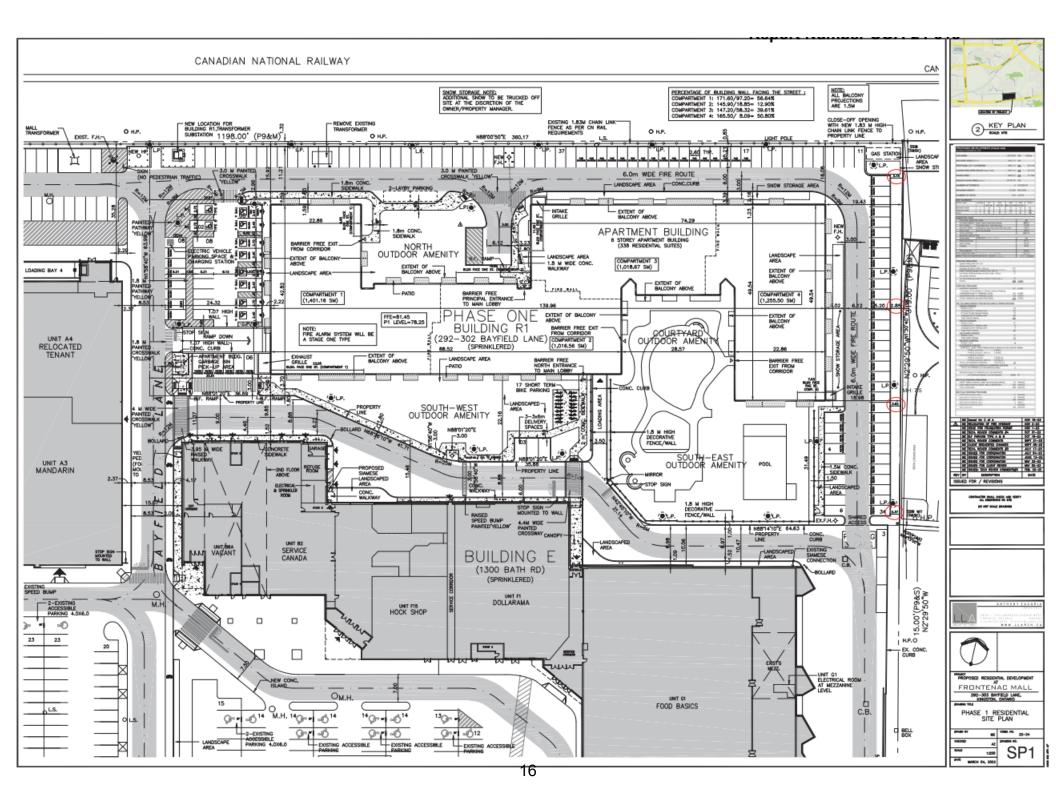
Planning Services Address: 300 Bayfield Lane File Number: D13-071-2023 Subject Lands Property Boundaries





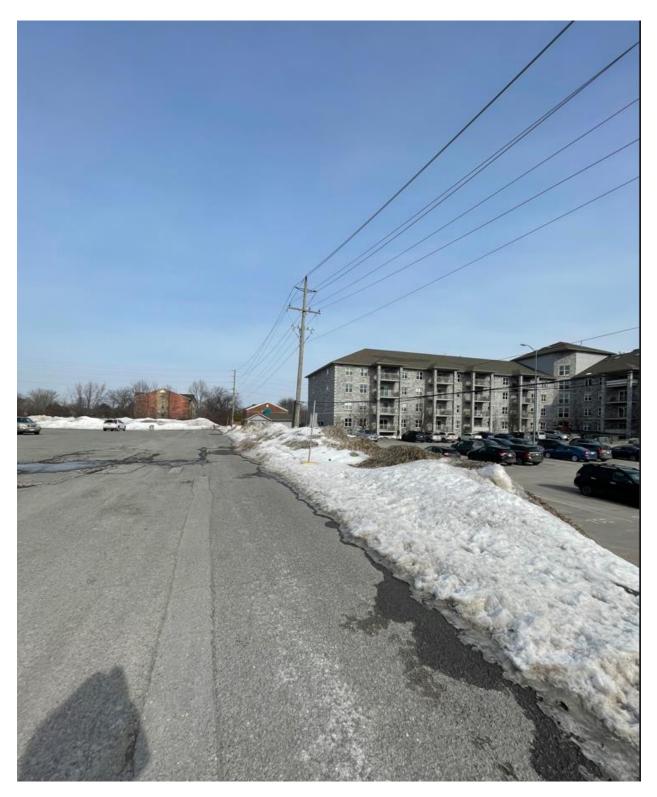




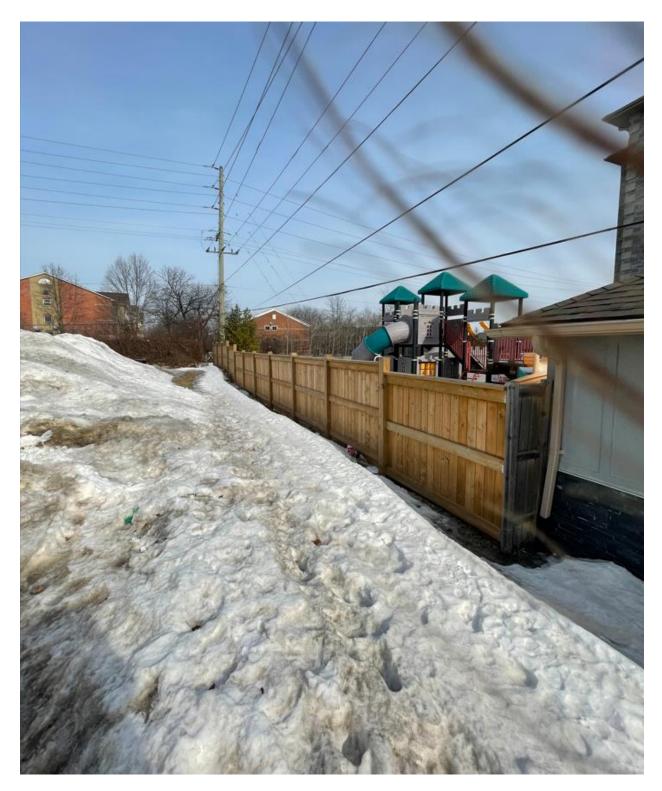




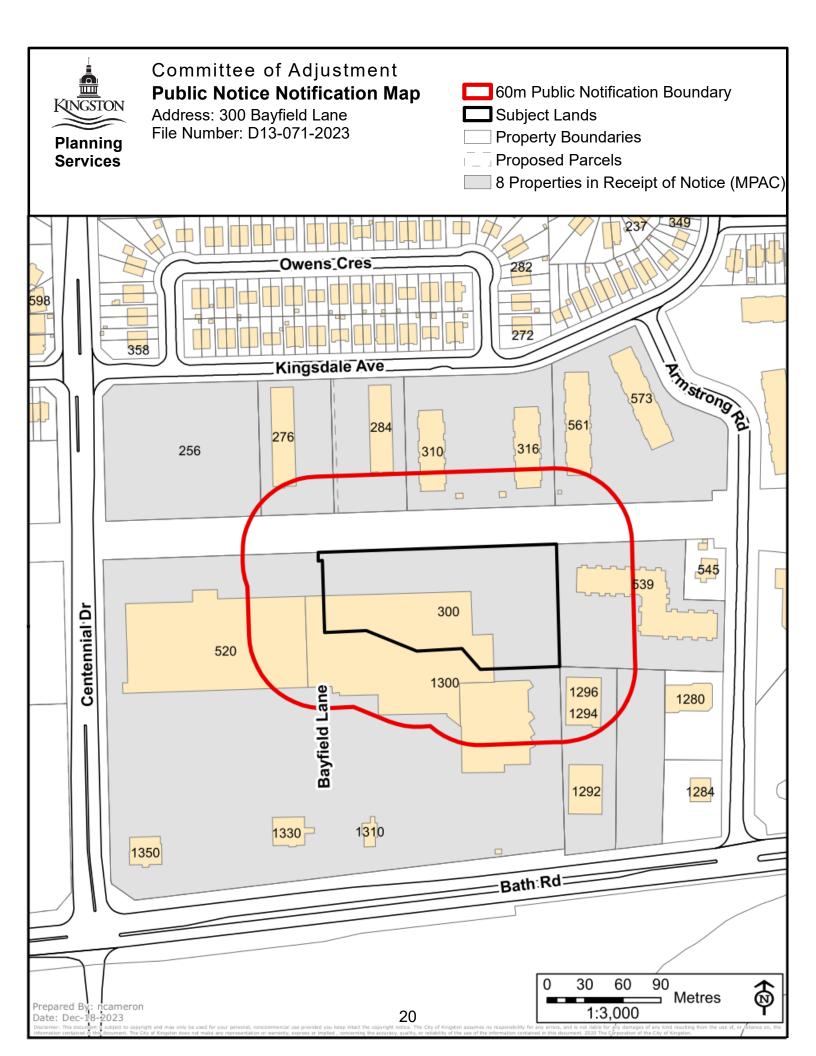
View of the site looking west from behind the existing mall



View of interaction of lot with adjacent property looking north along shared lot line



View of the existing fence screening the adjacent play area





City of Kingston Report to Committee of Adjustment Report Number COA-24-022

То:	Chair and Members of the Committee of Adjustment
From:	Genise Grant, Senior Planner
Date of Meeting:	February 26, 2024
Application for:	Minor Variance
File Number:	D13-071-2023
Address:	300 Bayfield Lane
District:	District 8 - Meadowbrook-Strathcona
Owner:	Frontenac Shopping Centre Inc.
Applicant:	Patry Group

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.2 Promote increase in purpose-built rental housing.

Executive Summary:

This Supplemental Report provides a recommendation for minor variances to facilitate the development on a six-storey residential building on the property located at 300 Bayfield Lane.

Previously, the applicant applied for a variance for minor relief from the minimum rear setback and the minimum visitor parking setback requirements of the Kingston Zoning By-Law. This relief is described in detail in Report Number <u>COA-24-013</u> (Exhibit B) and was included on the agenda for the January 22, 2024 Committee of Adjustment meeting. The applicant requested that the Committee defer the agenda item in order to assess and apply for additional relief related to bike parking configuration. The applicant intended to consolidate the variance request for the benefit of the Committee. The Committee approved the deferral request.

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This Supplemental Report recommends approval of the initial variances as described in Report Number <u>COA-24-013</u>, as well as additional variances to the minimum stacked bike space width and the minimum percentage of long-term bike parking spaces provided in a single-tier configuration.

The requested minor variances are consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the Planning Act and is recommended for approval.

Recommendation:

That minor variance application, File Number D13-071-2023, for the property located at 300 Bayfield Lane to support redevelopment of the site with a six-storey residential building, be approved, as described below:

Variance Number 1:

By-Law Number 2022-62: 21.1.1.E122.(h) – Minimum rear setback Requirement: 20 metres Proposed: 18.75 metres Variance Requested: 1.25 metres

Variance Number 2:

By-Law Number 2022-62: 7.4.9.3(a) – Minimum visitor parking setback Requirement: 3.0 meres from any lot line Proposed: 2.25 metres from rear lot line Variance Requested: 0.75 metres;

Variance Number 3:

By-Law Number 2022-62: 7.3.8 – Long-term bike parking spaces Requirement: 30% required to be horizontal bike spaces Proposed: 2% provided as horizontal bike spaces Variance Requested: 28%

Variance Number 4:

By-Law Number 2022-62: 7.3.12.1 – Stacked bike spaces Requirement: 0.6 metres wide Proposed: 0.5 metres wide Variance Requested: 0.1 metres

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-022.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Genise Grant, Senior Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approvals

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Options/Discussion:

On November 30, 2023, a minor variance application was submitted by Patry Group, on behalf of the owner, Frontenac Shopping Centre Inc., with respect to the property located at 300 Bayfield Lane. The variance requested relief from the minimum rear setback and the minimum visitor parking setback requirements of the Kingston Zoning By-Law to facilitate development of the property with a six-storey residential building. The requested relief was described in detail through Report Number <u>COA-24-013</u> (Exhibit B).

After publishing of the Committee agenda, and prior to the January 22nd Committee meeting, the applicant submitted a written request for deferral of the application, indicating that they were further reviewing their bike parking configuration on the site and anticipated further relief would be requested. The applicant intended to consolidate the variance request for the benefit of the Committee's review. The Committee approved the deferral request.

The applicant subsequently confirmed that relief is requested from long-term bike parking provisions of the zoning by-law in order to accommodate the majority of required long-term bike parking in their intended racking system which is 0.1 metres narrower than required by the Kingston Zoning By-Law. The applicant is providing long- and short-term parking at a rate consistent with the Kingston Zoning By-law.

In support of the additional relief requests, the applicant has submitted the following:

- Planning Opinion Letter (Exhibit C);
- Bike Rack Specifications (Exhibit D); and
- Underground Parking Floor Plans (Exhibit E).

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

No changes are proposed through this report that impact the previously described site characteristics. Please refer to Exhibit B – Report Number $\underline{COA-24-013}$ for details.

Provincial Policy Statement

No changes are proposed through this report that impact the consistency with the Provincial Policy Statement. Please refer to Exhibit B – Report Number $\underline{COA-24-013}$ for details.

Minor Variance Application

The review of an application for minor variance is not a simple mathematical calculation, but rather a detailed assessment of whether the variances requested, both separately and together,

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meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

1) The general intent and purpose of the Official Plan are maintained:

No changes are proposed through this report that impact the conformity with the Official Plan. Please refer to Exhibit B – Report Number COA-24-013 for details.

2) The general intent and purpose of the Zoning By-Law are maintained:

The subject property is zoned the Urban Multi-Residential 8 (URM8) zone in Kingston Zoning By-Law Number 2022-62, with Exception Overlay E122 applied (Exhibit E – Zoning By-Law Map). The URM8 zone permits apartment buildings, stacked townhouses and a variety of community uses. The E122 Exception Overlay provides a number of site-specific provisions to generally implement the site layout reviewed and approved though the recent zoning by-law amendment application (File Number D35-013-2021). The exception overlay was approved by Council on August 8, 2023 in order to facilitate the proposed 6-storey residential development.

As the applicant has proceeded through Site Plan Control review and prepared detailed site designs, minor areas requiring relief from the zoning by-law were identified and are being sought through this application. The proposal requests the following variances.

Variance Number 1:

By-Law Number : 21.1.1.E122.(h) – Minimum rear setback Requirement: 20 metres Proposed: 18.75 metres Variance Requested: 1.25 metres

Variance Number 2:

By-Law Number 2022-62: 7.4.9.3(a) – Minimum visitor parking setback Requirement: 3.0 meres from any lot line Proposed: 2.25 metres from rear lot line Variance Requested: 0.75 metres

Please refer to Exhibit B – Report Number <u>COA-24-013</u> for a review of variances number 1 and 2 against the Kingston Zoning By-Law.

Variance Number 3:

By-Law Number 2022-62: 7.3.8 – Long-term bike parking spaces Requirement: 30% required to be horizontal bike spaces Proposed: 2% provided as horizontal bike spaces Variance Requested: 28%

Variance Number 4:

By-Law Number 2022-62: 7.3.12.1 – Stacked bike spaces Requirement: 0.6 metres wide

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Proposed: 0.5 metres wide Variance Requested: 0.1 metres

The Kingston Zoning By-Law permits vertical and stacked bike parking configurations but requires that at least 30% of bike parking spaces are provided in a non-stacked, horizontal configuration. The intent of this provision is to provide options for users who may not be capable or comfortable with stacking or lifting their bikes.

The applicant is proposing to accommodate 98% of their required long-term bike parking spaces in a stacked configuration within the underground parking area, with just over 2% (7 spaces) being provided in a standard horizontal configuration. This configuration allows the applicants to maximize efficiency of the underground parking footprint, which was largely designed prior to adoption of the Kingston Zoning By-Law which introduced bike parking requirements to this area of the City. The provision of some horizontal bike parking spaces maintains the intent of the by-law by providing racking options for users who may not want to use a stacked space, while also providing long-term parking at a rate consistent the Kingston Zoning By-Law. It is noted that all required short-term bike parking is provided in a standard horizontal configuration, providing additional non-stacked options for site users.

The applicant has demonstrated through submission of the specifications of the intended racking system (Exhibit C) that stacked bike spaces can be accommodated at a 0.5 metre width on the site. The minimum width and vertical clearance requirements of the by-law will be maintained. As such, the intent of the by-law provision to provide bike spaces at a functional size is maintained through the relief request.

The requested variances maintain the general intent and purpose of the zoning by-law.

3) The variances are minor in nature:

The variance is considered minor as the site will continue to provide appropriate setbacks to support land use compatibility and required functional site elements, and will provide adequate long-term bike parking spaces for residents.

4) The variances are desirable for the appropriate development or use of the land, building or structure:

The proposed variances are desirable as they will facilitate development of the subject lands with a six-storey purpose-built rental building which will provide 338 new homes into the local housing market. The proposed development has been supported by Council through the approved Official Plan and zoning by-law amendments as good land use planning in the public interest. The variances will support the desirable and appropriate use of the land.

Technical Review: Circulated Departments and Agencies

No additional circulation was completed related to the bike parking relief. Please refer to Exhibit B – Report Number COA-24-013 for previous circulation list.

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Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized no public comments had been received on the application. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

- Official Plan Amendment and Zoning By-Law Amendment application to establish redevelopment permissions for the mall (File Number D35-013-2020)
- Consent application to establish new lot and access and servicing easements (D10-011-2023)
- Site Plan Control modification application to demolish part of the mall (D11-027-2022)
- Site Plan Control application for new 6-storey apartment building (File Number D11-026-2022)

Conclusion

The requested variances maintain the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variances are minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application will facilitate development of the subject lands with a six-storey apartment building.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

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Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on February 26, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to owners of the 8 properties (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Genise Grant, Senior Planner, 613-546-4291 extension 3185

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

- Exhibit A Recommended Conditions
- Exhibit B Report Number <u>COA-24-013</u>
- Exhibit C Planning Opinion Letter
- Exhibit D Bike Rack Specifications

Page 9 of 9

Exhibit E Underground Parking Floor Plans

Recommended Conditions

The approval of minor variance application, File Number D13-071-2023, to obtain relief from setback and bike parking configuration requirements of Kingston Zoning By-Law 2022-62 to facilitate development of the site with a six-storey residential building, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variances apply only to development of the property with a six-storey residential building as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.



January 22, 2024

City of Kingston Planning Services 216 Ontario Street Kingston, ON K7L 2Z3

Attention: Genise Grant, Senior Planner

Re: Minor Variance Application Frontenac Shopping Centre Inc. and Patry Group City File: D13-071-2023 300 Bayfield Lane, City of Kingston Our File: BRA/KNG/18-01

On behalf of Frontenac Shopping Centre Inc. and Patry Group, Zelinka Priamo Ltd. is pleased to submit this planning opinion letter with regard to the Minor Variance Application D13-071-2023 relating to the proposed development at 300 Bayfield Lane (the "Site").

BACKGROUND

Zelinka Priamo Ltd. was retained by the ownership group as the planning consultant in relation to the Frontenac Mall redevelopment project and has participated in the prior planning approvals for the Site including Official Plan and Zoning By-law Amendment applications (File Number D35-013-2021). These applications were approved by the City of Kingston Council on August 8th, 2023 and established the land use policies for development of the phase one lands for a six-storey mid-rise apartment building comprised of 338 residential suites.

As a result of the ongoing Site Plan Control Application (File Number D11-026-2022), various site elements have been slightly reconfigured, resulting in minor deviations from the approved Zoning By-law. Accordingly, Patry Group submitted a Minor Variance Application on November 27, 2023 to request relief from the Zoning regulations where needed.

Zelinka Priamo Ltd. submits this planning justification letter to supplement the application materials and evaluate the proposal with regard to the four (4) tests of a minor variance.

SITE AND SURROUNDINGS

The Site is located at the northeast corner of the intersection of Bath Road and Centennial Drive in the City of Kingston. The Site is currently developed for a single-storey, enclosed shopping centre (27,381.24m2 GLA) and three stand-alone, single-storey commercial buildings located along the Bath Road frontage (combined 1,325.28m2 GLA). The remainder of the lands are used for parking (1,352 spaces), loading, and vehicular circulation areas, as well as landscape strips along the front and side yards.

January 17, 2024

Consent Application (File Number D10-011-2023) to sever the lands, filed in April 2023, was approved and created a new lot, now municipally known as 300 Bayfield Lane, being 1.55 hectares in area.

The Site, forming the northeast quadrant of the Frontenac Mall lands, are located adjacent to a mix of land uses, including the shopping mall to the south. Medium-density residential areas abut a portion of the rear (east) yard of the Site and occupy the lands to the north, opposite the Canadian National Railway corridor which directly abuts the site.

PROPOSAL

The proposed development includes the partial demolition of the shopping mall, and construction of a six-storey apartment building with two (2) floors of underground parking. A variety of surface parking and amenity space is provided at grade. As noted, an Official Plan Amendment and Zoning By-law Amendment were approved by City Council on November 27, 2023, which established the land use permissions for the proposed development of the site as a six-storey apartment building. The proposed Minor Variance application is a result of further review and refinement of the development through the Site Plan Approval process.

REQUESTED VARIANCES

In order to permit the modifications to the proposed development, the following minor variances are required from Zoning By-law 2022-62, as amended by By-law 2023-157:

- 1. Notwithstanding Exception Number E122.(h) in Section 21, the minimum rear yard setback shall be 18.50 metres, whereas a minimum rear yard setback of 20.0 metres is required; and
- 2. Notwithstanding Section 7.4.9.3., visitor spaces may be located in any yard, provided the visitor space is not closer than 2.25 metres to any lot line, whereas a minimum distance from lot line of 3.0 metres is required.
- 3. Notwithstanding Section 7.3.8., all long-term bike spaces may be stacked bike spaces, whereas a minimum of 30% are required as horizontal bike spaces.
- 4. Notwithstanding Section 7.3.12., stacked bike spaces must have minimum width of 0.4 metres, whereas a minimum width of 0.6 metres would be required.

THE FOUR (4) TESTS OF MINOR VARIANCE

Section 45(1) of the *Planning Act* provides that the Committee of Adjustment may authorize minor variances that meet the four (4) tests. As it relates to the proposed development, it is our opinion that the application meets the four (4) tests and should be approved. Further detail on the tests is provided below.

1. Is the application minor in nature?

It is our opinion that the proposed variances are minor in nature. The reduction of the required minimum rear yard setback is numerically minor, representing only a 6% decrease in this value. The Site maintains sufficient area in the rear yard for vehicular access, parking, snow storage, and landscaped area. The rear yard setback adjustment is not expected to have any adverse impacts such as shadowing or overlook on adjacent properties.

With regard to the location of visitor parking, the proposed variance is minor and is not expected to have an adverse impact on the development or adjacent properties. The landscape strip between parking and lot line is as wide as 3.15 metres to the north, but due to the slight irregularity in the lot line, the strip narrows to 2.37 metres at the far south of the property. Nevertheless, the proposed landscape strip will provide an appropriate buffer between the parking area and neighbouring property.

The proposed bike parking variances seek would allow for a more compact bike parking storage facility than what is permitted by the zoning by-law. No variance is proposed for the overall required number of bike parking spaces, which is a total of 338 (one per unit). The proposed variance seeks to reduce the requirement of long-term horizontal bike spaces from 30% to 0%. This would not change the total required number, but would allow for all the required long-term bike spaces to be stacked bike spaces, whereas only 70% may be stacked as per the current zoning regulations. In our opinion, this is a minor and technical variance that allows for a more compact and efficient bike parking arrangement for spaces intended for long-term bicycle storage. All short-term bike spaces will be provided in accordance with the applicable zoning policies and remain as horizontal bike spaces.

2. Is the development desirable for the appropriate development of the lands?

The proposed development is desirable for the appropriate development of the lands, and has been approved for Official Plan and Zoning By-law Amendments by City of Kingston Council. The proposed variances do not impact the general form and nature of the development and we maintain our opinion that the development is desirable and represents good land use planning, and is consistent with the form of development considered by Council.

3. Is the general intent and purpose of the Official Plan maintained?

In our opinion, the proposal conforms with the Official Plan, as amended by By-law Number 2023-156 (Amendment 83). The Official Plan identifies the property as site-specific policy area 74, designated *District Commercial*. The area is intended to transition to a high-density, mixed-use community over time. The proposed development conforms with the policies therein and maintains the intent of this designation. The proposed minor variances, being minor in nature, do not detract from the overall development's conformance to the Official Plan.

4. Is the general intent and purpose of the Zoning By-law maintained?

It is our opinion that the general intent and purpose of the Zoning By-law is maintained through the proposed minor variances. The result of a previous Zoning By-law Amendment was Exception E122, which is applicable to the site and is intended to facilitate redevelopment of the site for a six-storey apartment building. Through refinements to the plans through a more detailed design process, specific zoning metrics require variance. Such variances meet the intent of Exception E122 by allowing further evolution of the plans while still facilitating redevelopment.

The approved Zoning By-law Amendment zones the property as URM8, with site-specific provisions as described by Exception Number E122. The base URM8 zone provides a minimum rear yard setback of 10.0 metres and minimum interior yard setback of 3.0 metres. As such, the intent of this zone is for buildings to generally have a modest setback from interior lot lines, allowing an appropriate buffer for landscaping, access, and to limit overlook or shadowing impacts. Through the Zoning By-law Amendment process, a rear yard setback of 20 metres was introduced to reflect the proposed development plans. As described above, due to various minor changes from the detailed design process, the

January 17, 2024

proposed building face has shifted eastwards by approximately 1.25 metres. In our opinion, the reduction from a 20-metre minimum rear yard setback to 18.75 metres is still in accordance with the general intent and purpose of the Zoning By-law, being in significant excess of the 10 metres required by the parent by-law. Sufficient space for access, landscaping, parking, and to limit overlook/shadowing is provided in this 18.75-metre yard.

Regarding the reduced visitor parking setback requirement, it is our opinion that the reduction fulfills the intent and purpose of the Zoning By-law, by still allowing enough space for a landscape strip, providing adequate separation and buffering between the visitor parking area and the neighbouring property. As per regulation 12.9.2.1, a minimum rear planting strip of 2 metres is required, with a minimum tree/hedge height of 1.5 metres. Accordingly, an appropriate screening is provided, and this condition is not expected to be adversely impacted by locating parking 0.75 metres closer to the lot line, considering this minimum tree/hedge will still bisect the parking area and neighbouring property.

Finally, the bike space requirements are intended to ensure adequate facilities for the storage, both long- and short-term, of resident's bicycles. Short-term bike spaces are intended to be located in convenient locations that are readily and frequently accessible, provided at a rate of 0.1 per dwelling unit. Long-term bike spaces are intended for longer-term storage, and to be located in secure locations, provided at a rate of 0.9 per dwelling unit. The requested variance seeks to permit that all long-term spaces may be stacked bike spaces, whereas the zoning by-law requires 30% of these long-term spaces to be horizontal bike spaces. The requested variance also seeks a minor reduction in required width of these bike spaces. In our opinion, the proposed variances maintain the intent of the zoning by-law, as the minimum quantity of bike parking is provided, though in a slightly more compact form. A stacked configuration is more appropriate for spaces intended for long-term storage, as the bicycles will be less frequently stored and withdrawn. The proposed configuration simply allows for a more compact and efficient layout.

We trust that the enclosed information is complete and satisfactory. Should you have any questions, or require further information, please do not hesitate to call.

Yours very truly,

ZELINKA PRIAMO LTD.

Muia

Connor Wright Planner

cc. Patry Group (c/o Kamila Seitkhanova)





EASY LOADING

EASY LIFTING

Cycle-Safe Hi-Density Rack System:

For minimum space requirement, the Quad-Rack™ offers maximum bike parking with two tier capacity. Easy to load, simply place bike into the innovative wheel guide and roll along the channel to secure the wheel and frame in place. Bicycles can be locked with a pivot locking bar for added security with high quality cyclist provided U/Lock.



Each Quad-Rack[™] allows double-tier parking to hold (4) bicycles, the modular design allows for one or two sided capacity with multiple configurations to customize for any location. Easy to assemble and reconfigure, constructed with zinc primer silver TGIC polyester powder coat finish steel tubing and UV plastic wheel gutters for durability.

Exhibit D

by CycleSafe

HI-DENSITY RACK

Minimal moving parts also reduce access aisles needed with less maintenance or liability concerns associated with moveable tray racks. The Quad-Rack[™] requires less lifting when the bike wheels are rolled on to the top channel rather than lifting a tray and full bike.

Space efficient with minimum clearance required above, 96 inches. Recommended aisle widths of 6 ft, center to center bike dimensions are 18 inches. This high-low staggered two tier system organizes most bikes with a user friendly compact design.

(2) Quad-Rack Systems shown. 4-bike capacity each. Total 8-bike capacity.



Pivoting Lock Bar

These racks are the perfect solution for bike rooms or covered bike parking when combined with our bike shelters. The ideal way to organize bikes in compact areas such as employment sites, multi-family, train stations, shopping centers or campuses.

FEATURES

- Space efficient high capacity bike parking
- Standard zinc primer silver TGIC polyester powder coat
- Modular for many configurations
- 45 degree parking 1 single-sided 1 double-sided parking
- 4-bikes each side are offset high-low
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- · Shelter options are available

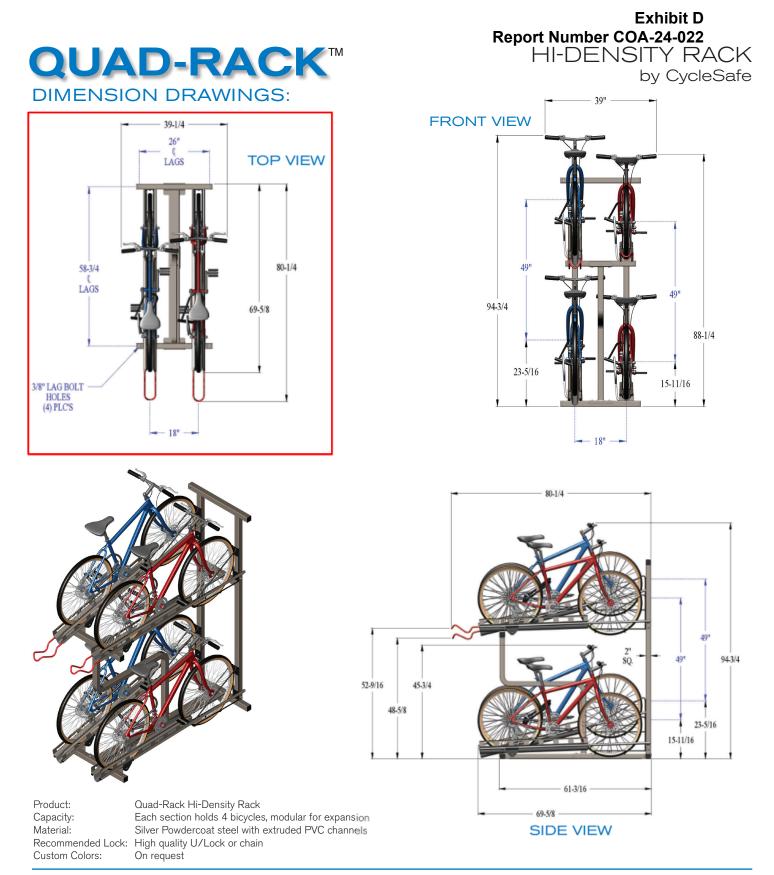
BENEFITS

- Cost effective
- Long product life
- · High security and stability
- · Easy to operate
- Flexible design
- · Suitable for indoor or outdoor use
- · Compatible with Cycle Safe Bicycle Shelters
- Accommodates most types of bikes



Staggered High-Low Design





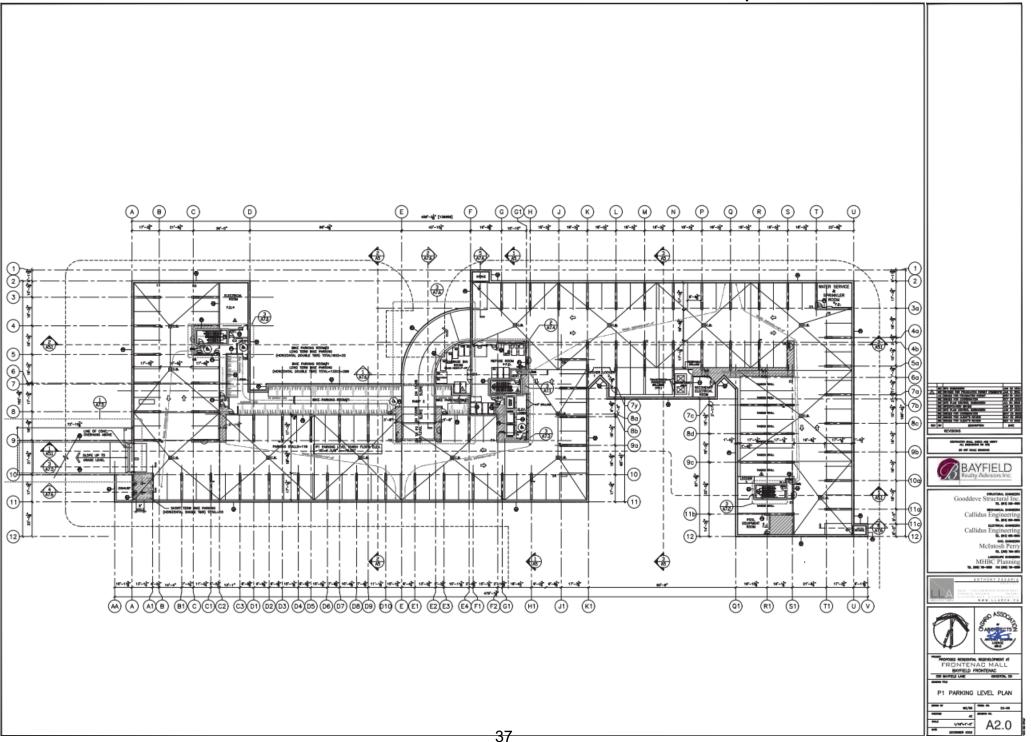
ORDER INFORMATION:

• Quad-Rack Hi-Density Rack: Part# 18000

Contact us for quote or more information



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City of Kingston Report to Committee of Adjustment Report Number COA-24-020

То:	Chair and Members of the Committee of Adjustment
From:	Amy Didrikson, Intermediate Planner
Date of Meeting:	February 26, 2024
Application for:	Permission
File Number:	D13-069-2023
Address:	115 Lower Union Street
Owner:	Erez Paz Provizor and Hendrick Hans Westenberg
Applicant:	Erez Paz Provizor

Council Strategic Plan Alignment:

Theme: Regulatory & compliance

Goal: See above

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for permission for the property located at 115 Lower Union Street. The applicant is proposing to expand a legal non-complying dwelling with the construction of a new one-storey rear addition intended for storage, with a rooftop terrace. The proposal includes removing a one-storey 20 square metre rear addition and replacing this with a one-storey, 33 square metre rear addition. The existing dwelling, which contains three dwelling units, does not comply with the minimum interior side yard setback, maximum building depth and minimum rear yard setback provisions of the Kingston Zoning By-Law. The proposal to expand the building within non-complying setbacks requires a permission to extend a legal non-complying building.

The subject property is designated individually under Part IV of the *Ontario Heritage Act* and is designated as part of the Old Sydenham Heritage Conservation District under Part V of the

Page 2 of 10

Ontario Heritage Act. A heritage permit was approved by City Council on June 20, 2023, with associated conditions, to permit the proposal.

The requested application for permission under Section 45(2)(a)(i) of the *Planning Act* is consistent with the general purpose and general intent of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposed addition is desirable for appropriate development of the subject property and will not result in undue adverse impacts on the surrounding properties and neighbourhood. Therefore, it is recommended that this application for permission under Section 45(2)(a)(i) of the *Planning Act* be approved.

Recommendation:

That the application for permission, File Number D13-069-2023, for the property located at 115 Lower Union Street to expand a legal non-complying dwelling with the construction of an approximately 33 square metre, one-storey addition intended for storage, with a rooftop terrace, be **Approved**; and,

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-020.

Page 3 of 10

Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Amy Didrikson, Intermediate Planner

Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approval

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Options/Discussion:

On January 9, 2024, an application for permission was submitted by Erez Paz Provizor, on behalf of the owner, Erez Paz Provizor and Hendrick Hans Westenberg, with respect to the property located at 115 Lower Union Street. The application for permission is requested to expand a legal non-complying dwelling with the construction of a new one-storey rear addition intended for storage, with a rooftop terrace. The proposal includes removing a one-storey 20 square metre rear addition in poor repair and replacing this with a one-storey, 33 square metre rear addition. The existing dwelling, which contains three dwelling units, does not comply with the minimum interior side yard setback, maximum building depth and minimum rear yard setback provisions of the Kingston Zoning By-Law. The proposal to expand the building within non-complying setbacks requires a permission to extend a legal non-complying building.

The subject property is designated individually under Part IV of the *Ontario Heritage Act* and is designated as part of the Old Sydenham Heritage Conservation District under Part V of the *Ontario Heritage Act*. A heritage permit was approved by City Council on June 20, 2023, with associated conditions, to permit the proposal. Further information is found in Report <u>HP-23-013</u>.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit H);
- Cover Letter;
- Architectural Drawings and Conceptual Elevations (Exhibit I); and,
- Site Survey (Exhibit J).

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located on the north east corner of the intersection of Bagot Street and Lower Union Street (Exhibit B – Key Map). The property abuts residential properties in the Old Sydenham Heritage Conservation District to the north, east and west, and is adjacent to a public park (City Park) to the south west (Exhibit C – Neighbourhood Context Map).

The subject property is designated Residential in the Official Plan (Exhibit D – Official Plan Map) and zoned Heritage Zone 3 – Old Sydenham (HCD3) in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

The site is developed with a two-storey brick dwelling constructed predominantly in 1856, that includes three dwelling units. The three dwelling units all have a main, front entrance facing Lower Union Street. There is a rear laneway shown as Parts 2, 3 and 4 of Plan 13R11257 on the submitted Survey (Exhibit J) that includes a right-of-way allowing vehicular access at the rear of the subject property from Bagot Street.

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The existing rear, one-storey addition on the subject property, to be demolished and replaced with the larger addition proposed as part of this application, is approximately 20 square metres. According to the applicant, the existing one-storey addition currently functions as a rear access to the main level of the residential building and the basement mechanical room.

It is notable that the existing rear addition shares a wall with the building at 113 Lower Union Street, which is a City-owned property. The roof and eaves of the existing rear addition encroach onto the City-owned property. Staff in Real Estate have reviewed the proposal and have advised that, as the proposed rooftop terrace over the proposed addition will increase this existing encroachment, the proposal will require an encroachment agreement with the City of Kingston. The finalization of this encroachment agreement is included as a condition of approval of the permission and is similarly a condition of approval of the associated heritage permit (City File Number P18-044-2021).

Permission Application

Pursuant to Subsection 45(2)(a)(i) of the *Planning Act*, the Committee of Adjustment may permit the enlargement or extension of a legal non-complying building or structure, but no permission may be given to enlarge or extend the building or structure beyond the original limits of the land where the legal non-complying building or structure is situated. In considering whether to grant a permission pursuant to Subsection 45(2)(a)(i), the relevant test is:

- 1) Whether the application is desirable for appropriate development of the subject property; and,
- 2) Whether the application will result in undue adverse impacts on the surrounding properties and neighbourhood.

The application is desirable for the appropriate development of the subject property, as it will improve the functionality of the existing dwelling through providing a secure storage area and a new, private amenity area, in a location that will preserve the heritage attributes of the property and the Old Sydenham Heritage Conservation District, as detailed below.

The proposed, one-storey rear addition is intended to replace an existing addition in poor repair and will support the function of the existing residential building. The proposed addition is intended for the storage of bicycles, lawn maintenance equipment and garbage. A roof-top terrace is proposed on the addition which will provide private outdoor amenity space for one of the dwelling units in the residential building. Two new sets of stairs are also incorporated within the addition which will provide access to the main floor of the dwelling and to the building mechanical room.

The proposal has been reviewed in detail through the heritage permit process, alongside policy in the Old Sydenham Heritage Conservation District (HCD) Plan as well as alongside the relevant Provincial and Federal standards, guidelines and principles pertaining to heritage properties. In the City staff Report Number <u>HP-23-013</u>, the proposal was determined to conform to the intent, goals and policies of the Old Sydenham Heritage Area HCD Plan. In particular, the

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location of the addition is consistent with direction in the Section 5.2.2 of the HCD Plan that states new "additions should be complementary to the main building and clearly secondary in terms of size; they should also be clearly distinguishable in form and details." Section 5.2.2 also directs that "additions should be located away from the main street façade, at the rear of the building, and not add to the width of the front of the building." The new, rear addition will be setback more than 13 metres (43 feet) from the Bagot Street lot line and slightly recessed from the north wall of the main portion of the building, which will conserve and highlight the prominence of the heritage dwelling from the street. The approved heritage permit application, and associated analysis in City staff Report Number <u>HP-23-013</u> demonstrates that the proposed alteration follows the HCD Plan.

In addition to the proposed design and location of the rear addition mitigating any potential for adverse effects on the heritage attributes of the property or the Heritage Conservation District, the proposal includes privacy fencing around the terraced amenity area that will mitigate any potential for intrusive overlook on adjacent properties. The proposal will not result in any new units or bedrooms and as such will not change the intensity of the existing residential use. As a result, the application will not result in undue adverse impacts on the surrounding properties and neighbourhood.

Provincial Policy Statement

Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

Official Plan

The subject property is designated Residential (Exhibit D – Official Plan Map).

In certain circumstances, it may be desirable to grant the extension, enlargement or relocation of a non-conforming use as provided by the *Planning Act*. When reviewing an application for such extension, enlargement or relocation, the Committee of Adjustment must be satisfied that the legal non-conforming use continued to the date of the application to the Committee, and that the application would not extend such use beyond the area and site owned or used on the day of passage of the implementing zoning by-law. In addition, the Committee of Adjustment may have regard to the eight criteria included in Section 9.5.13 of the Official Plan.

Based on the City of Kingston archaeological potential mapping the property is in an "archaeologically sensitive" area, and therefore an Archaeological Assessment beginning with a Stage Two Assessment is required prior to any ground disturbance. This will be addressed prior to the issuance of a Building Permit, as described in the recommended conditions.

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As described above, the subject property is designated individually under Part IV of the *Ontario Heritage Act* and is designated as part of the Old Sydenham Heritage Conservation District under Part V of the *Ontario Heritage Act*. A heritage permit was approved by City Council on June 20, 2023, with associated conditions, to permit the proposal. The approved heritage permit application, and associated analysis in Report Number <u>HP-23-013</u> demonstrates that the proposal is compatible with adjacent cultural heritage resources.

Through the technical review, Forestry staff have highlighted the need to protect existing City trees in the road allowance during construction staging. The applicant has identified an area for construction staging outside of the road allowance in the west exterior side yard of the property, to the satisfaction of Forestry staff. However, if it is found that construction staging is required within the municipal road allowance, a tree permit for the preservation of City trees will be required. An associated condition of approval is recommended in Exhibit A.

The proposal will incorporate a safe and secure area for storage (including bikes), will improve on-site amenity areas and will not create the potential for adverse effects associated with noise, odour, or a traffic conflict, consistent with criteria in the Official Plan.

The requested permission to expand a legal non-complying dwelling with the construction of an approximately 33 square metre, one-storey addition intended for storage, with a rooftop terrace will improve the functionality of the existing three-unit dwelling and will not result in adverse effects. The proposal meets the general intent and purpose of the City of Kingston Official Plan.

Zoning By-Law

The subject property is zoned HCD3 in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

The HCD3 zone permits residential uses such as apartment buildings, triplexes, and duplexes. While the existing three-unit dwelling is a permitted use, the existing dwelling does not comply with the minimum 0.6 metre interior side yard setback, the maximum permitted building depth of 18 metres, and the minimum rear yard setback of 7.5 metres in the Kingston Zoning By-law Number 2022-62.

In relation to the side yard setback requirement, the existing dwelling and rear yard addition to be demolished has a 0 metre setback from the east property line, a condition which proposed to be extended a further 2.7 metres (Exhibit H).

The building depth of the subject building, measured according to the Kingston Zoning By-Law is approximately 24.5 metres, which will not be exceeded by the proposed addition. The rear setback of the existing building is 2.0 metres which will similarly not be exceeded by the proposed addition, which will have a setback of 2.29 metres from the rear lot line.

Section 1.8.3 of the Kingston Zoning By-Law allows for the development of a lot with a nonconforming building, provided that the development does not further increase the extent or degree of non-compliance with the provisions of this By-law and conforms with all other

45

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provisions of the Kingston Zoning By-Law. The proposed rear, one-storey addition will not encroach beyond the setbacks and building depth that have been established by the primary dwelling but will increase the extent to which the primary building is located within these noncomplying setbacks by approximately 13 square metres. As a result, a permission is required. The site plan included as Exhibit H illustrates the additional building area proposed beyond the existing one-storey addition.

Technical Review: Circulated Departments and Agencies

- \boxtimes Building Services
- □ Finance
- □ Fire & Rescue
- Solid Waste
- □ Housing
- □ KEDCO
- Parks Canada
- □ Hydro One
- □ Kingston Airport

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments have been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent applications under review.

The proposal received a heritage permit, approved by Council on June 20, 2023 (City File Number P18-044-2021).

The subject property at 115 Lower Union Street was severed from the property at 113 and 113 ½ Lower Union Street through a severance application approved on April 16, 1992 (City File A.COA-1.2983-92).

ited Departments a

- Engineering
 - \boxtimes Utilities Kingston
 - Kingston Hydro
 - ☑ Parks Development
 - □ District Councillor
 - ☑ Municipal Drainage
 - □ KFL&A Health Unit
 - □ Eastern Ontario Power
 - Enbridge Pipelines

- ⊠ Heritage Services
- ⊠ Real Estate
- □ Environment Division
- Canadian National Railways
- □ Ministry of Transportation
- $\hfill\square$ Parks of the St. Lawrence
- □ Trans Northern Pipelines
- □ CFB Kingston
- □ TransCanada Pipelines

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Conclusion

The requested application for permission under Section 45(2)(a)(i) of the *Planning Act* is consistent with the general purpose and general intent of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposed permission is desirable for appropriate development of the subject property and will not result in undue adverse impacts on the surrounding properties and neighbourhood. Therefore, it is recommended that this application for permission under Section 45(2)(a)(i) of the *Planning Act* be approved.

Approval of this application will permit the construction of a 33 square metre, one-storey rear addition for storage, with a rooftop terrace, at the rear of the existing three-unit dwelling.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on February 26, 2024. Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 33 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

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Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Amy Didrikson, Intermediate Planner, 613-546-4291 extension 3296

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

- Exhibit A Recommended Conditions
- Exhibit B Key Map
- Exhibit C Neighbourhood Context Map (2022)
- Exhibit D Official Plan Map
- Exhibit E Zoning By-Law Map
- Exhibit F Public Notification Map
- Exhibit G Site Photos
- Exhibit H Site Plan
- Exhibit I Architectural Drawings and Conceptual Elevations
- Exhibit J Survey

Recommended Conditions

The approval of permission application, File Number D13-069-2023, to permit the construction of an approximately 33 square metre, one-storey addition with a rooftop terrace at the rear of an existing legal non-complying building, shall be subject to the following recommended conditions:

1. Limitation

That the approved permission applies only to the rear, one-storey addition as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

Archaeological clearance of the subject property is required, beginning with a Stage Two Archaeological Assessment and including any subsequent assessments as required by the Ministry of Citizenship and Multiculturalism's Standards and Guidelines for Consultant Archaeologists, as amended from time to time, prior to any soil disturbance.

One digital copy of the assessment report(s) and any acceptance letter(s) from the Ministry of Citizenship and Multiculturalism shall be provided to the Secretary-Treasurer of the Committee of Adjustment, prior to the issuance of the Certificate of Official.

The City relies upon the report of the professional archaeologist as filed, but reserves the right to require further reports should further evidence be uncovered. The applicant may be required to further review the state of archaeological

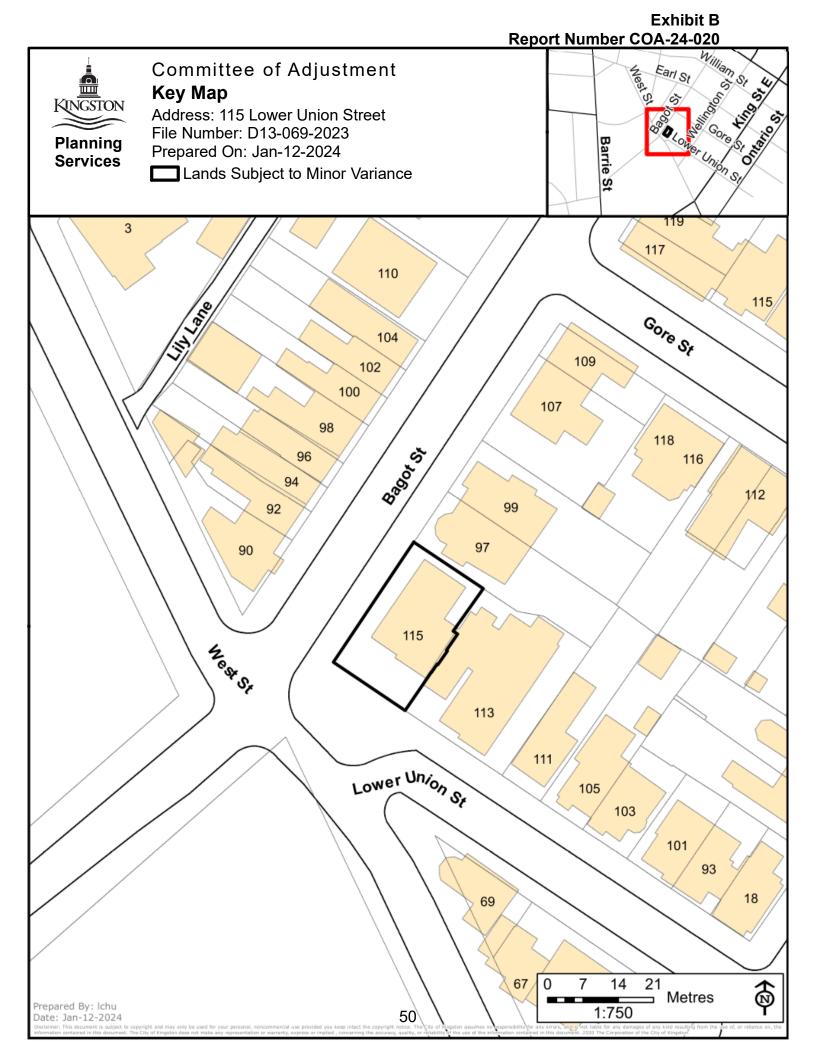
resources on the property depending on the recommendations of the report and subject to input and review from the Ministry of Citizenship and Multiculturalism. The City shall not be restricted in its ability to determine requirements related to review, assessment and/or protection should archaeological resources be found on site. Any costs arising from such requirements of the City, or any other duly authorized Government body, shall be borne solely by the applicant.

5. Encroachment Agreement

An encroachment agreement shall be registered on title of the property with respect to the proposed encroachment onto the property known municipally as 113 Lower Union Street, to the satisfaction of the City.

6. Tree Preservation Permit

Should a construction staging area for materials and equipment be required in the municipal right of way, the owner/applicant shall obtain a tree permit from Planning Services in accordance with the City's Tree By-Law 2018-15 to address preservation requirements for the city owned tree assets located within the road allowance. Tree preservation and protection measures are required to prohibit the placement and staging of equipment, materials, vehicles, etc. that are needed for the completion of the project within the critical root zones of existing trees in the road allowance. A Tree Preservation plan will be required for any required permit submission as per the guidelines at www.cityofkingston.ca/trees. The report and plan shall be prepared by an ISA Certified Arborist. The Tree Preservation plan shall include specific details as to the type of protection fencing to be used (plywood hoarding) and root pruning requirements due to the installation of the new sewer service that will impact the tree root system.

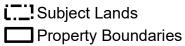




Committee of Adjustment Neighbourhood Context

Planning Services Address: 115 Lower Union Street File Number: D13-069-2023 Prepared On: Jan-12-2024

WestSt



Property Boundarie

27

____ Metres 🕅

9

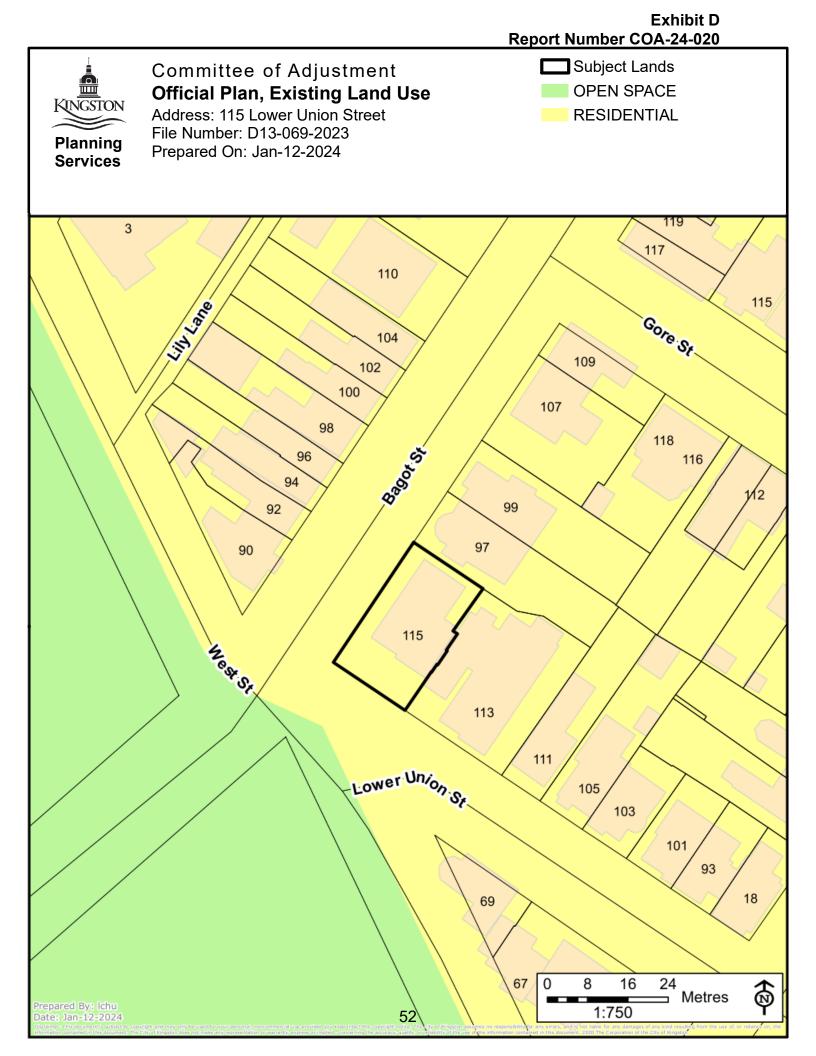
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Lower Union St

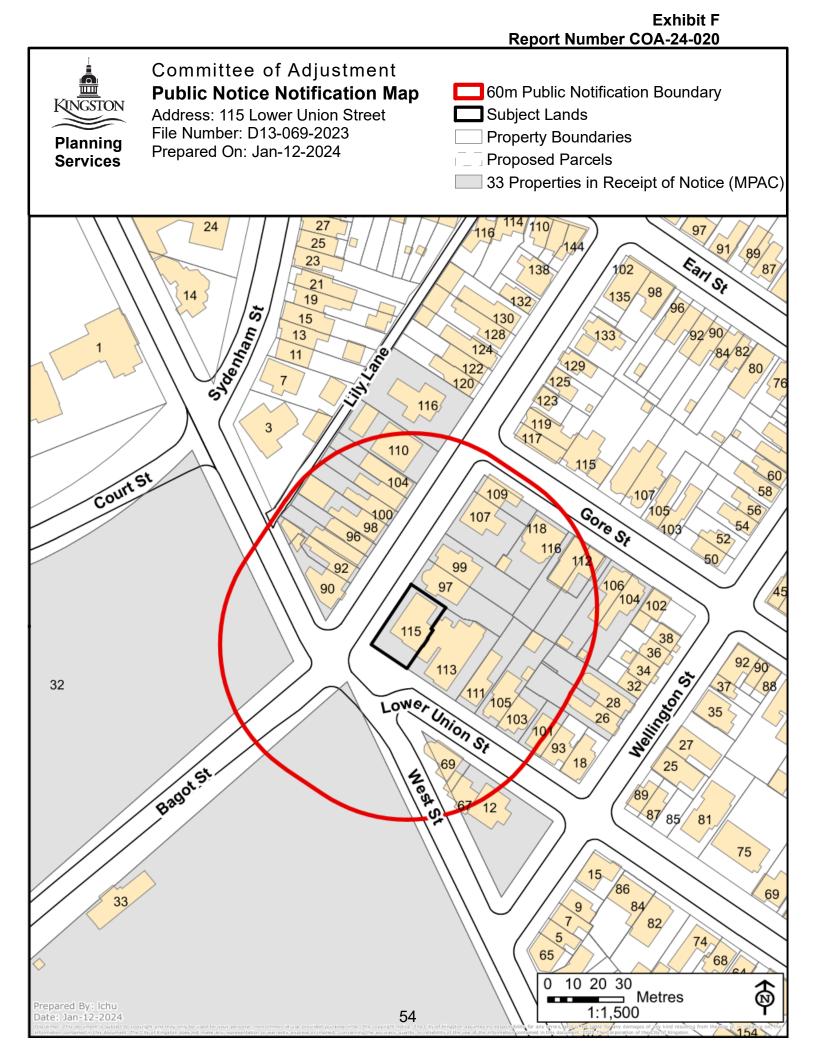
epared By: Idiu epared On: Jan-12-2024

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Report Number COA-24-020 **Planning Committee** Subject Lands Schedule 1 Zoning Map **Existing Zoning** KINGSTON Zone Kingston Zoning By-Law 2022-62 Not Subject to the Kingston Zoning By-law Planning Address: 115 Lower Union Street Schedule E - Exception Overlay Services File Number: D13-069-2023 Legacy Exceptions (LXXX) Prepared On: Jan-12-2024 Exceptions (EXXX) Schedule F - Holding Overlay HoldingOverlay (HXXX) 110 115 (ane Gore St 104 -109 102 100 107 HCD3 98 Carlor St 118 96 116 94 12 99 92 97 90 115 WestSt Refer to By-Law 8499 N/A 113 111 Lower Union St 105 103 OS2 101 93 18 69 8 16 24 0 6 Metres 67 Prepared By: Ichu 1:750 53 Date: Jan-12-2024

Exhibit E





115 Lower Union Street – Site Photos – January 29, 2024

Figure 1: View of the Subject Property from the Corner of Bagot St and Lower Union St



Figure 2: View of rear lane from Bagot Street

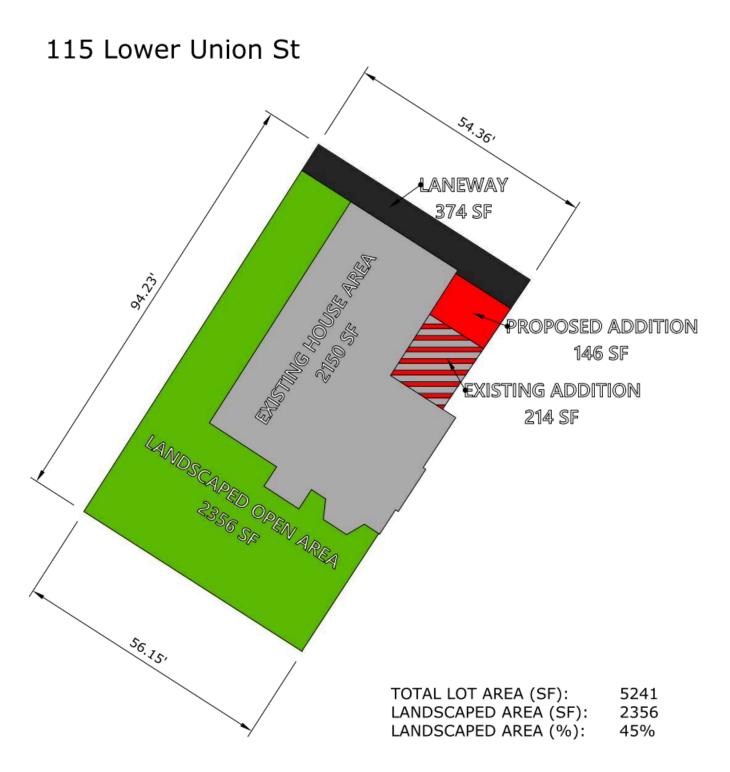


115 Lower Union Street – Site Photos – January 29, 2024

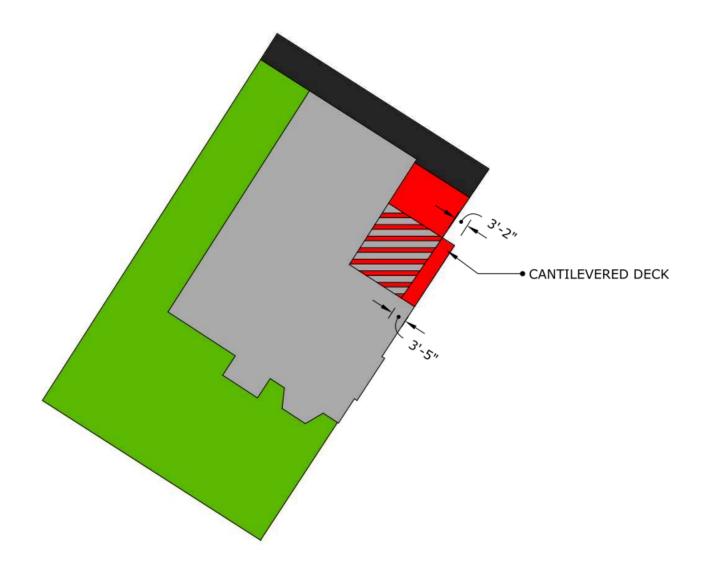
Figure 1: View West from the rear yard of the subject property to Bagot Street



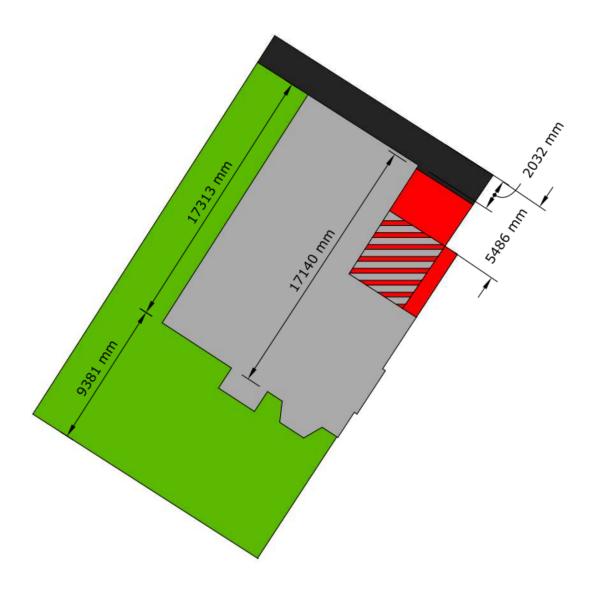
Figure 2: View of existing rear addition on the subject property from the rear lane



115 Lower Union St



115 Lower Union St

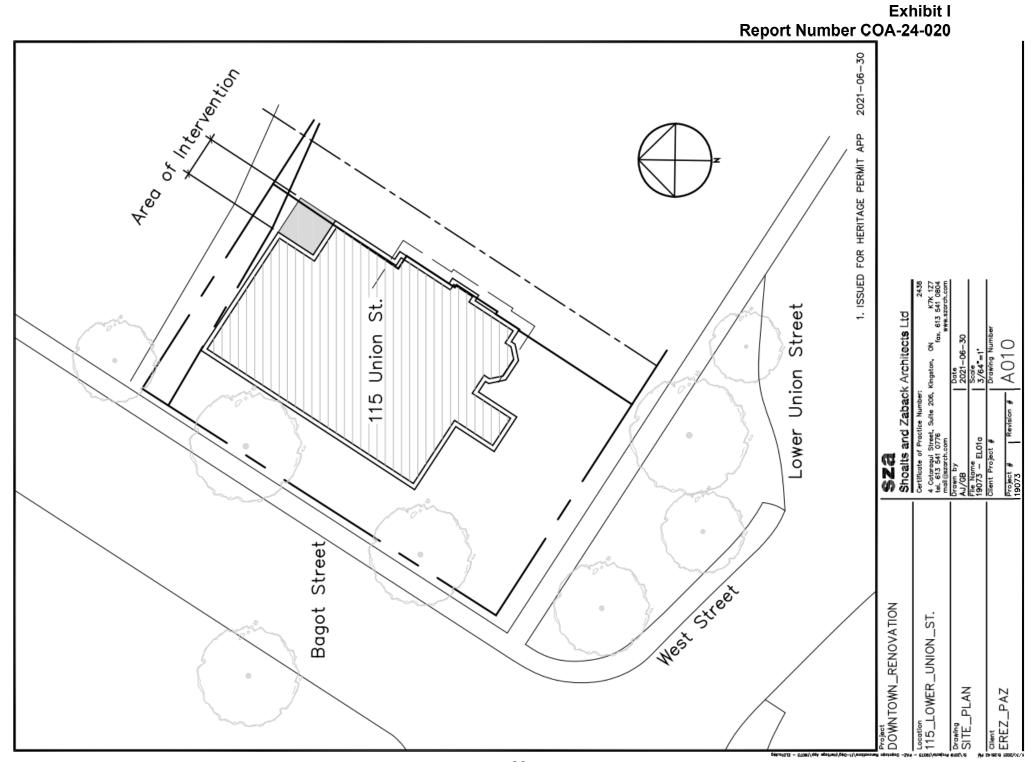


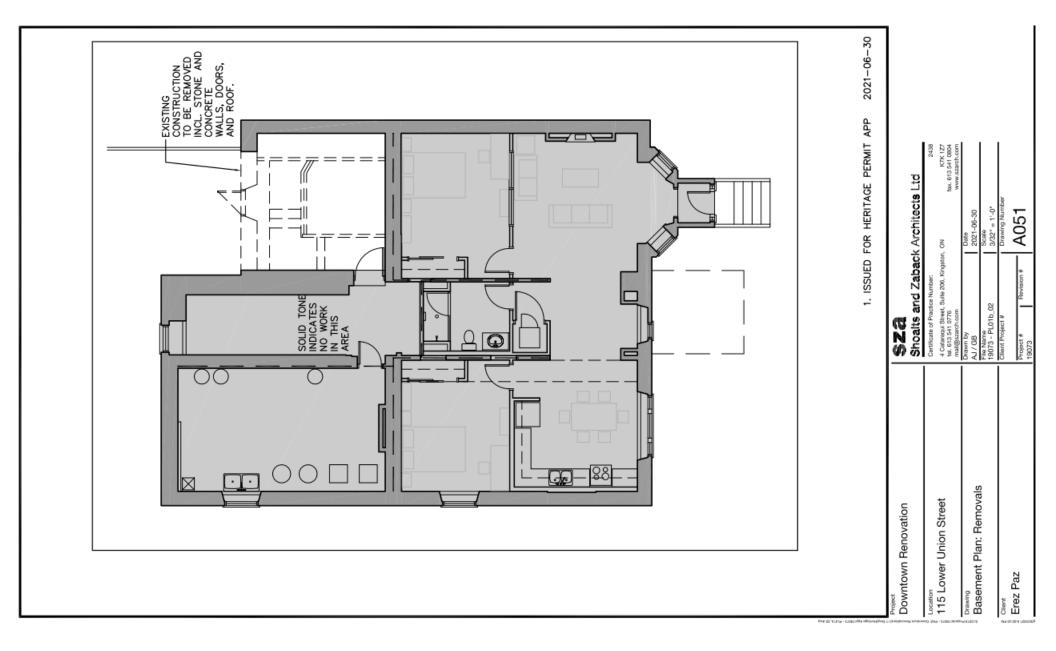


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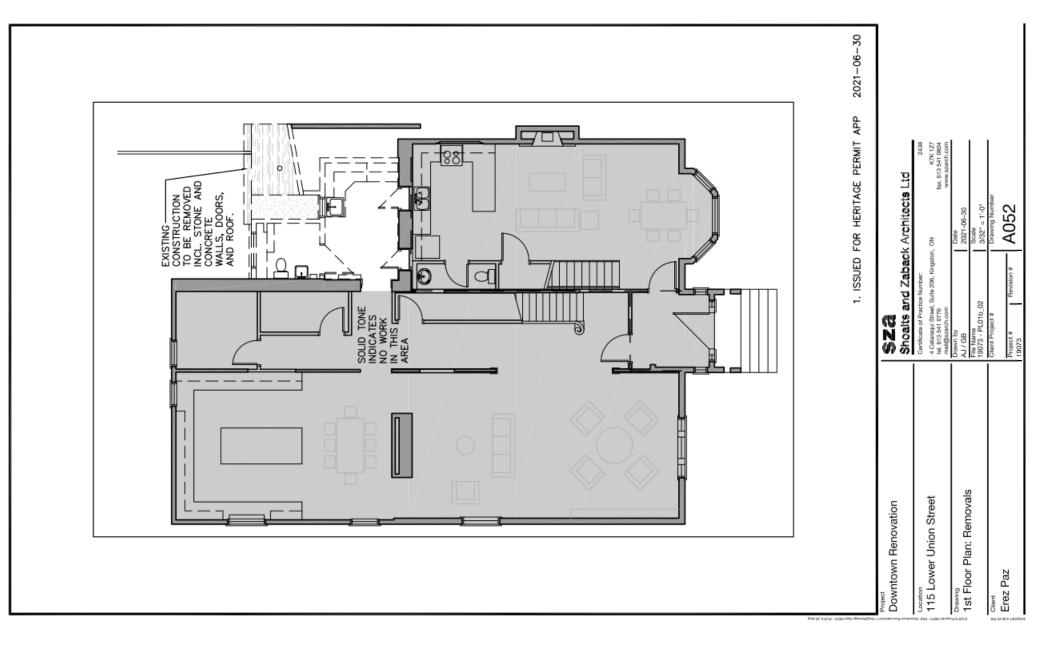


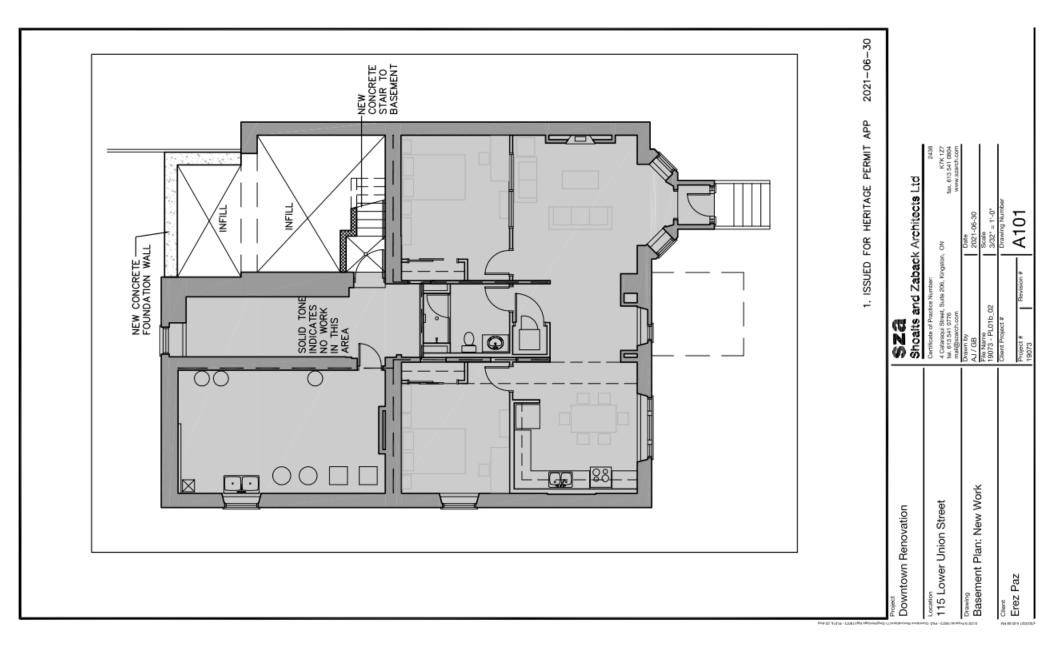


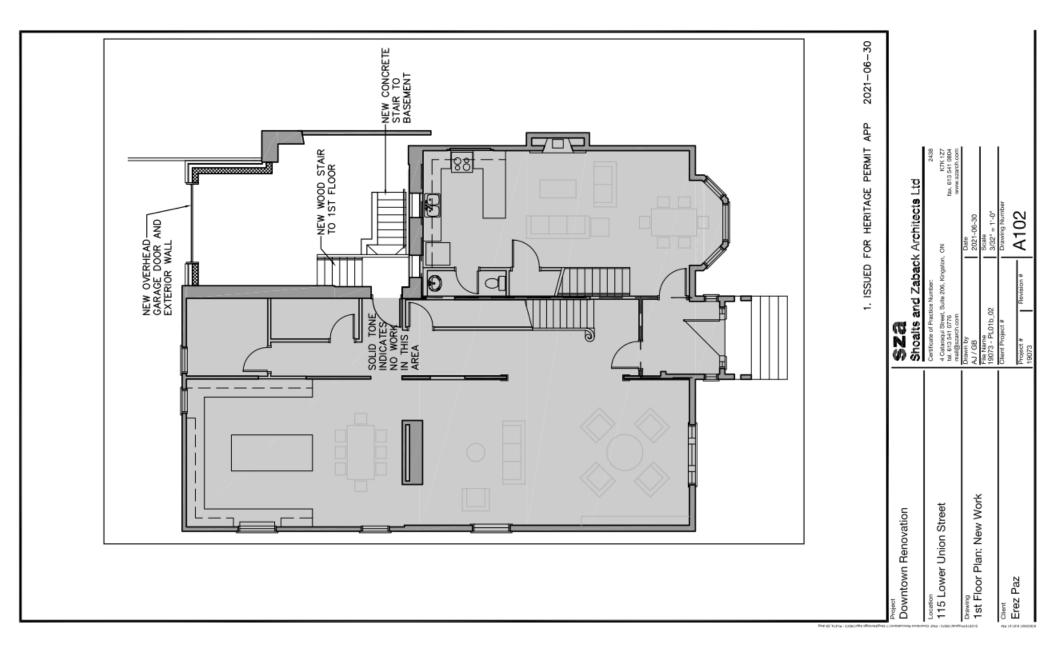


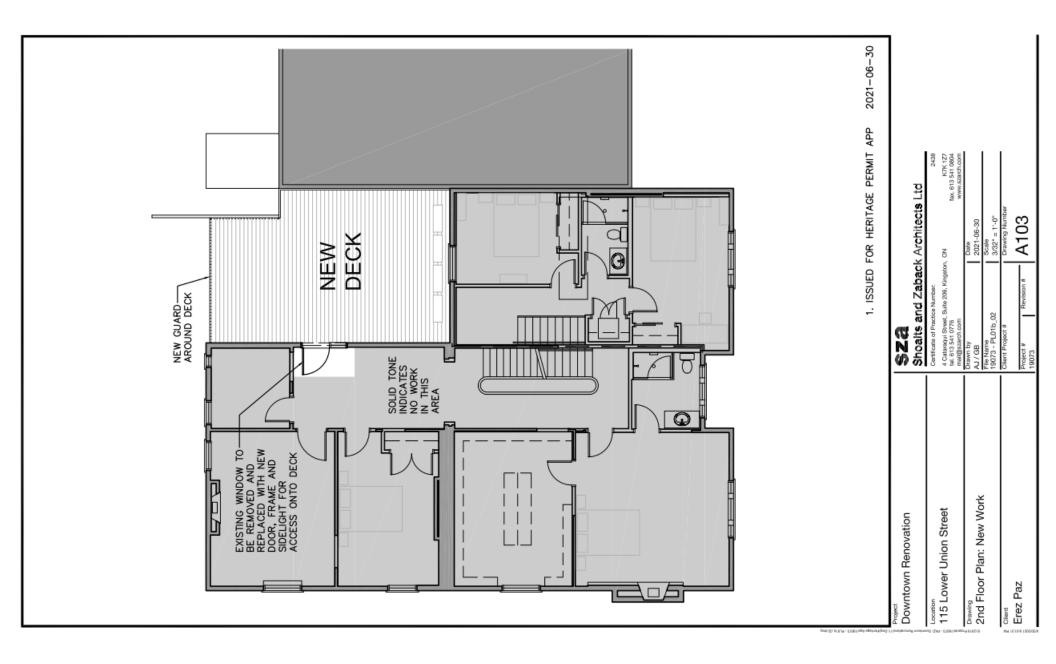












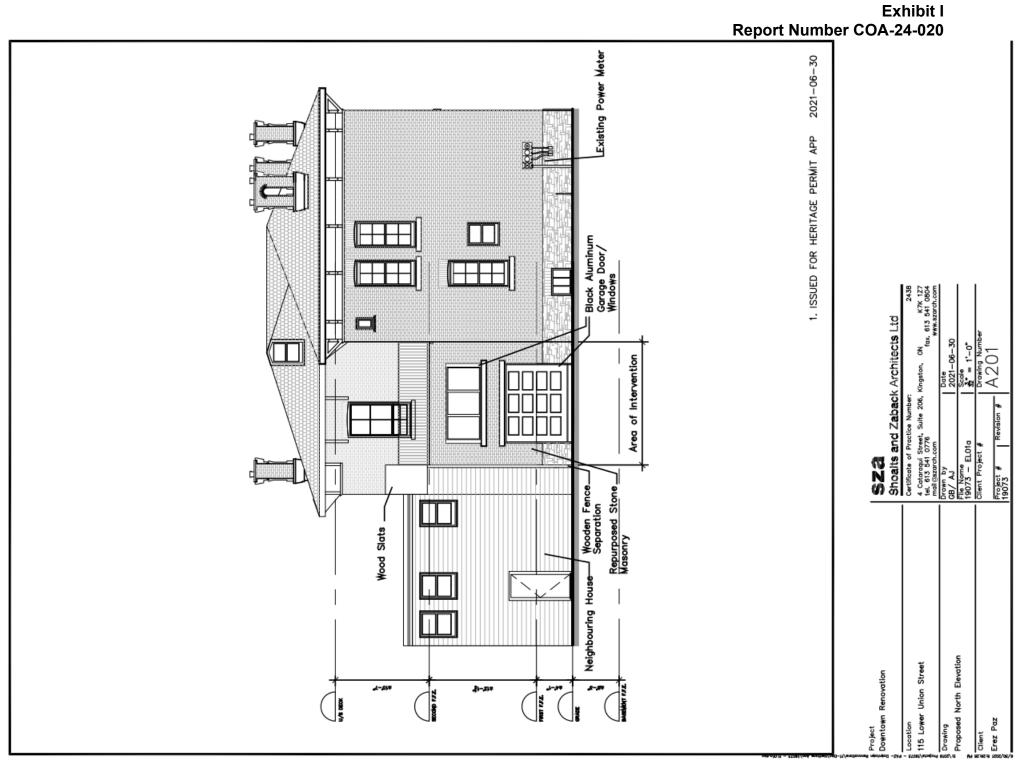
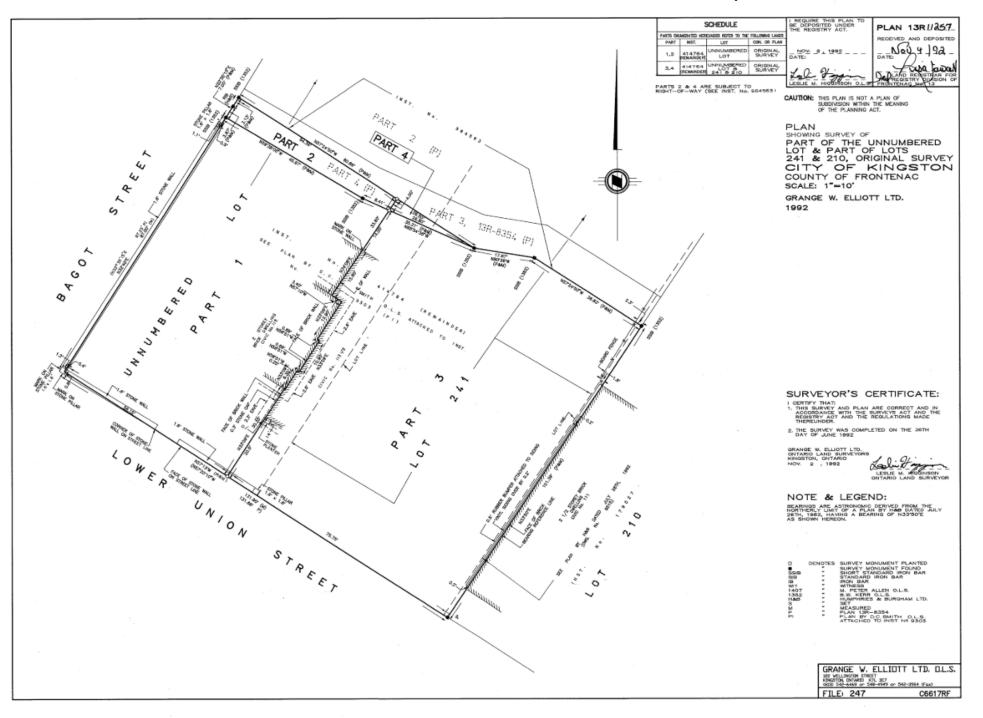


Exhibit J Report Number COA-24-020





City of Kingston Report to Committee of Adjustment Report Number COA-24-004

То:	Chair and Members of the Committee of Adjustment
From:	Jason Partridge, Planner
Date of Meeting:	February 26, 2024
Application for:	Permission
File Number:	D13-054-2023
Address:	1584 St. Lawrence Avenue
District:	Countryside
Owner:	Ana Trajkovic and Zvonko Trajkovic
Applicant:	Zvonko Trajkovic

Council Strategic Plan Alignment:

Theme: Policies & by-laws

Goal: 1.1 Promote increased supply and affordability of housing.

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for permission for the property located at 1584 St. Lawrence Avenue. The applicant is proposing to increase the height of a non-complying accessory building within the front yard of the property.

The requested application for permission under Section 45(2)(a)(i) of the *Planning Act* is consistent with the general purpose and general intent of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposed detached accessory building is desirable for appropriate development of the subject property and will not result in undue adverse impacts on the surrounding properties and neighbourhood. Therefore, it is recommended that this application for permission under Section 45(2)(a)(i) of the Planning Act be approved.

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Recommendation:

That the application for permission, File Number D13-054-2023, for the property located at 1584 St. Lawrence Avenue to increase the height of a non-complying accessory building, be **Approved**; and,

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-004.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Jason Partridge, Planner

Consultation with the following Management of the Growth & Development Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approvals

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Options/Discussion:

On September 14, 2023, an application for permission was submitted by Zvonko Trajkovic, on behalf of the owners, Ana Trajkovic and Zvonko Trajkovic, with respect to the property located at 1584 St. Lawrence Avenue. The application for permission is requested to increase the height of an existing front yard accessory building from 4.0 metres to 5.4 metres in height. The existing accessory building will continue to be situated 1.83 metres from the west interior side yard and 3.51 metres from the north front lot line. The accessory building would measure 44.60 square metres in size and will maintain the existing accessory building's footprint. The increase in height is proposed to accommodate a storage loft over the garage.

Given the increase in height within a yard that is not permitted to have an accessory building, a permission application is requested to allow for the construction of a new front yard accessory building.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit F)
- Elevations (Exhibit G)

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at 1584 St. Lawrence Avenue which is located along the shores of the St. Lawrence River and roughly 850 metres south of Highway 2 (Exhibit B – Key Map). The property abuts similarly shaped residential properties to the east, west and north along St. Lawrence Avenue (Exhibit C – Neighbourhood Context Map).

The subject property is designated Estate Residential in the Official Plan (Exhibit D – Official Plan Map) and zoned Rural (RUR) in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

Permission Application

Pursuant to Subsection 45(2)(a)(i) of the *Planning Act*, the Committee of Adjustment may permit the enlargement or extension of a legal non-complying building or structure, but no permission may be given to enlarge or extend the building or structure beyond the original limits of the land where the legal non-complying building or structure is situated. In considering whether to grant a permission pursuant to Subsection 45(2)(a)(i), the relevant test is:

1) Whether the application is desirable for appropriate development of the subject property; and,

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2) Whether the application will result in undue adverse impacts on the surrounding properties and neighbourhood.

The proposed front yard accessory building, which is intended to provide additional personal storage space for the owners, represents an appropriate development on the subject property in part because an accessory building is a permitted accessory use to the established single-detached house use on the property.

The new proposed accessory building, though slightly taller, is to occupy the original building footprint as that of the existing accessory building located within the front yard. The prevalence of similar front yard accessory buildings along St. Lawrence Avenue is a result of the former Zoning By-law 32-74 permitting waterfront lots to be able to have a front yard accessory building. The purpose of the increased height for the proposed accessory building will be to accommodate a storage loft that will increase the functionality of the associated single detached house on the property. The presence of surrounding vegetation and the separation of the building relative to surrounding single detached houses will minimizes any potential adverse impacts to the surrounding properties.

Accordingly, there are not anticipated to be any undue adverse impacts as a result of the new proposed accessory building, and the development is appropriate at this location.

Provincial Policy Statement

Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

Official Plan

The subject property is designated Estate Residential (Exhibit D – Official Plan Map).

In certain circumstances, it may be desirable to grant the extension, enlargement or relocation of a non-conforming use as provided by the *Planning Act*. When reviewing an application for such extension, enlargement or relocation, the Committee of Adjustment must be satisfied that the legal non-conforming use continued to the date of the application to the Committee, and that the application would not extend such use beyond the area and site owned or used on the day of passage of the implementing zoning by-law. In addition, the Committee of Adjustment may have regard to the eight criteria included in Section 9.5.13 of the Official Plan.

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The proposed accessory building with an increased height is compatible with the surrounding uses and is not anticipated to cause any negative impacts. The proposed accessory building will be associated with the single detached house, which exists as a permitted use on the property and would not interfere with the future planned uses proposed in the Official Plan. The location of the proposed accessory building replaces the long-established former front yard accessory building and will maintain the current building footprint. The presence of surrounding vegetation and the separation of the building relative to surrounding single detached houses will minimize any potential adverse impacts to the surrounding properties.

There is no expectation that the proposed accessory building will result in any impacts with respect to traffic or noise given that there is no change in use and the operating characteristics will remain that of an accessory building located within the front yard. The proposed accessory building is also not anticipated to change the configuration of parking for vehicles and bicycles, open space or amenity areas on the property as the new proposed accessory building will be using the same building footprint of the existing accessory building.

The subject property is not designated or listed on the City of Kingston's Heritage Property Register, or adjacent to a property which is designated or listed.

Heritage Services has reviewed the proposed accessory building permission application and have noted that the property contains some areas of composite archaeological potential, the proposed ground disturbance is occurring outside of this area. As a result, an archaeological assessment is not required.

The requested permission to construct a front yard accessory building meets the general intent and purpose of the City of Kingston Official Plan.

Zoning By-Law

The subject property is zoned RUR in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

The RUR zone permits residential uses and associated accessory buildings. While the existing accessory building is a legal non-complying building, it does not comply with the accessory building yard location that was introduced in Kingston Zoning By-law Number 2022-62. Section 4.1.2.1 requires a requires an accessory building to be located in the rear yard, exterior yard or interior yard.

The detached accessory building was developed and used in accordance with Zoning By-law 32-74, in force at the time, and was continuously used in this fashion to the current date which now prohibits an accessory building within the front yard of the property.

The proposed deck and stairs to the rear of the proposed accessory building complies with the deck and porches section 4.20.1 of Kingston Zoning By-law Number 2022-62.

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Provisions related to the location of an accessory building on a property are intended to ensure no adverse impacts from loss of privacy and change to the character of the neighbourhood associated with abutting properties. The proposed accessory building is not permitted to be used as any type of sleeping accommodation.

The proposed development will not change the fundamental characteristics of the neighbourhood, as the current configuration has existed on the property as a legal noncomplying building and St. Lawrence Avenue contains other similar sized accessory buildings located with front yards.

Technical Review: Circulated Departments and Agencies

- ⊠ Building Services
- Finance
- ⊠ Fire & Rescue
- Solid Waste
- □ Housing
- KEDCO Π
- ⊠ CRCA
- Parks Canada
- Hydro One
- □ Kingston Airport

Technical Comments

- \boxtimes Engineering
- ☑ Utilities Kingston
- ⊠ Kingston Hydro
- ⊠ Parks Development
- ⊠ District Councillor
- □ Municipal Drainage
- □ KFL&A Health Unit
- □ Eastern Ontario Power
- □ Enbridge Pipelines

- ⊠ Heritage Services
- □ Real Estate
- ⊠ Environment Division
- Canadian National Railways
- □ Ministry of Transportation
- □ Parks of the St. Lawrence
- □ Trans Northern Pipelines
- □ CFB Kingston
- □ TransCanada Pipelines

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested application for permission under Section 45(2)(a)(i) of the Planning Act is consistent with the general purpose and general intent of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposed accessory building is desirable for

Page 8 of 9

appropriate development of the subject property and will not result in undue adverse impacts on the surrounding properties and neighbourhood Therefore, it is recommended that this application for permission under Section 45(2)(a)(i) of the Planning Act be approved.

Approval of this application will facilitate the orderly development of this property with a new detached garage building.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on December 11, 2023. Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 9 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Page 9 of 9

Jason Partridge, Planner, 613-546-4291 extension 3216

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

- Exhibit A Recommended Conditions
- Exhibit B Key Map
- Exhibit C Neighbourhood Context Map (2022)
- Exhibit D Official Plan Map
- Exhibit E Zoning By-Law Map
- Exhibit F Site Plan
- Exhibit G Elevations
- Exhibit H Public Notification Map
- Exhibit I Site Photos

Recommended Conditions

The approval of permission application, File Number D13-054-2023, to permit the reconstruction of a non-complying storage garage, shall be subject to the following recommended conditions:

1. Limitation

That the approved permission applies only to the construction of a detached accessory storage garage as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

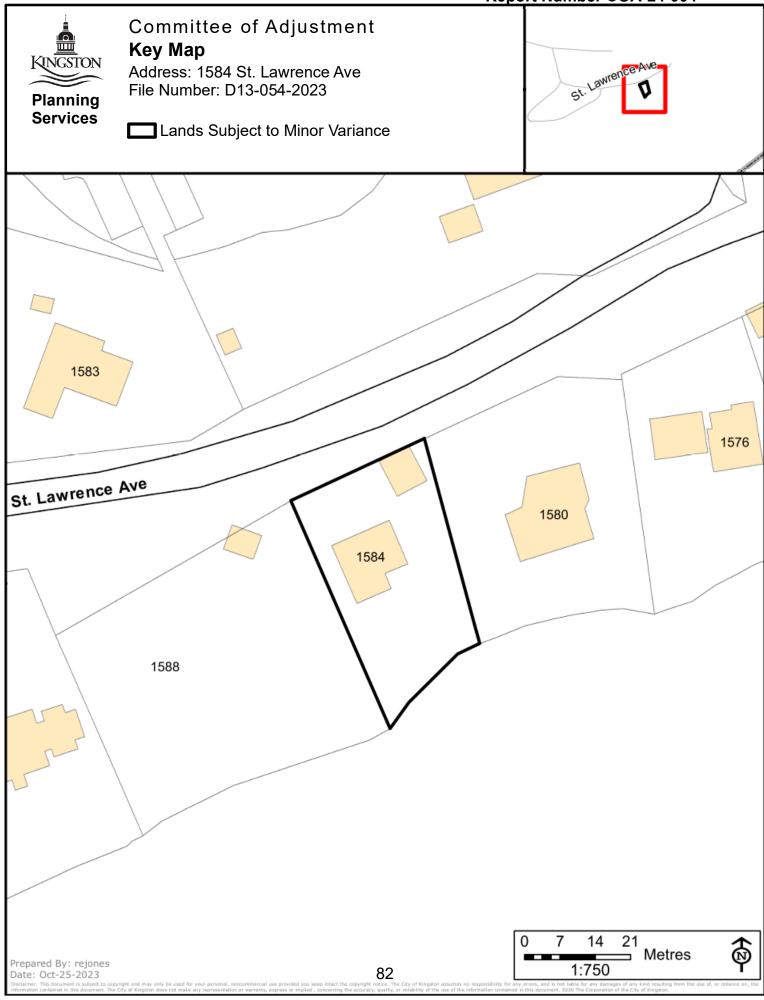
5. Development Engineering

Prior to the issuance of the building permit for the front yard detached accessory building the owner(s) of 1584 St. Lawrence Avenue must provide City of Kingston staff with a survey to confirm if the existing accessory building is located on city property or on private property. If the existing and or proposed accessory building is located on city property, then an encroachment permit must be applied for and approved to the satisfaction of City of Kingston staff.

6. Storage Building

The front yard detached accessory building will only be used for parking of vehicles/storage space associated to the single detached house on the property.

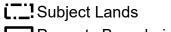






Committee of Adjustment Neighbourhood Context (2023)

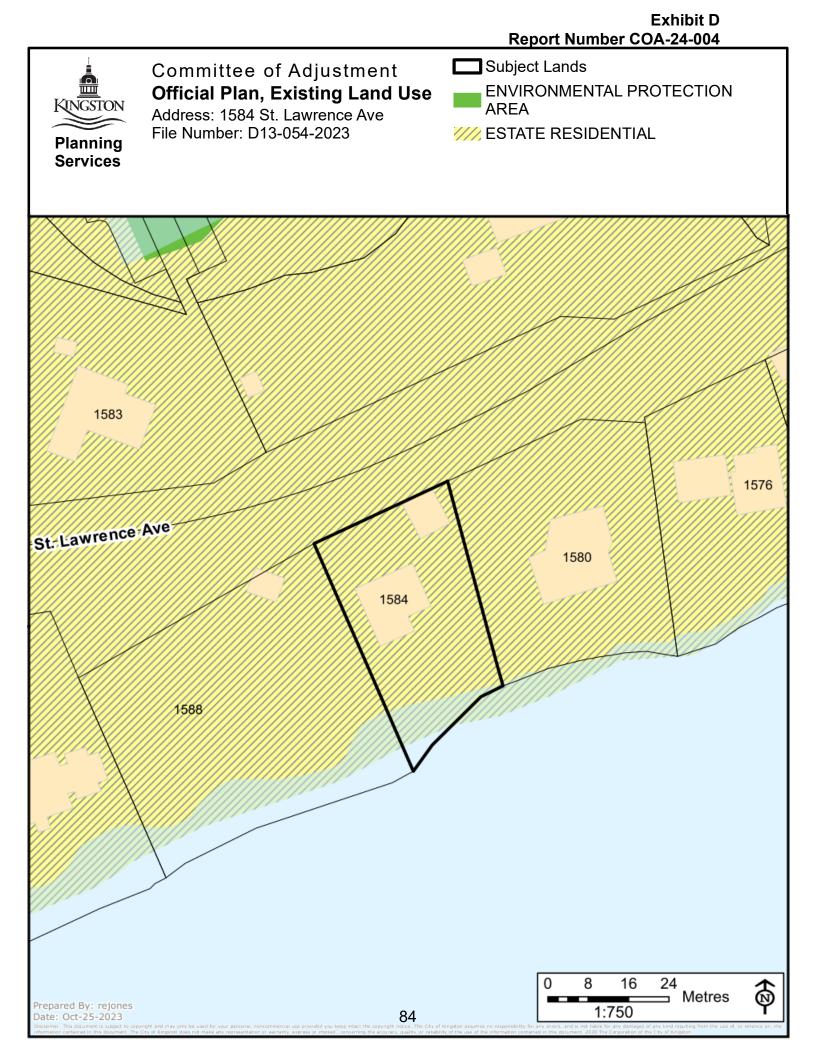
Planning Services Address: 1584 St. Lawrence Ave File Number: D13-054-2023



Property Boundaries

Proposed Parcels





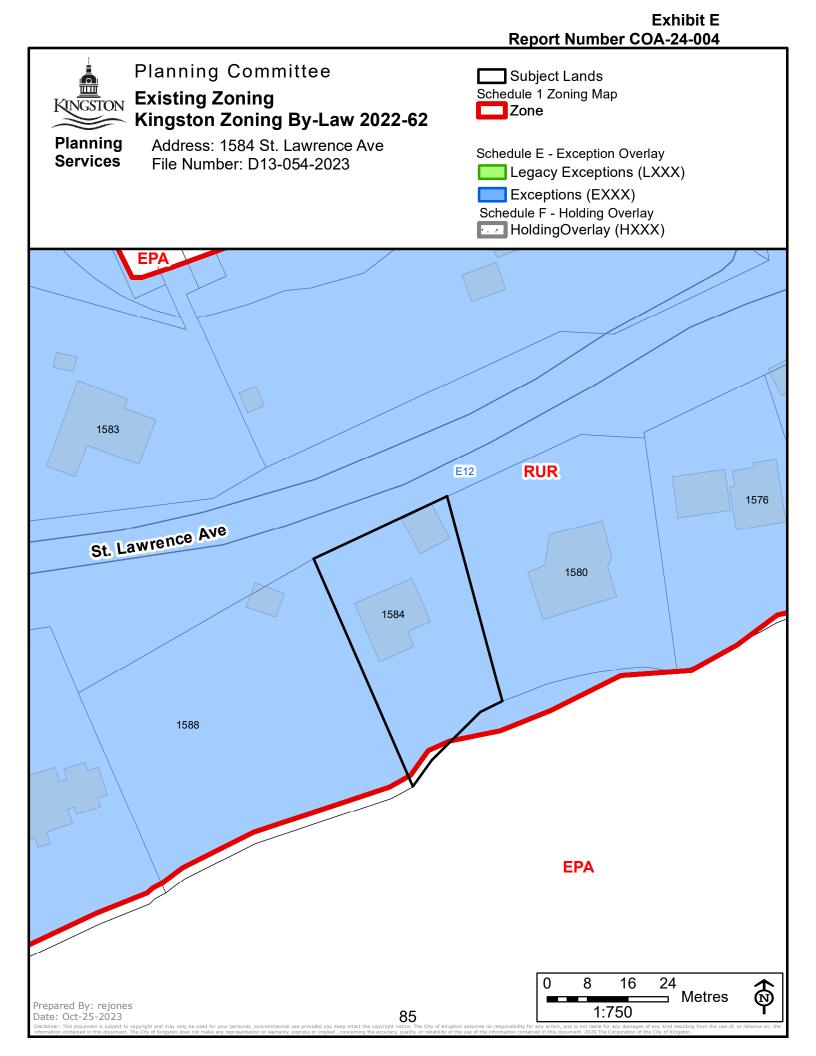
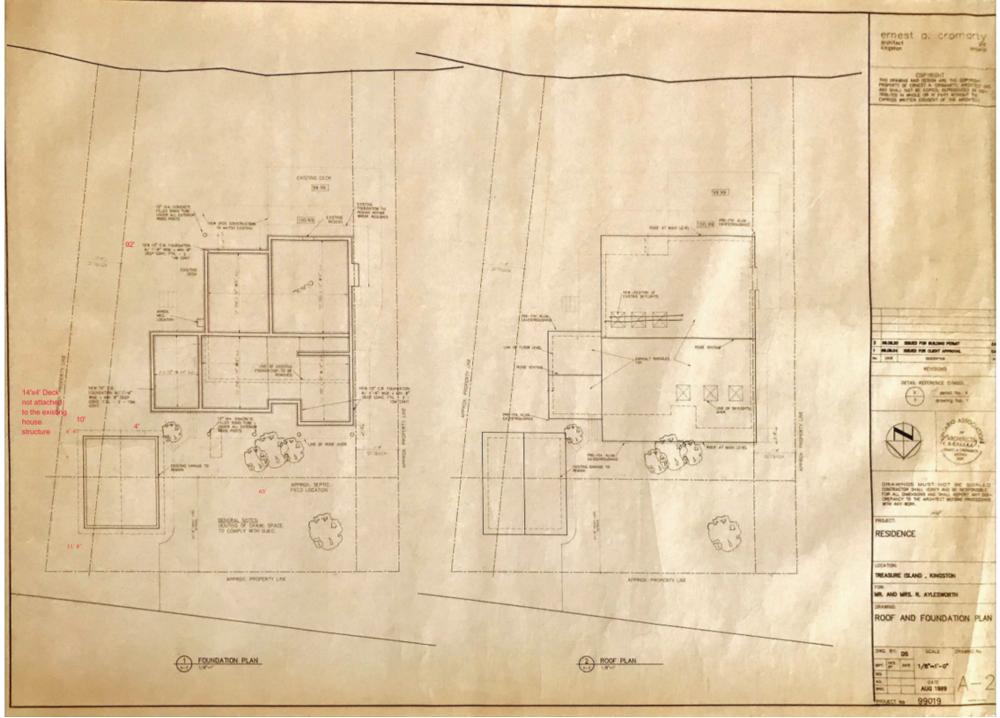
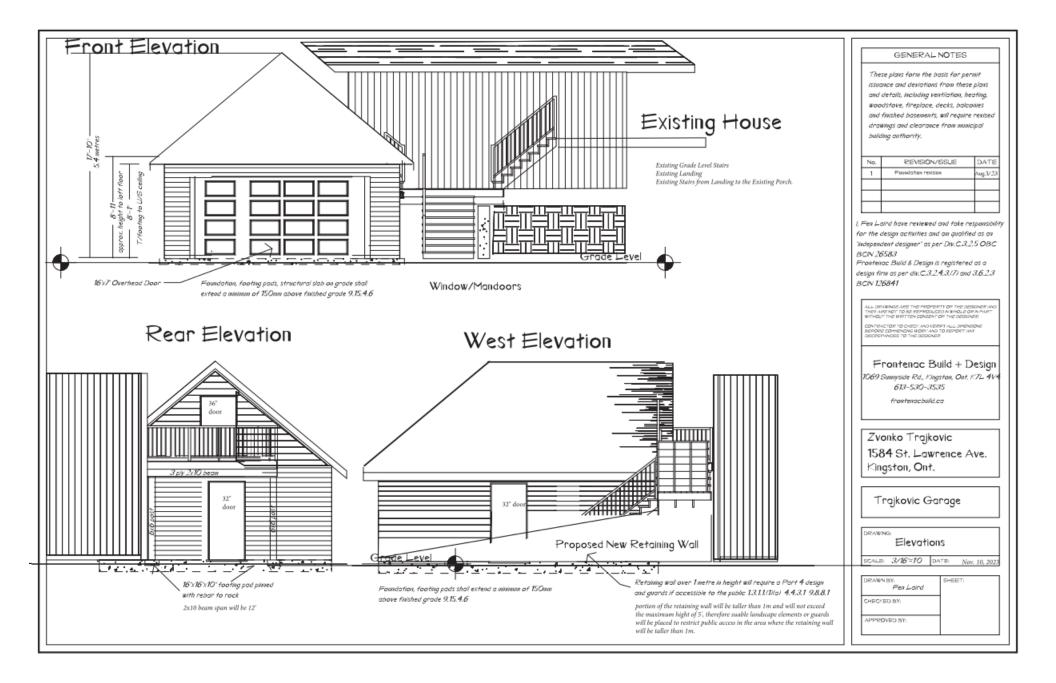
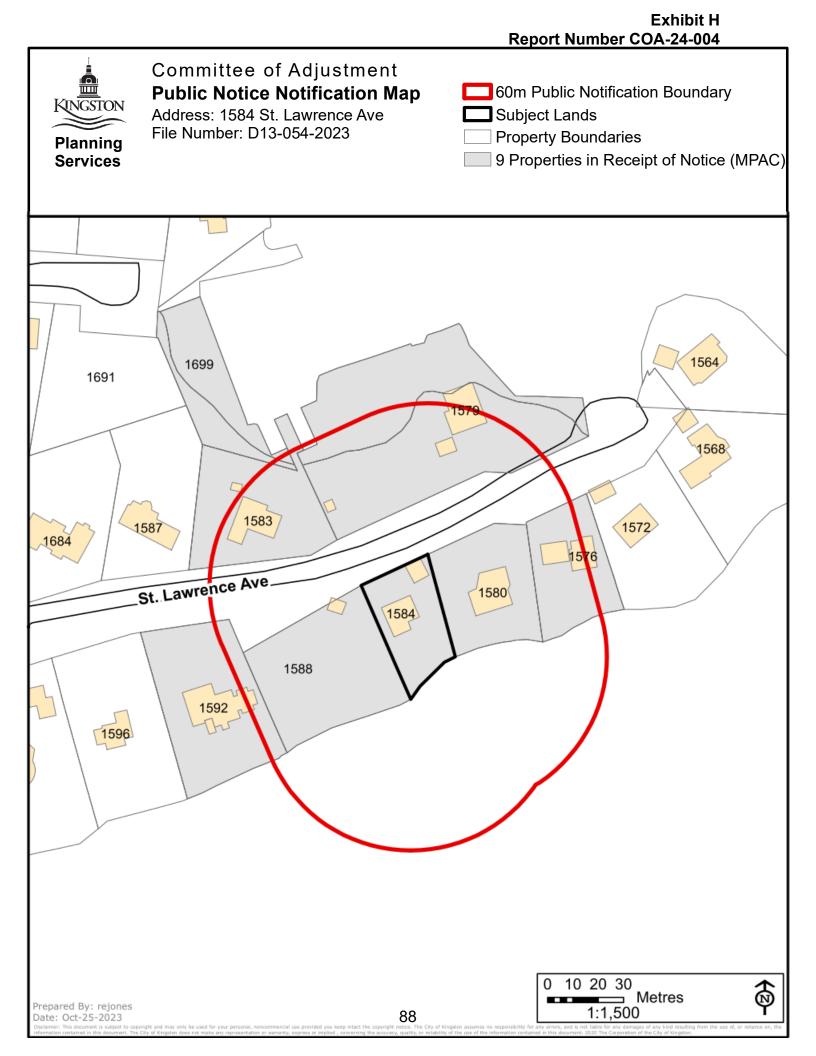


Exhibit F Report Number COA-24-004









1584 St. Lawrence Avenue- November 10, 2023

(South facing view of the proposed location of the accessory building)



City of Kingston Report to Committee of Adjustment Report Number COA-24-021

То:	Chair and Members of the Committee of Adjustment
From:	Penelope Horn, Planner
Date of Meeting:	February 26, 2024
Application for:	Minor Variance
File Number:	D13-001-2024
Address:	62 Hatter Street
Owner:	Vince Baker
Applicant:	Vince Baker

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.1 Promote increased supply and affordability of housing.

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variance for the property located at 62 Hatter Street. The applicant is proposing to replace the existing attached garage with a new attached garage with an additional residential unit on the second storey. A variance to reduce the setback from the rear wall of the principal building to the rear lot line is required to facilitate the proposed addition.

The requested minor variance is consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variance is desirable for the appropriate development or use of the land, building or structure and is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

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Recommendation:

That minor variance application, File Number D13-001-2024, for the property located at 62 Hatter Street to construct a two-storey addition to a one-storey residential building, be approved, as described below:

Variance Number 1:

By-Law Number: 2022-62 Table 11.8.1.12: Requirement: The rear wall of the principal building must not be closer than 7.5 metres to the rear lot line. Proposed: 4.0 metres Variance Requested: 3.5 metres

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-021.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Penelope Horn, Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approvals

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Options/Discussion:

On January 8, 2024, a minor variance application was submitted by Vince Baker, with respect to the property located at 62 Hatter Street. The applicant is proposing to replace the existing attached garage with a new attached garage with an additional residential unit on the second storey. A variance to reduce the setback from the rear wall of the principal building to the rear lot line is required to facilitate the proposed addition.

In support of the application, the applicant has submitted the following:

- Concept Plan (Exhibit F)
- Floor Plan (Exhibit G)

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at 62 Hatter Street, with an area of approximately 465.35 square metres and approximately 23 metres of lot frontage (Exhibit B – Key Map). The property contains a single-detached dwelling and is located in the Portsmouth neighbourhood. The area immediately surrounding the subject property consists primarily of low-rise residential forms. However, there are a variety of institutional uses located several blocks in each direction from the subject property, including St. Lawrence College to the west, Kingston Penitentiary to the south, Queen's West Campus to the east, and Ongwanada Resource centre to the North-East (Exhibit C – Neighbourhood Context Map).

The subject property is designated Residential in the Official Plan (Exhibit D – Official Plan Map) and zoned Urban Residential 7 in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

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Minor Variance Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

1) The general intent and purpose of the Official Plan are maintained

The subject property is designated Residential in the City of Kingston Official Plan (Exhibit D – Official Plan Map).

In considering whether this proposed variance is desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

The subject property is located within a Housing District in Schedule 2 of the Official Plan. This proposal does not seek a significant change that would impact the surrounding properties or neighbourhood characteristics. The site is located in a stable area, surrounded by low-rise residential uses. The proposal to add an attached garage with a second storey is compatible with nearby developments, which are primarily one and two storey buildings.

Section 2.7 of the Official Plan outlines the principles of land use compatibility to ensure that new development respects the qualities of existing areas and provides suitable transitions between areas of differing uses, intensity, sensitivity and urban design treatment and intensity to avoid or mitigate adverse effects. The proposed addition will result in minor shadowing impacts considering that there is a considerable number of trees and a tall shrub along the rear lot line, which already casts some shadows on the property behind 62 Hatter Street. The shrubs and trees also mitigate overlook and preserves privacy for the rear neighbours. Overlook is also limited by adhering to a two-storey addition, rather than the three-storeys that are permitted asof-right within the UR7 zone.

The proposed addition will have no negative impact to the site functioning in terms of access, parking for vehicles or bicycles, or universal accessibility. The existing driveway off of Hatter Street will be maintained, with one parking space in the garage and one in the driveway. The subject property is not designated under the *Ontario Heritage Act* and the applicant has submitted a Stage 1 Archeological Assessment with their application.

Given that the use will remain the same and that all but one of the other performance standards of the Kingston Zoning By-Law are maintained, a minor variance is the appropriate path forward to request zoning relief for the rear yard.

The proposal meets the intent of the Official Plan, as the proposed addition will not result in any negative impacts to adjacent properties or to the neighbourhood.

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2) The general intent and purpose of the Zoning By-Law are maintained

The subject property is zoned Urban Residential 7 Zone (UR7) in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map). The UR7 zone permits low-rise residential forms, including single-detached houses and the proposed addition will maintain the single-detached house on the property. Aside from the rear setback, the proposed addition conforms with the other performance standards set out in the zone.

The proposal requires a variance to Section 11.8 of the Zoning By-Law as follows:

Variance Number 1:

By-Law Number: 2022-62: Table 11.8.1.12 Requirement: The rear wall of the principal building can be no closer than 7.5 metres from the rear lot line. Proposed: 4.0 metres from the rear lot line. Variance Requested: 3.5 metres

The provisions of the UR7 zone are defined in Table 11.8.1, while provisions for additional residential units are defined in Section 5.4.6. The proposed addition adheres to all but one of the zone requirements, being the distance from the rear wall of the principal building to the rear lot line. For clarity, the variance is referred to as the rear setback elsewhere in this report.

The purpose and intent of the separation between the rear wall of the principal building is to provide privacy for neighbours to the rear of the property, provide adequate landscaped open space, and ensure sufficient rear amenity space. The proposal meets the 30 percent landscaped open space requirement. Furthermore, by replacing the existing garage, which currently has a 0 metre setback from the rear lot line, the proposed addition will increase the existing rear setback by 4.04 metres.

The subject property has a distinct shape compared to many of the surrounding properties. The subject property has a lot depth of 18 metres, while nearby properties, such as 66 Hatter Street, have lot depths of over 40 metres. Although the same zoning provisions apply, the conditions on the subject property make adhering to the rear setback more difficult. Despite the constraints on the lot, the applicant is proposing a 4.04 metre rear setback, which reflects the setback of the current single-detached dwelling.

The additional residential unit, which is proposed above the attached garage, will comply with the applicable provisions of Section 5.4.6 of the Kingston Zoning By-Law, which contains the performance standards for additional residential units. Section 5.4.6 ensures that properties with additional residential units are accessible to pedestrians and can provide adequate parking for vehicles and bikes. As the proposed additional residential unit adheres to the performance standards of Section 5.4.6, there are no concerns in regard to the functionality of the use.

The requested variance maintains the general intent and purpose of the zoning by-law.

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3) The variance is minor in nature

The variance is considered minor as the proposed addition is compatible with the built form of the surrounding low-rise residential neighbourhood. Approval of this variance will only result in one new residential unit. The requested reduction to the rear setback responds to the current conditions on the site and will not interfere with the functionality of the site. The proposed addition aligns with the footprint of the current detached dwelling, which mitigates the effect of the reduced rear setback. The property behind the subject property has a generous rear setback of approximately 24 metres, while mature trees and shrubs provide further screening between the properties. Given these factors, the impact of a 4.04 metre setback compared to the 7.5 metre rear setback required is minor. Furthermore, the proposed addition will not change the fundamental design characteristics of the neighbourhood.

The proposed variance is considered minor in nature.

4) The variance is desirable for the appropriate development or use of the land, building or structure

The variance will increase the usable floor area of the subject property and will provide another residential unit. By replacing the existing garage, which has no rear setback, the proposed garage will improve conditions on the site. The addition of a residential unit will allow for a more efficient use of available land without causing disruption or adverse impacts to the surrounding neighbourhood.

As such, the variance is desirable and appropriate use of the land.

□ Engineering

☑ Utilities Kingston

⊠ Parks Development

□ District Councillor

□ Municipal Drainage

□ KFL&A Health Unit

□ Enbridge Pipelines

□ Eastern Ontario Power

□ Kingston Hydro

Technical Review: Circulated Departments and Agencies

- Building Services
- □ Finance
- ⊠ Fire & Rescue
- □ Solid Waste
- □ Housing

- Parks Canada
- □ Hydro One
- □ Kingston Airport

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this

- □ Heritage Services
- ⊠ Real Estate
- Environment Division
- □ Canadian National Railways
- □ Ministry of Transportation
- □ Parks of the St. Lawrence
- □ Trans Northern Pipelines
- □ CFB Kingston
- □ TransCanada Pipelines

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application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Public Comments

At the time this report was finalized, no public comments have been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested variance(s) maintain(s) the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variance is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application will enable the construction of a two-storey addition and allow a rear setback of 4.04 metres.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on February 26, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 26 property

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owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit H – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Penelope Horn, Planner, 613-546-4291 extension 3237

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

- Exhibit A Recommended Conditions
- Exhibit B Key Map
- Exhibit C Neighbourhood Context Map (2022)
- Exhibit D Official Plan Map
- Exhibit E Zoning By-Law Map
- Exhibit F Concept Plan
- Exhibit G Floor Plan
- Exhibit H Site Photos
- Exhibit I Public Notification Map

Recommended Conditions

The approval of minor variance application, File Number D13-001-2024, to construct a 2-storey addition containing an attached garage and an additional residential unit, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variance applies only to 62 Hatter Street as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

The City is in receipt of an Archaeological Assessment for the property located at 62 Hatter Street prepared by Abacus Archaeological Services dated June 20th, 2023. An acceptance letter(s) from the Ministry of Citizenship and Multiculturalism shall be provided to the Secretary-Treasurer of the Committee of Adjustment, prior to the issuance of a building permit.

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the

Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-991-9959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

5. Utilities Kingston Requirements

The owner must have a qualified engineer determine if the existing services are of adequate size to serve the proposed additional unit. If the development requires upsizing of the services, all cost is to be borne by the owner and will also require an updated servicing drawing for review and approval by Utilities Kingston prior to the issuance of a building permit.

If increasing the gas load, a Gas Load summary should be filled out and submitted to a Utilities Kingston Service Advisor prior to the building permit application.

6. Development Engineering Requirements

A grading plan will be required prior to the issuance of a building permit. The grading plan must demonstrate how overland flows will be diverted around the existing and proposed structure. The plan is to be prepared by a qualified individual and provide sufficient information so that existing and proposed drainage patterns can be reviewed.

7. Driveway Entrance Permit

A driveway entrance permit application must be submitted and obtained prior to the issuance of a building permit.

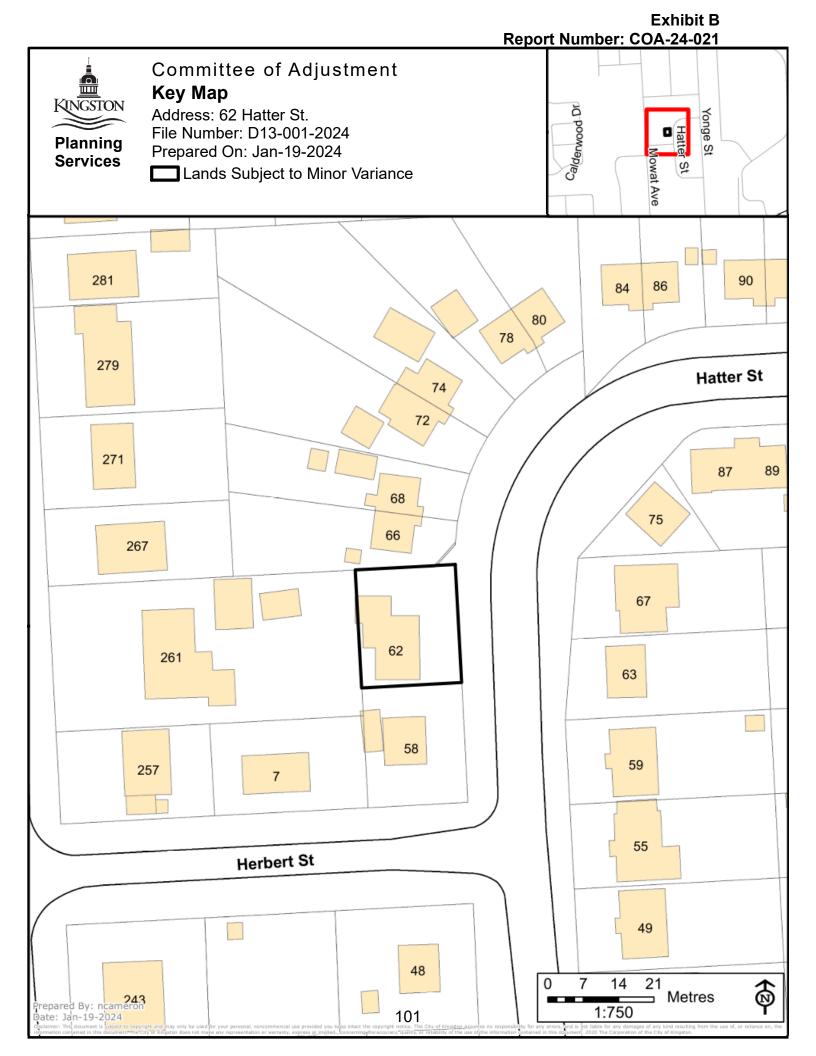


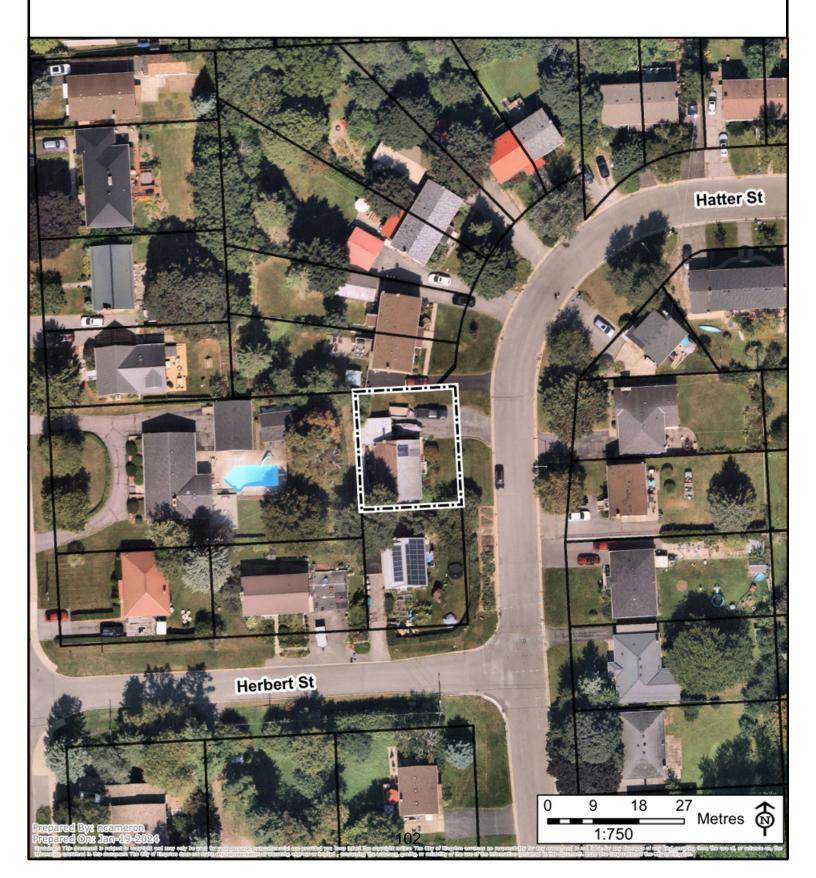
Exhibit C Report Number: COA-24-021

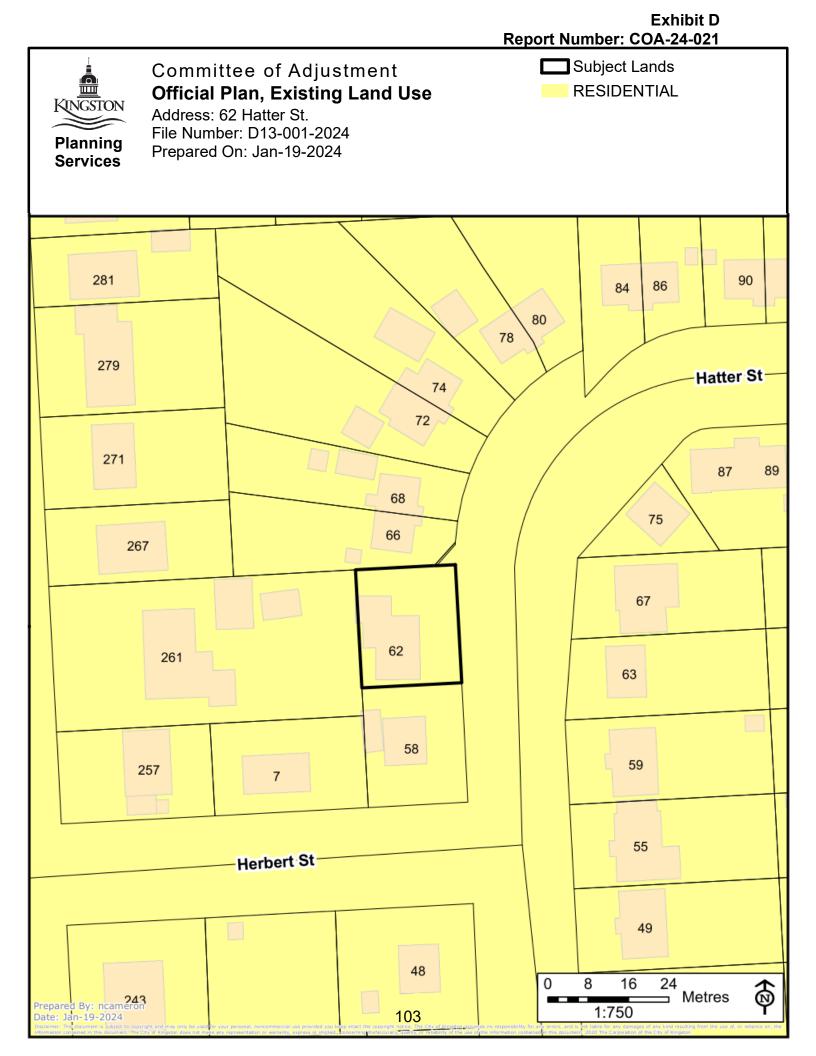


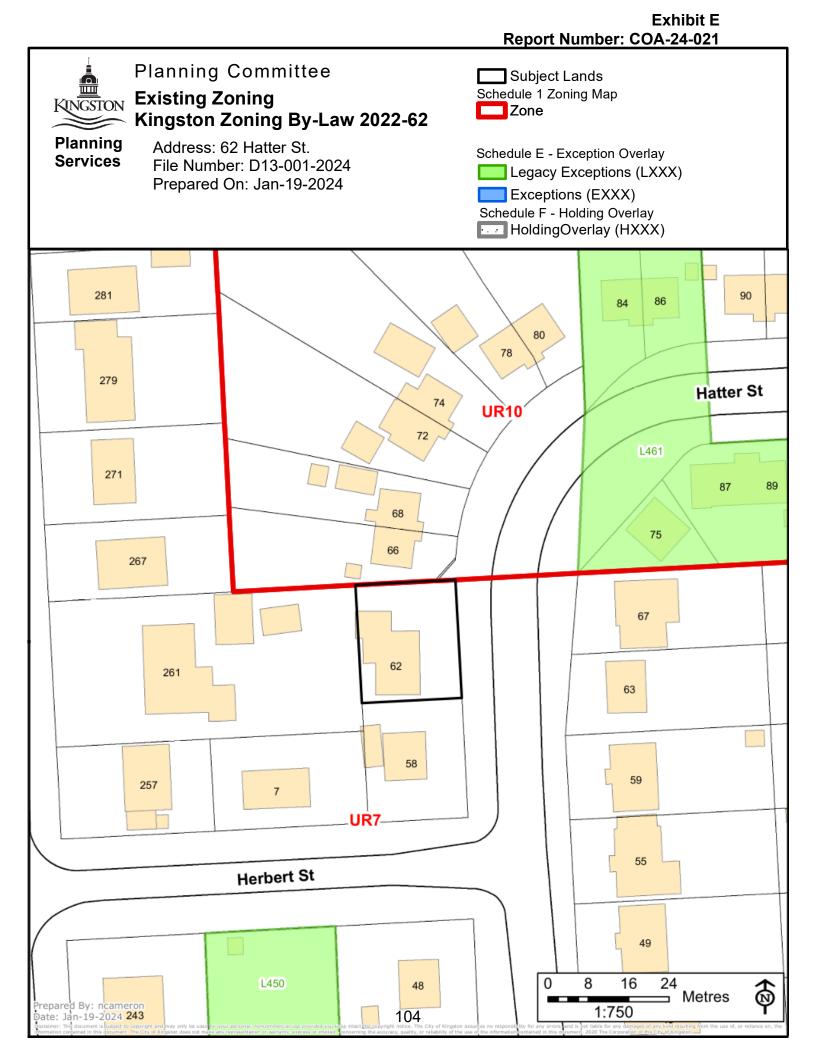
Committee of Adjustment Neighbourhood Context

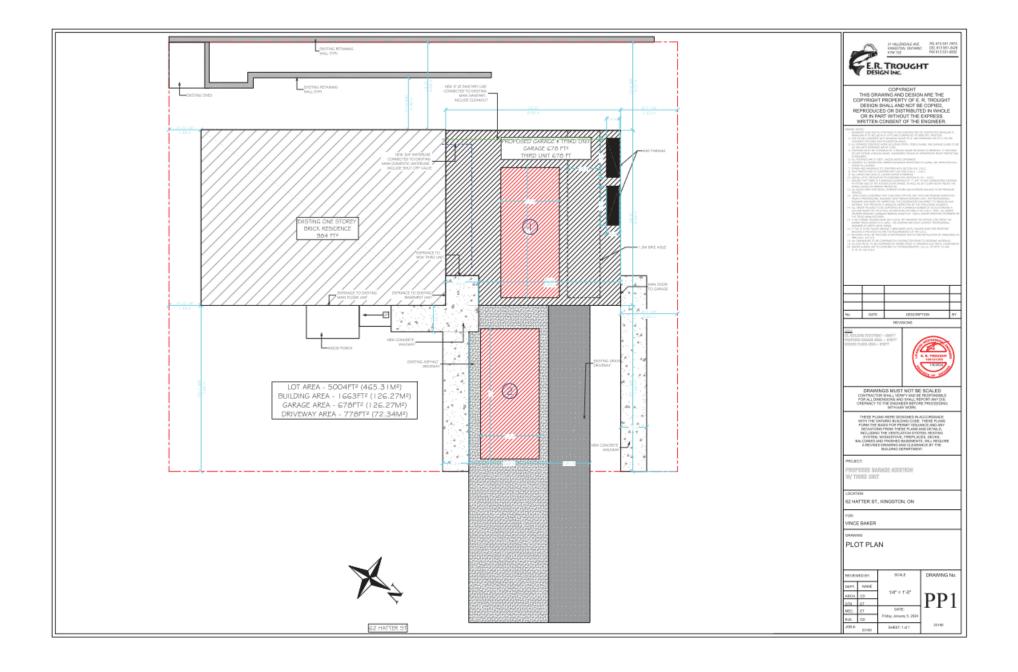
Planning Services Address: 62 Hatter St. File Number: D13-001-2024 Prepared On: Jan-19-2024

Subject Lands	
Property Boundaries	5

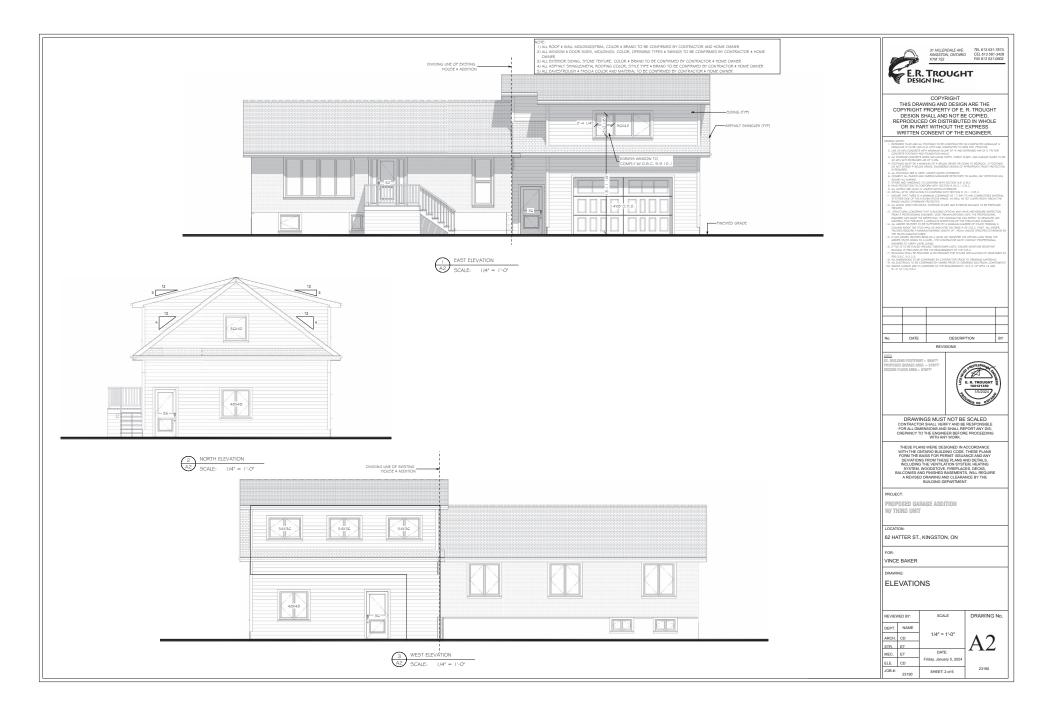


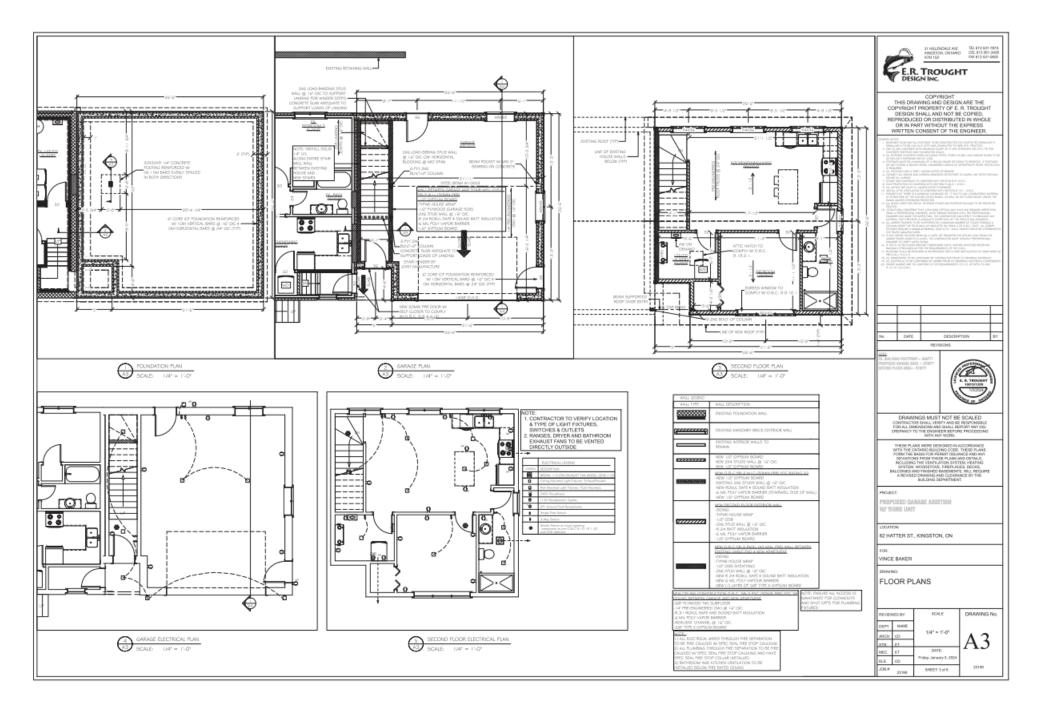


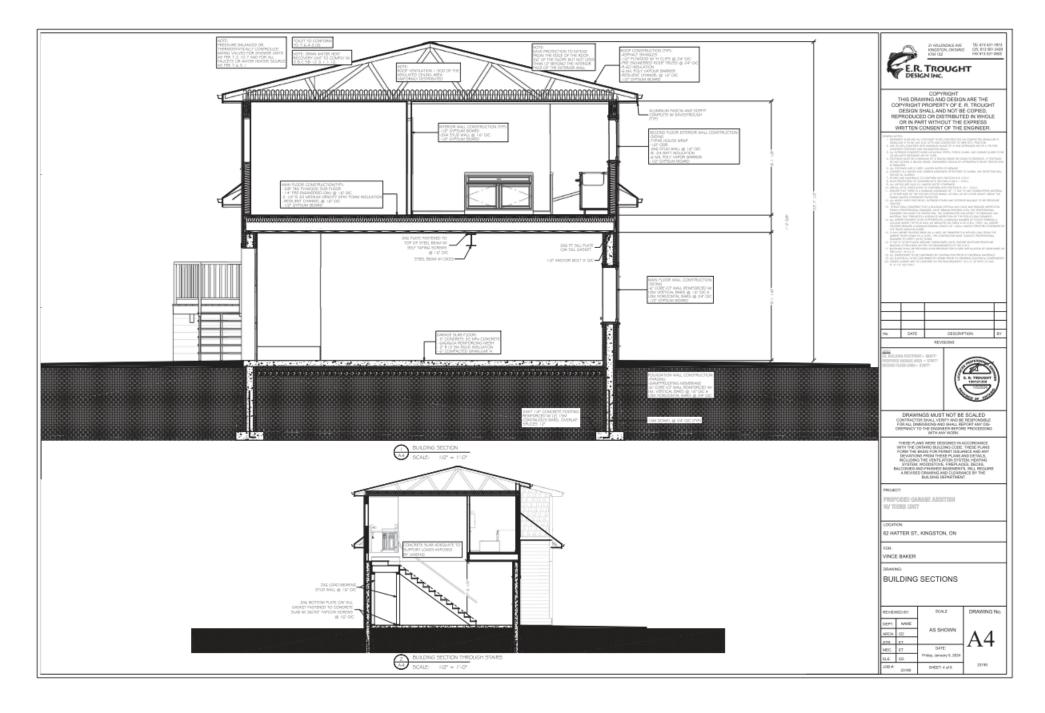


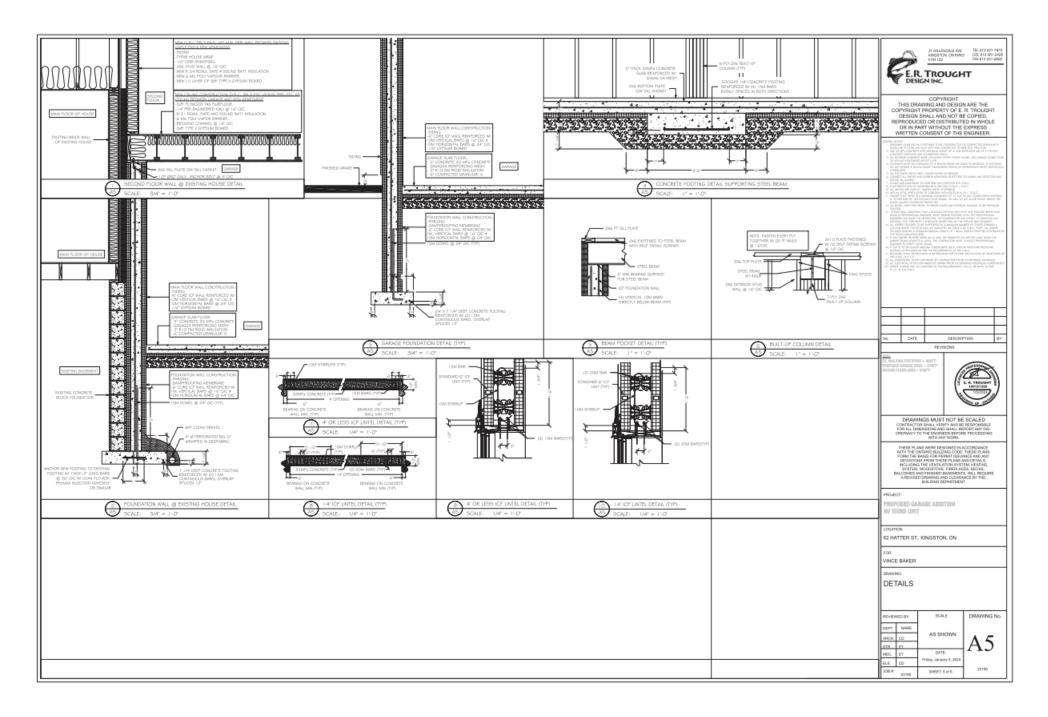


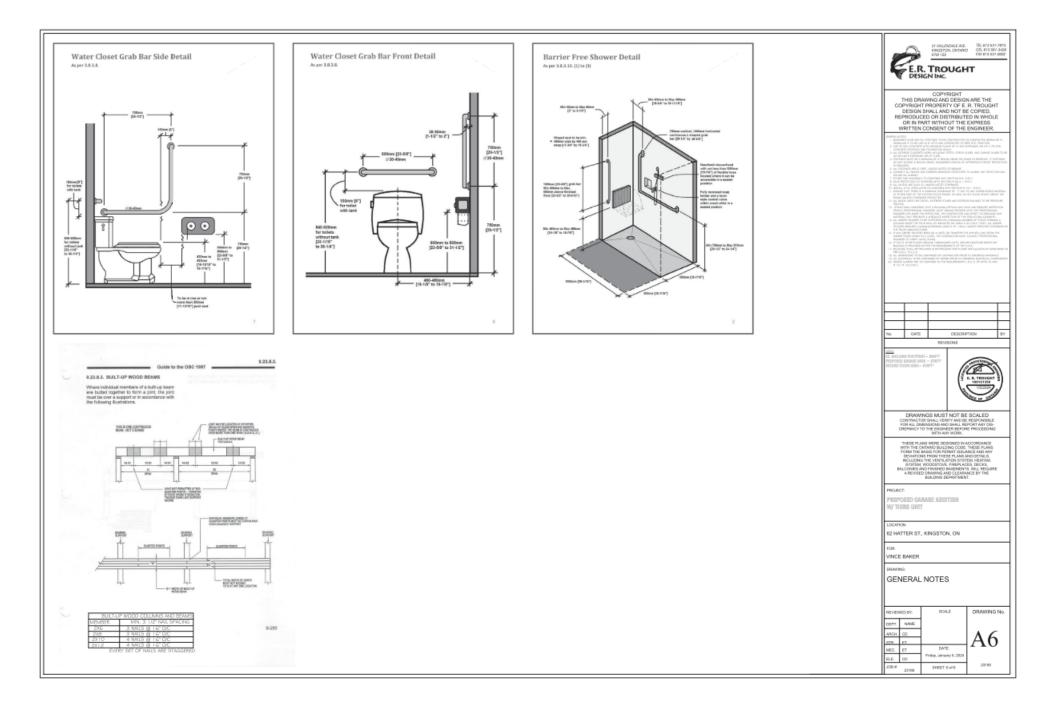


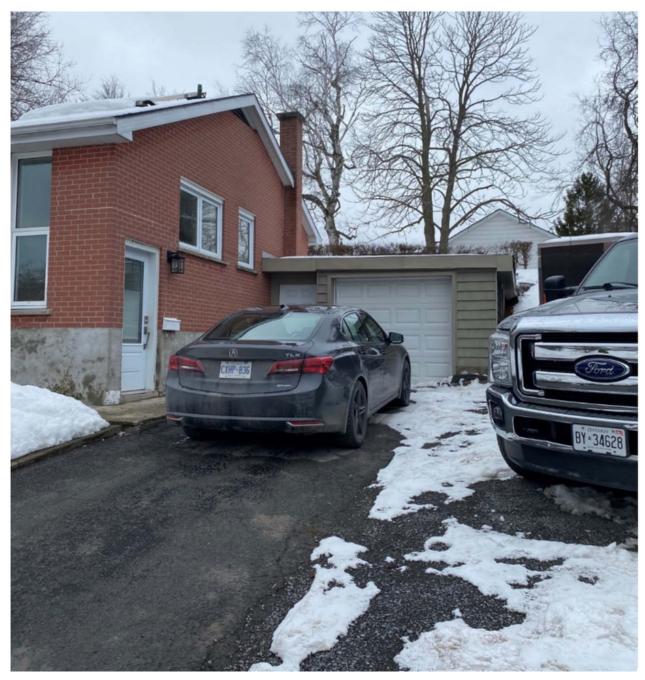












62 Hatter Street – Site Visit January 30th

View from the front of the property, the proposed addition will extend 8.1 metres from the current northern wall and replace the existing garage.



Rear yard of the subject site with the retaining wall to the left. The current garage will be removed.



The retaining wall, shrub and trees behind the subject property will provide screening to the rear neighbours. Due to a grade change, the subject property sits lower than the property to the west.

